

## TOWN OF HADLEY MASSACHUSETTS

Town Administrator's Budget Fiscal Year 2018

For the Fiscal Year
July 1, 2017 through June 30, 2018

January 25, 2017

Presented by

David G. Nixon

Town Administrator

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## Section I

Town Administrator's Letter to the People of the Town of Hadley

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Town Administrator's Letter of Transmittal to Select Board

# The Town Administrator's Letter to the People of the Town of Hadley

February 1, 2017

To the People of Hadley:

Please accept this preliminary budget for the Fiscal Year 2018 (July 1, 2017 through June 30, 2018), and thank you for taking the time to review the enclosed materials.

The budget is balanced, based on the revenue and fund transfer projections and the recommended revisions to expenses. The budget supports a municipal government that is focused on providing level services and aligns with the values and priorities of the community as expressed in the Master Plan and supported by community leaders.

The preliminary budget is submitted in advance of the release of financial information from regional and state agencies, and therefore it is composed from best estimates of future revenue and expenditures. In late January 2017, the Governor made public his proposal on such matters as Local Aid, Local Assessments, Chapter 90 (roads and bridges), and Chapter 70 (education), and the Legislature will shortly submit their own proposals. The financial outlook may change.

The budget statement is more than a summary of revenues and expenses. It is a description of the goals and priorities of the community and an operational manual for achieving those goals and for providing the high-quality services that residents, businesses, and visitors have come to expect.

- The budget should serve as a policy document.
- The budget should serve as a financial plan.
- The budget should serve as an operational guide.
- The budget should serve as a communication device.

Preparing a budget document of this complexity requires the effort of many departments. I thank all the staff and elected officials for their contributions to this report. In particular, Town Accountant Justine Cole of Bay State Municipal Accounting Group, Inc., Town Collector Susan Glowatsky, Licensing Coordinator Jennifer James, Assistant Collector Kim Peiffer, Town Treasurer Linda Sanderson, Assistant Assessor Daniel Zdonek, and Assistant Treasurer Joan Zuzgo deserve special mention for their efforts to provide me with information and insights. All errors and misinterpretations of law or facts are mine alone.

Here is a summary of the preliminary budget. Detailed information is enclosed in the body of this document. I recommend that the reader review the Table of Contents and the Budget Book Guide to navigate better to areas of interest.

TOWN OF HADLEY		
REVENUE AND EXPENDITURE SU	JMM	ARY
1/31/2017		
General Fund		
Revenues	\$	17,008,455
Expenses	\$	17,436,272
Revenues - Expenses	\$	(427,817)
Transfers from Other Funds		
Free Cash for One-Time Expenses	\$	331,445
Free Cash to Balance Omnibus Budget	\$	93,000
Stabilization Fund	\$	-
MSBA Debt Fund Reserve	\$	2,444
November 2014 Premium Balance	\$	928
TOTAL:	\$	0

Enterprise Funds	
Revenues	\$ 2,028,643
Expenses	\$ 2,068,643
Revenues - Expenses	\$ (40,000)
Transfers from Other Funds	
Water Reserves	\$ 10,000
Sewer Reserves	\$ 10,000
Cable TV Reserves	\$ 20,000
TOTAL:	\$ 9

The preliminary budget was presented to the Select Board and the Finance Committee on February 1, 2017. Community leaders will subsequently meet with department heads discuss proposed and recommended budget figures. A final budget will be developed from these discussions. All such meetings are open to the public. Updates and notices of meetings can be found on the Town Website at <a href="https://www.hadleyma.org">www.hadleyma.org</a>.

On May 4, 2017, Annual Town Meeting will vote on the final budget. Annual Town Meeting is always held on the first Thursday of May at Hopkins Academy at 7:00 p.m. A warrant with all matters of business to be enacted will be posted at least one week in advance of the date of Town Meeting. All voters registered in the Town of Hadley are eligible to cast votes on all town business presented on the warrant. All members of the public, whether registered voters of the Town or not, have a right to attend any town meeting.

Thank you for your participation in our community and our democracy. If you have any questions, please feel free to call me at (413) 586-0221.

Sincerely,

David G. Nixon

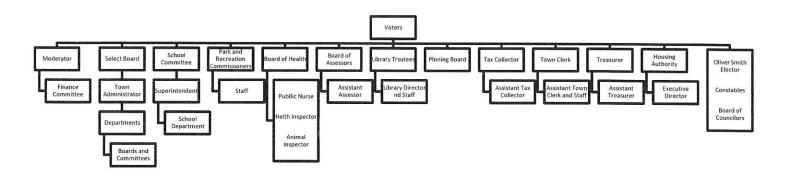
Town Administrator

## ORGANIZATIONAL CHART

#### Town of Hadley Government Mission Statement

The mission of town government is to serve the residents, businesses, and visitors in the Town of Hadley by providing high-quality services that enhance the quality of life by preserving the character of the community, encouraging commerce and prosperity, and providing stewardship to the community's resources.

The following chart outlines the organization of the Town of Hadley government:



Major departments are show here:

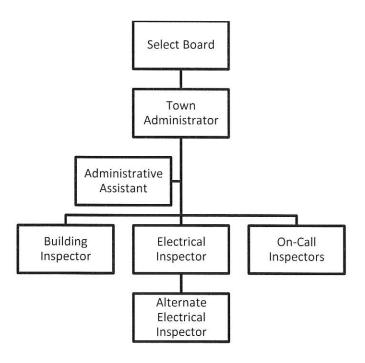
#### Police Department:



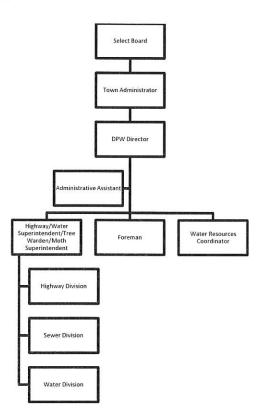
#### Fire Department:



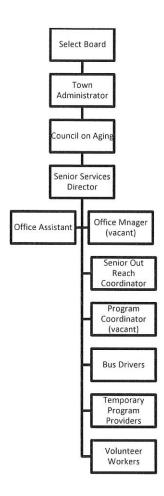
#### **Inspection Services:**



#### **Department of Public Works:**



#### Council on Aging:



### **BUDGET CALENDAR**

#### July

July 1<sup>st</sup>, Fiscal Year Begins.

#### <u>August</u>

- Capital Plan Updated and sent to Capital Planning Committee.
- Warrant for Fall Special Town Meeting sent to Select Board and Finance Committee.
- Preliminary budget forecast is presented to Select Board.

#### September

Preparation for Fall Special Town Meeting.

#### October

- All-Boards Meeting to set next fiscal year priorities.
- Preview to Special Town Meeting held.
- Special Town Meeting held third or fourth Thursday.

#### November

Tax Classification Hearing and Tax Rate Set.

#### December

Select Board develops instructions for budget requests and distributes to departments.

#### **January**

- Operating Budget prepared and distributed to Select Board and Finance Committee.
- Select Board opens the warrant for the Annual Town Meeting. Preliminary warrant and capital plan are prepared and distributed to Select Board and Finance Committee.

#### February/March

- Select Board closes warrant for the Annual Town Meeting. Warrant distributed to Select Board and Finance Committee.
- Select Board and Finance Committee prepare for Annual Town Meeting.

#### April

- Final Warrant is prepared and posted.
- Preview of Annual Town Meeting held.

#### May

Annual Town Meeting is held on the first Thursday each May.

#### June

Fiscal year ends on June 30<sup>th</sup>.

## The Public's Guide to the Budget Book

This section is intended to serve as a guide to the reader in navigating the budget book. Together with the Table of Contents, this guide will help identify the location of information that may be of particular interest. The following is a description of the major sections of the budget book.

Section I includes the Town Administrator's Letter of Transmittal outlining the major features of the proposed budget, goals, and information to help decision makers. This section also contains the Organization Chart.

Section II is the Budget Summary. This section contains an overview of the budget with condensed information about the budget as a whole. Revenue, expenditure and transfer projections are contained in this section.

Sections III, IV and V show budget details for each account.

Section III contains Town Government budget accounts (Budget Series 100, 200, 400, 500, 600, 700, and 900).

Section IV contains the Educational account (Budget Series 300).

Section V contains the Unappropriated accounts (Budget Series 800).

Section VI contains a community profile, information about the financial and budget policies of the Town, a glossary of terms, and list of sources.

Section VII contains a summary of the capital plan along with recommendations for spending in FY 2018.

Section VIII contains a summary of long-term trends and governing policies showing the Town's financial condition.

Section IX contains a funding proposal for capital expenses.

## Town Administrator's Letter of Transmittal



February 1, 2017

Select Board
Finance Committee
Capital Planning Committee
Town of Hadley
100 Middle Street
Hadley, MA 01035

Re: Letter of Transmittal of the Proposed Budget Fiscal Year 2018.

To the Members of the Select Board, Finance Committee, and Capital Planning Committee:

Please accept this document as a Letter of Transmittal of the Preliminary Fiscal Year 2018 Budget. The budget is balanced based on the projected revenues, transfers, and recommended expenditures.

#### Fiscal Balance

The Fiscal Year 2018 budget represents a balanced budget.

The Select Board established principles by which to develop the FY 2018 budget. First, there shall be no general Proposition 2½ override. Second, budget shall level services where possible (allowing for higher increases in non-discretionary budgets [e.g., state assessments]). Third, salaries are to be presented in three ways: (1) level-funded from FY 2015 to FY 2016, (2) funded with a 1.5% COLA, and (3) funded with a 3% Step. Fourth, in all areas of our control, government shall be set on a sustainable course. This means at a minimum that existing financial management practices and policies will be followed. Fifth, where a program is to be expanded, those costs are to be shown separately.

The Select Board and Finance Committee jointly agreed to adopt a new Free Cash policy in order to improve the Town's financial management. Formerly, the Town has relied on Free Cash to fund a portion of the recurring operational budget, whereas the new policy aims to reduce the Town's reliance on Free Cash for such recurring expenses. The new policy sets the goal of reducing use of Free cash by \$75,000 per year until the amount of Free Cash used to fund the operating expenses reaches zero. Free Cash will continue to be used to fund one-time expenses contained within the Omnibus Budget, such as any capital expenses, augmenting trust funds related to fringe benefits and unfunded liabilities related to employee fringe benefits (e.g., OPEB and pension unfunded liabilities). Any Free Cash not used for the Omnibus Budget will be applied to various stabilization accounts. The policy requires that at least \$75,000 remains as Free Cash, which may be appropriated for capital projects.

As per the instructions of the Select Board, the departments prepared budgets. Where departmental effectiveness is not compromised, I have provided the Town Administrator's recommendations for or against. Where departments have

added services, I have presented these as program enhancements, and I have provided the Town Administrator's recommendations for or against.

#### **Budget Schedule**

In November, the Select Board established a budget schedule for the calendar year 2017 Annual Town Meeting. The budget should be reviewed by the Select Board, Finance Committee, Capital Planning Committee, and the Community Preservation Act Committee with a final recommended budget presented to Town Meeting by May 4, 2017.

#### **Financial Position**

The Town of Hadley is in very good financial condition. Its credit rating is at a historic high; its reserves are high; its tax base is in solid condition; its tax rate continues to be among the lowest in the Commonwealth (in FY 2013, its average family tax bills remain 16% below the Hampshire County average and 30% below the state average); its uncollected property taxes are below recommended state guidelines at historic lows; its debt is within optimal limits; and its overall fiscal position is positive. The Town is benefiting from the careful and responsible financial management of its professional staff and community leaders.

The Town of Hadley continues to be in a strong position with its reserves. The Stabilization Fund maintains a balance in excess of \$2 million, representing more than 14.27% of operating funds, which exceeds the Town's dollar target, and exceeds the state benchmark of 5% of operating funds. Wastewater reserves are at 88.84% of net operating revenues for the Wastewater Enterprise Fund. Water reserves are around 63.7% of operating funds.

The budget presented here does not propose a Proposition 2 ½ Override, in that recommended operating expenses are within statutory levy limits. The capital budget does include recommended expenses that should be funded through a debt exclusion override or a capital exclusion override. Such capital budget items include borrowing for major equipment, building and infrastructure improvements.

#### **Budget Summary**

Here is a brief summary of the budget. Additional details can be found in the Sections II through VI. The budget is balanced based on the projected revenues and recommended expenditures.

## TOWN OF HADLEY REVENUE AND EXPENDITURE SUMMARY 1/31/2017

General Fund	
Revenues	\$ 17,008,455
Expenses	17,436,272
Revenues - Expenses	\$ (427,817)
Transfers from Other Funds Free Cash for One-Time Expenses	\$ 331,445
Free Cash to Balance Omnibus Budget	\$ 93,000
Stabilization Fund	\$ , <del>,</del>
MSBA Debt Fund Reserve	\$ 2,444
November 2014 Premium Balance	\$ 928
TOTAL:	\$ 0

Enterprise Funds	
Revenues	\$ 2,020,237
Expenses	\$ 2,045,237
Revenues - Expenses	\$ (25,000)
Transfers from Other Funds	
Water Reserves	\$ 10,000
Sewer Reserves	\$ 10,000
Cable TV Reserves	\$ 5,000
TOTAL:	\$ -

#### Goals and Objectives for FY 2018

In preparing the FY 2018 budget, the Town committed to achieving certain goals and objectives. Below is a summary of what was accomplished in FY 2017 and what needs to be accomplished in FY 2018.

#### Goal 1 - Public Safety:

In FY 2017, the Town made a commitment to increase its public safety services. In particular, the Town committed to increasing the size and functions of the Police Department. Working together with the United Pubic Service Employees Union (UPSEU), the Town pledged to increase its patrol officers by at least three full-time positions within the first 6 months of the fiscal year. By October 2016, funding was secured, and the Police Department achieved its staffing goals.

For FY 2018, the Town has set a goal of adding 4 full-time firefighters to the roster. The staffing goal would add a deputy chief, another lieutenant, and 2 full-time fire fighters.

The addition of these positions will add to the Fire Department's ability to provide such important services as

- o fire prevention inspections,
- o fire safety education,
- o code enforcement, and
- o enhanced response to emergencies.

The enhanced budget for the Fire Department contains a funding proposal for the four positions, including related expenses. I recommend that the Town explore additional revenue opportunities to support these positions.

#### Goal 2 -- Public Works:

In FY 2017, the Town welcomed Mr. Marlo Warner as the new Director of the Department of Public Works. The Director has been able to introduce and implement a number of new programs and services, including:

- a work order system,
- o GIS mapping of the infrastructure, and
- o enhanced oversight of the Route 9 water line replacement project.

The Town was able to fund several key capital improvement projects, namely:

- o the MS4 [storm water] permit compliance project,
- o equipment for heavy duty road work,
- o the wastewater clarifier replacement project, and
- o the Connecticut River levee structural assessment.

In FY 2018, the Department of Public Works will be re-organized to promote full use of its talent and productivity. The funding proposal for the Department contains funding for the restructured functions.

In addition, the Town will review the water and sewer rates to promote water conservation and achieve service solvency. The rates have not been address since 2007 for water and 2008 for sewer. The Town will also bill quarterly for both utilities.

#### Goal 3 - Building Maintenance:

In FY 2017 the Building Maintenance budget was increased to support the Town's effort to upgrade its aging buildings.

Several important projects were initiated in FY 2017 including:

- o a new roof for the Public Safety Complex,
- o funding for a new senior center and fire substation, and
- o approval of submittal of a grant to construct a new library.

In FY 2018, the Building Maintenance budget will be re-organized to combine separate building-related accounts into a single maintenance account under the direction of the DPW. Building maintenance items such as custodial services, maintenance contracts, alarm systems, grounds keeping, and repairs have been consolidated into a unified budget for greater accountability and control over the Town's maintenance efforts.

The following budgets were transferred into the Building Maintenance Budget:

Account	Description	Amount
192-5200	Custodial Services (Senior	\$8,000
	Center)	
192-5233	Alarm System (Senior Center)	\$1,350
192-5450	Building Supplies (Senior	\$1,000
	Center)	
196-5200	Custodial Services (Town Hall)	\$8,000
196-5233	Alarm System (Town Hall)	\$200
199-5233	Alarm System (Russell Building)	\$350
220-5243	Building Maintenance (Center	\$3,000
	Station and No. Hadley Station)	
222-5102	Groundskeeper (Public Safety	\$1,200
	Complex)	
222-5107	Custodial Services (Public Safety	\$8,550
	Complex)	
222-5430	Building Maint. Supplies (Public	\$2,600
	Safety Complex)	
610-5200	Custodial Services (Library)	\$5,600
610-5240	Exterior Maint. (Library)	\$3,000
610-5241	Interior Maint. (Library)	\$2,200
610-5247	Security System Maint. (Library)	\$1,200
TOTAL TRANSFERS		\$46,250

In addition, the budget for repairs was increased in order to provide enhanced building maintenance overall. The base budget for general building maintenance was increased from \$61,500 in FY 2017 to \$81,450 in FY 2018. The transfers bring the total budget up to \$127,700 for FY 2018, a total increase of 107.64%.

#### Goal 4 - Financial Management:

#### OPEB.

In FY 2017, the Town amended its strategy for funding its Other Post-Employment Benefits (OPEB). Whereas formerly, the Town pursued and aggressive funding approach, increasing its annual appropriation by \$80,000 each year, a figure arrived at by increasing the town's annual contributions to achieve full funding of the Annual Required Contribution (ARC) of about \$800,000 in 10 years.

As the Town passed the \$240,000 annual contribution mark in FY 2016, an analysis revealed that the community had passed the "stop the bleeding" point of \$213,000 annual contribution and was very slowly paying off its unfunded liability. It was time to rethink Hadley's aggressive strategy and develop an approach that was sustainable over the long term.

- The level of annual appropriation at \$240,000 was insufficient to address its OPEB funding within an acceptable timeframe.
- Using the latest actuarial study, the Town identified the annual contribution of \$269,061 at 7% investment return and \$340,000 at 4% investment return as acceptable targets.
- These annual funding targets could be achieved by increasing the annual contribution by 2.5% -- in line with general revenue growth. The table below shows the incremental funding plan that is now pursued.

## TOWN OF HADLEY OPEB FUNDING PLAN

	An	nual OPEB		2.5%		Targ	et Annual		
Fiscal Year	Со	ntribution	Increase		Increase		TOTAL	Cor	ntribition
2016	\$	245,000							
2017	\$	245,000	\$	6,125	\$251,125				
2018	\$	251,125	\$	6,278	\$257,403				
2019	\$	257,403	\$	6,435	\$ 263,838				
2020	\$	263,838	\$	6,596	\$270,434	\$	269,061		
2021	\$	270,434	\$	6,761	\$277,195				
2022	\$	277,195	\$	6,930	\$ 284,125				
2023	\$	284,125	\$	7,103	\$291,228				
2024	\$	291,228	\$	7,281	\$ 298,509				
2025	\$	298,509	\$	7,463	\$305,971				
2026	\$	305,971	\$	7,649	\$313,621				
2027	\$	313,621	\$	7,841	\$321,461				
2028	\$	321,461	\$	8,037	\$329,498				
2029	\$	329,498	\$	8,237	\$337,735				
2030	\$	337,735	\$	8,443	\$346,179	\$	340,000		

The goal for FY 2018 is to increase the annual OPEB contribution by 2.5% to raise the annual contribution to \$257,403.

In FY 2020, if the Town can maintain its annual target contribution schedule, it will be on a pay-down schedule of fully-funding its unfunded liability for OPEB in 35 years.

#### Free Cash.

For FY 2018, the Select Board, in consultation with the Finance Committee, established a new policy governing Free Cash. The Town has historically used some portion of its Free Cash to subsidize the ensuing year's annual operating budget. However, it is the Town's goal to limit the amount of Free Cash used in the operating budget to a sustainable level and to use these available funds for non-recurring one-time expenses, such as capital items.

In order to pursue a gradual transition from using Free Cash to fund recurring operational expenses, the Town will reduce its annual appropriation by \$75,000 each year until such time as the annual appropriation from Free Cash for the operating budget is lowered to \$0. In each year, the Town will maintain at least \$75,000 of Free Cash available for other purposes.

The Select Board affirmed that the following are deemed to be appropriate uses of Free Cash:

- Operating Budget in order to pursue a gradual transition from using Free Cash to fund recurring operational expenses, the Town will reduce its annual appropriation by \$75,000 each year until such time as the annual appropriation from Free Cash for the operating budget is lowered to \$0. Capital expenses contained within the budget and unfunded liabilities relating to employee fringe benefits may be funded with Free Cash.
- Appropriated Reserve an amount to provide for extraordinary or unforeseen expenditures as authorized by MGL Chapter 40, Section 6.
- Stabilization Fund to fund or replenish the Stabilization Fund.

- Capital Stabilization Fund and the Capital Improvement Program to fund capital projects that would otherwise incur borrowing costs associated with the issuance of debt.
- Special Use to augment the trust funds related to fringe benefits and unfunded liabilities related to employee fringe benefits (e.g., OPEB and pension unfunded liabilities).
- Extraordinary Deficits to fund any potential deficits that would otherwise be carried over to the following fiscal year.
- Emergency Appropriations to allow for fiscal flexibility.

The proposed FY 2018 budget supports the adopted Free Cash policy. Here is the Free Cash spending plan:

Description  Transfer to	1/	SPENDING 30/2017 FY 2018 Sequest 500,000	Add	N Admin /(Delete) -		FY 2018 nin. Rec'd 500,000
Transfer to	R	FY 2018 Request	Add		Adr	min. Rec'd
Transfer to	R	lequest	Add		Adr	min. Rec'd
Transfer to			Add		Adr	min. Rec'd
				-		
OF ED ITUSE	\$	257,403	\$	_	\$	257,403
Reserve Fund (MGL Chapter 40, Section 6) Unfunded Liability within	\$	50,000	\$	-	\$	50,000
Pension Assessment	\$	19,042	\$	-	\$	19,042
Transfer to Stabilization	\$	5,000	\$	-	\$	5,000
SUBTOTAL	\$	331,445	\$	(2)	\$	331,445
Recurring Expenses	\$	82,000	\$	11,000	\$	93,000
SUBTOTAL	\$	82,000	\$	11,000	\$	93,000
	_	06.55-	_	44.005	_	75,555
( A L V F A . S	MGL Chapter 40, Section 6) Unfunded Liability Within Pension Assessment Transfer to Stabilization SUBTOTAL	Reserve Fund MGL Chapter 10, Section 6) \$ Unfunded Liability Within Pension Assessment \$ Transfer to Stabilization \$  SUBTOTAL \$	Reserve Fund MGL Chapter 10, Section 6) \$ 50,000 Unfunded Liability Within Pension Assessment \$ 19,042 Transfer to Stabilization \$ 5,000 SUBTOTAL \$ 331,445  Recurring Expenses \$ 82,000  SUBTOTAL \$ 82,000	Reserve Fund MGL Chapter 10, Section 6) \$ 50,000 \$ Unfunded Liability Within Pension Assessment Transfer to Stabilization \$ 5,000 \$  SUBTOTAL \$ 331,445 \$  Recurring Expenses \$ 82,000 \$  SUBTOTAL \$ 82,000 \$	Reserve Fund MGL Chapter 40, Section 6) \$ 50,000 \$ - Unfunded Liability Within Pension Assessment \$ 19,042 \$ - Transfer to Stabilization \$ 5,000 \$ - SUBTOTAL \$ 331,445 \$ -  Recurring Expenses \$ 82,000 \$ 11,000	Reserve Fund MGL Chapter 10, Section 6) \$ 50,000 \$ - \$ Unfunded Liability Within Pension Assessment \$ 19,042 \$ - \$ Transfer to Stabilization \$ 5,000 \$ - \$  SUBTOTAL \$ 331,445 \$ - \$  Recurring Expenses \$ 82,000 \$ 11,000 \$

#### Stabilization Fund.

The Select Board reviewed the Town's 2015 policy governing the Stabilization Fund. The fund was found to be in excess of 14% of net operating revenues (exceeding the Massachusetts Department of Revenue's recommended 5% of net operating revenues and the Town's minimum of 10% of net operating revenues). Despite the healthy state of the fund, the Town committed to adding to the Stabilization Fund.

A small amount is proposed for FY 2018. Under the Municipal Modernization Act, special purpose stabilization accounts re being considered for Section 111F and SPED costs.

A strong Stabilization Fund enhances flexibility and resiliency to Hadley's finances for unforeseen and uncontrollable costs.

#### **Economic Outlook**

According to the Unites States Bureau of Labor Statistics, the national unemployment rate was declined from 5.0% in November 2015 to 4.7% in December 2016. For the Commonwealth of Massachusetts, unemployment was 2.6% in November 2016. In Hadley, November 2016 unemployment was indexed at 1.6%.

Unemployment rates have been falling for several years and the Federal Reserve has started increasing interest rates, although very gradually. More increases are predicted within the next 12 months. Falling oil prices has triggered instability in energy markets, and Asian markets have sent US and European markets into decline.

Without offering political commentary, the economic outlook is uncertain Any instability in the market is likely to be short-lived, and the United States economy will continue to rise over the longer haul. In Hadley, the local economy is improving. Revenues from room occupancy taxes have increased, and meals tax revenue have risen in the first two quarters indicating that people are spending disposable income in higher amounts than last year. Building shows signs of improvement, and purchases of automobiles are keeping pace with last year's growth.

In Spring 2015, Berkshire Gas Company announced a moratorium on new natural gas connections and any expanded service, citing peak demand and limited pipeline capacity. A new natural gas pipeline in proposed, and under the most optimistic scenario, it will be completed and supplying Hadley with more gas in 2018. The proposed pipeline is controversial and faces stiff opposition in Franklin County, where the pipeline is to be built. Despite the shutoff, a number of large commercial developments proceeded, and more are planned. Commercial establishments have chosen alternate heating fuels until more natural gas can be supplied. The Town of Hadley is working with its Legislative Delegation to improve the situation where it can. In addition, the Town has also filed for intervenor status on any Berkshire Gas Company filings with the Massachusetts Department of Public Utilities.

#### Tax Rate

The Town of Hadley's tax rate remains among the lowest in the Valley. Similarly, the average family tax bill remains lower than the state average and lower even than that of many of the surrounding communities. In FY 2013, Hadley's average family tax bill was \$3,214, which is 16% lower than the average family tax bill in Hampshire County and 30%

lower than the average state-wide<sup>1</sup>. Despite the low taxes, the quality of services remains high and is consistently provided year after year.

Here is how Hadley's tax rate compares with surrounding communities<sup>2</sup>.

Town or City	FY 2016	FY 2017
Hadley	\$11.15	\$11.57
Amherst	\$21.22	\$21.83
Northampton	\$16.16	\$16.69
Hatfield	\$13.18	\$13.22
Easthampton	\$15.59	\$16.21
Granby	\$18.87	\$18.10
South Hadley	\$17.56	\$17.83
Pelham	\$21.21	\$21.00
Southampton	\$16.17	\$16.32
Sunderland	\$14.66	\$14.34
Williamsburg	\$18.75	\$19.18
Leverett	\$20.41	\$20.95
Shutesbury	\$22.08	\$22.76

#### Town of Hadley Credit Rating

The Town of Hadley's credit rating remains strong. From FY 2005 to FY 2009, the Town earned a credit rating of A+ from Standard and Poor's. In FY 2010, the Town was able to upgrade its credit rating to AA from Standard and Poor's. In FY 2014, the Town was able to increase its credit rating again to AA+. The Town has maintained its current credit rating for 4 years. A high credit rating allows the Town to borrow at more favorable interest rates.

Fiscal Year	FY06	FY07	FY08	FY09	FY10	FY11	FY12	FY13
Hadley's Credit Rating	A+	A+	A+	A+	AA	AA	AA	AA
(Standard and Poor's)								

Fiscal Year	FY14	FY15	FY16	FY17
Hadley's Credit Rating	AA+ AA+		AA+	AA+
(Standard and Poor's)				701

#### **Enterprise Funds**

The Water Enterprise Fund continues to operate well. The enterprise fund operating position as measured in constant dollars has remained stable since FY 2008. Revenues are affected by weather patterns (e.g., wet years result in less water usage and hence fewer revenues), so revenues show volatility. Overall, actual revenues tend to fall short of budget revenue projections in wet years, whereas in dry years, revenue projections are exceeded. Careful budgeting and avoiding reliance on non-recurring revenues have effectively managed any shortfalls. This has resulted in water enterprise fund operating surpluses for four of the past five fiscal years (FY 2010 showed a slight deficit of -3.62% and FY 2014 showed a slight deficit of -3.48% in net operating revenues). With new debt proposed for infrastructure

<sup>&</sup>lt;sup>1</sup> Department of Revenue. 2013, Town of Hadley Financial Management Review.

<sup>&</sup>lt;sup>2</sup> Department of Revenue, 2016, Tax Rate Approved Report.

improvements, the Town will need to raise rates. The Select Board is currently reviewing various proposals and has already committed to quarterly billing.

The Wastewater Enterprise Fund continues to operate well. The enterprise fund operating position as measured in constant dollars has remained stable or has increased since FY 2008. Like water, wastewater revenues are affected by weather patterns (e.g., wet years result in less water usage and hence less measured sewer usage), so revenues show volatility. Careful budgeting and avoiding reliance on non-recurring revenues have effectively managed any shortfalls. This has resulted in wastewater enterprise fund operating surpluses for three of the past five fiscal years (FY 2008 and FY 2009 showed slight deficits of -2.32% and -1.17% in net operating revenues respectively). With new debt proposed for infrastructure improvements, the Town will need to raise rates. The Select Board is currently reviewing various proposals and has already committed to quarterly billing.

#### Tax Delinquency Policy and Practice

The Town of Hadley experiences a high rate of tax collection. The Town of Hadley has collected between 97.33% and 99% of its taxes annually from FY 2008 through FY 2016. The Town of Hadley's uncollected property taxes stood in FY 201 at 0.96% of total property tax commitment. The amount of uncollected taxes in FY 2015 was \$96,672, below the \$100,000 threshold for the first time. FY 2016 saw a small increase in uncollected taxes, but still within optimal limits.

According to the Town's financial management policy regarding uncollected property taxes as adopted in April 9, 2008, the annual level of uncollected property taxes will not exceed 1.7%; an aggressive policy of collecting property tax revenues will be followed; and a detailed list of outstanding property taxes should be prepared quarterly.

The Town's policy and practice of collecting back taxes is consistent with (and in fact exceeds) the best management practices established by both the International City/County Management Association (ICMA) and the Massachusetts Association of Town Finance Committees (MATFC). The MATFC's Finance Committee Handbook recommends that tax collection rate be higher than 95%. The ICMA's financial policy guide, Evaluating Financial Position, recommends keeping uncollected property taxes between 5% and 8% in order to avoid ratings firms to consider such uncollected taxes as a negative factor in their credit analyses. ICMA points out that an increase in the rate of delinquency for two consecutive years is also considered a negative factor.

The Town pursues efforts to make sure that people and businesses pay their property taxes on time. We work in partnership with banks, insurance agencies, and other financial institutions, as well as property owners to keep the amount of uncollected taxes low.

We offer assistance to property owners who may be struggling by entering into payment plans, in preference to engaging in enforcement actions. For most property owners, payment plans are an affordable arrangement, and we have renegotiated plans based on changing life circumstances of people who owe back taxes.

Unfortunately, from time to time, we encounter people and businesses that do not wish to enter into payment plans, or who do not adhere to the terms of our payments plans. For such people, we regretfully have to take an enforcement approach as allowed by law and according to the Town's policies (e.g., the Town's Administrative and Finance Management Policy).

#### Hadley Public Access Television

In FY 2017, Hadley Public Access Television was re-organized as a new enterprise fund to manage the finances of Hadley Public Access Television (HPAT). The enterprise fund, known as the Hadley Public Access Television Enterprise Fund, is proposed to be established by Town Meeting vote in accordance with the provisions of MGL Chapter 44, Section 53F½ and would be a self-supporting fund. The budget amendment complies with new state-mandated regulations governing how public access television is approved for funding.

After many years of service, Mr. Richard Trueswell resigned his position as station manager. The newly-formed HPAT Oversight Committee is currently re-organizing HPAT (now known as "Hadley Media") into a broader communications service department. The current budget supports the changes proposed by the Committee.

#### Capital Budget (Section VII)

A companion piece to the FY 2018 budget is the five-year capital plan. The Town of Hadley formally adopted a capital plan in 2007, and it has been updated annually. In FY 2011, the Town adopted the meals tax and dedicated 100% of that revenue to its capital program. Each special town meeting in fall, the Town places meals tax revenue (about \$270,000 annually, but can vary according the funding priorities) into the Capital Stabilization Fund. Each fall, the Town expends monies from the Capital Stabilization Fund to fund capital projects (i.e., infrastructure, buildings, and equipment). We are fortunate that meals tax revenue has proven to be a reliable and strong source of funds for the Towns capital needs.

Most of a local government's wealth is invested in its capital facilities (e.g., streets, bridges, roads, buildings, utilities, and equipment). Local governments often find it easy in the short term to defer maintenance or upgrades to capital facilities, as that can be a relatively painless way to balance budgets during times of fiscal or economic constriction. Continued deferred investment in capital facilities, however, inevitably has a major long-term impact on a town's financial health. Failure to properly maintain capital assets often leads to (a) decreased usefulness of the assets, (b) increased maintenance or replacement costs, (c) increased risk for injury or liability from using deteriorating capital assets, (d) loss of efficiency in equipment, (e) increased the risk of building a huge future obligation created by a maintenance and replacement backlog, and (f) decreasing attractiveness of the town as a place to work, live, and do business.

The Town should pursue a strategy of combining meals tax revenue, CPA funds, enterprise funds, grants, and borrowing to advance its capital program in FY 2018. Interest rates, although trending upwards, remain at historic lows. The Town may take advantage of a historic moment to do a lot of good for buildings, infrastructure and equipment.

				FY	2018 Rec	ommende	d Capital Budg	get					
Department	Project		Cost		Capital pilization	Free Cash FY 2018	Stabilization	Water Reserves	Wastewater Reserves	Sewer Impact Fee	Debt	Prese	munity rvatior Act
Calast Daniel	December Apple to	4	45.000	4	45.000								
Select Board	Records Archiving IT Upgrade	\$	15,000 35,948	\$	15,000	\$ 35,948							
	Порвише	J	33,340			\$ 55,540							
Police													
	Cruisers	\$	42,000			\$ 42,000							
Fire													
	Roof and Bay Expand	\$1	1,900,000								\$1,900,000		
Highway	La de la constante de la const	_											
	International 7600	\$	195,000								\$ 195,000		
Wastewater													
	Electrical Impr.	\$	550,000							\$ 50,000	\$ 500,000		
	SCADA System	\$	100,000								\$ 100,000		
Water		-											
	Filtration Membrane	\$	26,000					\$ 26,000					
	Hydrant & Valve Replace	\$	30,000					\$ 30,000					
	Bay Road Water Main Repla-	\$	175,500								\$ 175,000		
Library													
	New Library	\$3	3,500,000								\$3,500,000		
Council on Aging													
	Van Replacement	\$	70,000	\$	70,000								
Conservation Commission													
	Land Preservation	\$	100,000									\$ 1	100,000
TOTALS		\$F	,739,448	Ś	85.000	\$ 77,948	\$ -	\$ 56,000	\$ -	\$ 50,000	\$ 6,370,000	\$ 1	100,000

#### Open Issues

Budgetary issues that still to be addressed by Town leaders to finish the budget include:

- Fire Department staffing increases. The level-services budget provides for level staffing for the Fire Department.
   To create four new positions requires identifying \$217,000 of new revenue.
- Community Preservation Act Fund The Community Preservation Act Fund has accumulated \$1,814,432 that is available for appropriation at the May 4, 2017 Town Meeting. At a time when the Town is contemplating many major capital projects and how to fund them, the Community Preservation Act Committee must be an active partner in sustaining the Town's assets. A proposal to leverage over \$1 million of borrowing was presented to the Community Preservation Act Committee in August 2013, and the final decision concerning that proposal has yet to be made. If the proposal is not accepted, then an alternate spending plan to ensure that the taxpayers' dollars are wisely invested with Community Preservation Act funds should be developed.
- School Budget The School Department is still developing its budget. The School Department number presented here was presented to the School Committee on January 30, 2017. A final figure will be available after the School Committee holds its public hearing in March 2017.
- Water and Sewer Rates As projects within the two enterprise funds are executed and debt is added to the
  rates, the Town will need to understand how well those rates match revenue requirements. Rate adjustments,

in light of infrastructure improvements and increased OPEB expenditure requirements, are likely. The Select Board has already committed to moving to quarterly billing to improve cash management.

- Implementation of Department of Revenue Recommendations The Town of Hadley received a Commonwealth Compact Grant to study and strengthen its financial management structure, and the results of the study have just been received. Specific recommendations that require additional funding include:
  - o Development of an IT Department,
  - o Development of a Human Resources position, and
  - o Combining the offices of Treasurer and Collector.

Other recommendations were made, but do not require immediate financial support.

Finance Director – Development of a Finance Director position is being explored. The Town has applied for a
Direct Local Technical Assistance Grant to explore the feasibility of sharing such a position with the Town of
South Hadley.

The Town of Hadley is fortunate to have a strong foundation on which to meet its challenges. Our local economy, although affected by the overall recession and fitful recovery, is resilient, and recovery is assured. We have built our reserves, even in these trying times. Our partnerships with strategic allies in state, regional, and local government, the educational system, and the business community remain strong and will deliver many opportunities in the future.

I sincerely thank department heads, elected officials, agents, committees, and commissions for their efforts to maintain quality municipal services at an affordable price. We are fortunate to have high quality, highly skilled and trained, hardworking government workforce and effective leadership to guide the community.

I look forward to discussing the budget with the town leaders. If you have any questions, please feel free to call me at (413) 586-0221.

Sincerely,

David G. Nixon

Town Administrator

David Glyn Nijon

## **STAFFING TREND**

Department	2/1/2017 Position	r. II 71 r		251	mare)
Department	Position	2000000000	quivalents (	FY 2018	FY 2018
122-Select Board		FY 2016	FY 2017	Proposed	Enhanced
	Assistant Procurement Officer/Licensing Coordinator Clerical Assistant	0.29	0.29	0.29	0.2
129- Town Admini	strator				
135- Town Accoun	Town Administrator	1	1	1	
	Assistant Accountant	0.29	0.29	0.29	0.2
141-Assessors	Assistant Assessor	1	1	1	
	Clerical Assistant	0.14			0.1
145-Treasurer	Treasurer	1	1	1	
	Assistant Treasurer	1		1	
146-Tax Collector	Totalla				
	Tax Collector Assistant Tax Collector	1 1		1 1	
161-Town Clerk					
	Town Clerk Assistant Town Clerk	0.14	0.14	0.14	0.1
	Clerical Assistant	0.29		0.29	0.2
171-Conservation	Commisssion Conservation Agent	0.20	0.30	0.70	
210-Police	Conservation Agent	0.29	0.29	0.29	0.2
	Chief	1		1	
	Sargeant Patrol Officer (full time)	1 6		3 10	1
	Patrol Officer (rull time)	0.44		0.44	0.4
	Patrol Officer (part time)	0.49	0.49	0.49	0.4
	Patrol Officer (part time) Patrol Officer (part time)	0.2		0	
	Patrol Officer (part time) Patrol Officer (part time)	0.69		0.69	0.6
	Patrol Officer (part time)	0.2	0.23	0	
	6 Patrol Officers (specials)	On Call	On Call	On Call	On Call
	Clerical Custodial	0.29	0.29	0	
222-Dispatcher	ALCO TOTAL AVAILABLE IN	0.23	0.29		
	Dispatcher (full time)	3	3	3	
	Dispatcher (part time) Dispatcher (part time)	0.46		0.46	0.4
	Dispatcher (part time)	0.23		0.23 0.23	0.2
	Dispatcher (part time)	0.23		0.23	0.2
	Dispatcher (part time)	0.23		0.23	0.2
	Dispatcher (part time) 2 Dispatchers (part time)	0.23 On Call	0.23 On Call	0.23 On Call	0.2 On Call
220-Fire Departme		On can	On cun	Oil can	On cun
	Chief	1		1	
	Deputy Chief Lieutenant	1		0	
	Fire Fighters (full time)	0		0	
	Office Manager	0.43		0.43	0.4
241-Building Inspe	22 On-Call Fire Fighters	On Call	On Call	On Call	On Call
2-12 bunding mape	Building Inspector	1	1	1	
242.5	Clerical	0.5	0.5	0.5	0.
242-Gas Inspector	Gas Inspector	As needed	As needed	As needed	As neede
243-Plumbing Insp					
Electrical Inspecto	Plumbing Inspector	As needed	As needed	As needed	As neede
creetireal mapeeto	Electrical Inspector	As needed	As needed	As needed	As neede
Weights & Measur					
422-DPW Highway	Sealer of Weights and Measures	As needed	As needed	As needed	As neede
-LE DI WINGHWAY	DPW Director	1	1	1	
	Superintendent	1	0	0	
	Field Supervisor	0			
	Foreman Crew Chief	1			
	Laborers	6	6		
	Mechanic	1	1	1	
440-DPW Sewer	Clerical	1	1	1	
	Chief Operator	1		1	
	Assistant Chief Operator	1	1	1	
	Operator Administrative Assistant	0.71		0.57	0.5
	and the second s	0.71	0.71	0.37	0.5
450-DPW Water		1		1	
450-DPW Water	Water Treatment Operator				
450-DPW Water	Water Distribution	2			
	Water Distribution Water Resources Coordinator			1	
	Water Distribution Water Resources Coordinator ing Senior Services Director	1	1	1	137-0
100000000000000000000000000000000000000	Water Distribution Water Resources Coordinator ing Senior Services Director Outreach Coordinator	1 0.06	1 0.06	1 0.06	
450-DPW Water 541-Council on Ag	Water Distribution Water Resources Coordinator ing Senior Services Director	1	1 0.06 0.14	1 0.06	0.1
100000000000000000000000000000000000000	Water Distribution Water Resources Coordinator Ing Senior Services Director Outreach Coordinator Office Manager Assistant Program Coordinator Clerical	1 0.06 0.14 0	1 0.06 0.14 0	1 0.06 0.14 0.46 0.17	0.0 0.1 0.4 0.1
	Water Distribution Water Resources Coordinator  Ing Senior Services Director Outreach Coordinator Office Manager Assistant Program Coordinator Clerical Clerical	1 0.06 0.14 0 0.17	1 0.06 0.14 0 0.17 0.4	1 0.06 0.14 0.46 0.17 0.4	0.1
541- Council on Ag	Water Distribution Water Resources Coordinator ing Senior Services Director Outreach Coordinator Office Manager Assistant Program Coordinator Clerical Clerical 3 Drivers	1 0.06 0.14 0	1 0.06 0.14 0 0.17	1 0.06 0.14 0.46 0.17	0.1 0.4 0.1
541- Council on Ag	Water Distribution Water Resources Coordinator  Ing Senior Services Director Outreach Coordinator Office Manager Assistant Program Coordinator Clerical Clerical 3 Drivers Access TV Station Manager	1 0.06 0.14 0 0.17 0.4 On Call	1 0.06 0.14 0 0.17 0.4 On Call	1 0.06 0.14 0.46 0.17 0.4 On Call	0.1 0.4 0.1 0
541- Council on Ag 541- Council on Ag 599-Hadley Public	Water Distribution Water Resources Coordinator  ing Senior Services Director Outreach Coordinator Office Manager Assistant Program Coordinator Clerical 3 Drivers Access TV	1 0.06 0.14 0 0.17	1 0.06 0.14 0 0.17 0.4 On Call	1 0.06 0.14 0.46 0.17 0.4 On Call	0.1 0.4 0.1 0
541- Council on Ag 1999-Hadley Public	Water Distribution Water Resources Coordinator  Ing Senior Services Director Outreach Coordinator Office Manager Assistant Program Coordinator Clerical Clerical 3 Drivers Access TV Station Manager	1 0.06 0.14 0 0.17 0.4 On Call	1 0.06 0.14 0 0.17 0.4 On Call	1 0.06 0.14 0.46 0.17 0.4 On Call	0.1 0.4 0.1 0
541- Council on Ag 1999-Hadley Public	Water Distribution Water Resources Coordinator  ing Senior Services Director Outreach Coordinator Office Manager Assistant Program Coordinator Clerical Clerical 3 Drivers Access TV Station Manager 2 Production Assistants	1 0.06 0.14 0 0.17 0.4 On Call	1 0.06 0.14 0 0.17 0.4 On Call 1 0.42	1 0.06 0.14 0.46 0.17 0.4 On Call	0.1 0.4 0.1 0
100000000000000000000000000000000000000	Water Distribution Water Resources Coordinator  ing Senior Services Director Outreach Coordinator Office Manager Assistant Program Coordinator Clerical Clerical 3 Drivers Access TV Station Manager 2 Production Assistants  Ubrary Director Children's Ubrarian Ubrary Assistant	1 0.06 0.14 0 0.7 0.7 0.42	1 0.06 0.14 0 0.17 0.42 0 0.42 1 0.77 0.51	1 0.06 0.14 0.46 0.17 0.4 On Call 1 0.58	0.1 0.2 0.1 0 0.5
541- Council on Ag 1999-Hadley Public	Water Distribution Water Resources Coordinator  Ing Senior Services Director Outreach Coordinator Office Manager Assistant Program Coordinator Clerical Clerical Clerical 3 Drivers Access TV Station Manager 2 Production Assistants  Library Director Children's Librarian Library Assistant Circulation Assistant	1 0.06 0.14 0.42 0.42 0.42 1.0 0.42 1.0 0.77 0.515 0.28	1 1 0.066 0.14 0 0 0.17 0.4.4 On Call 1 0.42 1 0.77 0.518 0.28	1 0.06 0.14 0.46 0.17 0.4 On Call 1 0.58	0.1 0.4 0.3 0.5 0.5
541- Council on Ag 1999-Hadley Public	Water Distribution Water Resources Coordinator  ing Senior Services Director Outreach Coordinator Office Manager Assistant Program Coordinator Clerical Clerical 3 Drivers Access TV Station Manager 2 Production Assistants  Ubrary Director Children's Ubrarian Ubrary Assistant	1 0.06 0.14 0.17 0.4 0.07 0.4 0.4 0.4 0.4 0.4 0.4 0.4 0.4 0.4 0.4	1 0.066 0.144 0 0.177 0.42 0.42 1 0.42 1 0.777 0.515 0.288	1 0.06 0.141 0.46 0.17 0.4 On Call 1 0.58 1 0.77 0.51 0.28	0 0 0 0 0 0 0
541- Council on Ag 599-Hadley Public 510-Library	Water Distribution Water Resources Coordinator  Ing Senior Services Director Outreach Coordinator Office Manager Assistant Program Coordinator Clerical 3 Drivers Access TV Station Manager 2 Production Assistants Library Director Children's Librarian Library Assistant Circulation Casistant Circulation Casist	1 0.06 0.14 0.42 0.42 0.42 1.0 0.42 1.0 0.77 0.515 0.28	1 1 0.06 0.141 0.40 0.17 0.4 On Call 1 0.42 1 0.7 0.51 0.28 0.28	1 0.066 0.144 0.466 0.17 0.44 On Call 1 0.588 1 0.77 0.51 0.28 0.28	0 0 0 0 0 0 0 0
541- Council on Ag 1999-Hadley Public	Water Distribution Water Resources Coordinator  ing Senior Services Director Outreach Coordinator Office Manager Assistant Program Coordinator Clerical 3 Drivers Access TV Station Manager 2 Production Assistants  Ubrary Director Children's Librarian Library Assistant Circulation Assistant Circulation Assistant Circulation Assistant Library Page Youth Services Coordinator Lion Commission	1 0.066 0.141 0.071 0.42 0.42 1.071 0.51 0.28 0.28 0.28	1 1 0.06 0.141 0.40 0.17 0.4 On Call 1 0.42 1 0.7 0.51 0.28 0.28	1 0.066 0.14 0.46 0.17 0.47 0.17 0.58 1 0.58 1 0.77 0.51 0.28 0.28	0.1 0.2 0.1 0 0.5 0.5
541- Council on Ag 599-Hadley Public 510-Library	Water Distribution Water Resources Coordinator  ing Senior Services Director Outreach Coordinator Office Manager Assistant Program Coordinator Clerical 3 Drivers Access TV Station Manager 2 Production Assistants  Library Director Children's Librarian Library Assistant Circulation Assistant Circulation Assistant Circulation Assistant Library Page Youth Services Coordinator Libror Commission Director	1 0.066 0.141 1 0.077 0.451 0.28 0.28 0.28 0.28	1 1 0.066 0.144 0.17 0.4.4 On Call 1 1 0.77 0.515 0.28 0.28 0.28 0.28 1 1 1	1 0.066 0.14 0.46 0.17 0.4 0.17 0.4 0.17 0.58 1 0.28 0.28 0.28	0.1 0.2 0.3 0.3 0.5 0.5 0.2 0.2 0.2
541- Council on Ag 599- Hadley Public 510-Library	Water Distribution Water Resources Coordinator  ing Senior Services Director Outreach Coordinator Office Manager Assistant Program Coordinator Clerical 3 Drivers Access TV Station Manager 2 Production Assistants  Ubrary Director Children's Librarian Library Assistant Circulation Assistant Circulation Assistant Circulation Assistant Library Page Youth Services Coordinator Lion Commission	1 0.066 0.141 0.071 0.42 0.42 1.071 0.51 0.28 0.28 0.28	1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1	1 0.066 0.144 0.46 0.17 0.46 0.17 0.4 0.46 0.17 0.4 0.46 0.17 0.5 0.5 0.28 0.28 0.28 0.28 0.28 0.28 0.28 0.28	0.1 0.4 0.3 0.5 0.5 0.5 0.2 0.2 0.2

## Section II

**Budget Summary** 

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## **Budget Summary**

### **REVENUES**

This summary presents the projected revenues for Fiscal Year 2018. Revenues are projected to increase from FY 2017 to FY 2018 by \$597,570 or 3.24%

## TOWN OF HADLEY FY 2018 REVENUES (GENERAL FUND) 1/25/2017

1/25/2017														
Account Revenue Summary		FY	2015 Actual	FY	2016 Budgeted	FY	2016 Actual	FY	2017 Projected	FY	2018 Projected		FY 18 - 17 \$	Change %
	Table 1: Property Tax Levy								2027 110,00000	••	2020 110,2000		7	70
	Tax Levy	\$	8,677,000	\$	8,988,144	\$	8,988,144	\$	9,718,621	\$	10,157,691	\$	439,070	4.52%
	Prop 2.5%	\$	216,925	\$	224,704	\$	224,704	\$	244,376	\$	253,942	\$	9,566	3.91%
	New Growth	\$	94,219	\$	146,485	\$	146,485	\$	194,694	\$	142,275	\$	(52,419)	-26.92%
	Debt Exclusions	\$	731,267	\$	727,551	\$	727,551	\$	818,141	\$	1,106,537	\$	288,396	35.25%
000-4110-412	20 Subtotal	\$	9,719,411	\$	10,086,884	\$	10,086,884	\$	10,975,832	\$	11,660,445	\$	684,613	6.24%
	Table 2: State Aid													
000-4621	Chapter 70	\$	879,856	\$	938,254	\$	938,254	\$	985,914	\$	997,114	\$	11,200	1.14%
000-4620	Charter School Reimbursement	\$	94,741	\$	45,951	\$	45,951	\$	95,695	\$	80,248	\$	(15,447)	-16.14%
000-4670	Unrestricted General Government Aid	\$	392,951	\$	403,848	\$	403,848	\$	436,378	\$	453,397	\$	17,019	3.90%
000-4613	Abatements to Veterans' and Blind	\$	13,638	\$	13,425	\$	13,425	\$	13,113	\$	14,838	\$	1,725	13.15%
000-4667	Veterans' Benefits and Exemptions	\$	33,996	\$	61,829	\$	61,829	\$	58,135	\$	61,816	\$	3,681	6.33%
000-4699	PILOT	\$	179,867	\$	204,286	\$	204,286	\$	202,415	\$	202,415	\$		0.00%
000-4610-461	12 Offsets (School Choice, Lunch, Library)	\$	393,729	\$	452,102	\$	452,102	\$	629,179	\$	451,873		(177,306)	-28.18%
	Subtotal	\$	1,988,778	\$	2,119,695	\$	2,119,695	\$	2,420,829	\$	2,261,701	Ş	(159,128)	-6.57%
	Table 3: Local Receipts													
000-4121	ProRataAssessment	\$	6,988	\$	5,000	\$	28,825	\$	7,000	\$	8,000	\$	1,000	14.29%
000-4150	MotorVehicle	\$	614,698	\$	510,000	\$	680,678	\$	620,000	\$	660,000	\$	40,000	6.45%
000-4171-417	73 Interest&Penalties	\$	30,726	\$	27,000	\$	30,464	\$	30,000	\$	30,000	\$	-	0.00%
000-4180	PILOT (Not from Cherry Sheet)	\$	6,579	\$	12,000	\$	25,377	\$	16,800	\$	21,000	\$	4,200	25.00%
000-4164	Boat Excise	\$	3,012	\$	3,500	\$	2,811	\$	3,500	\$	3,500	\$	-	0.00%
000-4673	Motel Occupancy Tax	\$	796,821	\$	770,000	\$	817,248	\$	856,500	\$	856,500	\$	-	0.00%
000-4165	Meals Excise	\$	277,062	\$	250,000	\$	315,327	\$	324,367	\$	325,000	\$	633	0.20%
000-4350	PVTA	\$	153,466	\$	163,285	\$	323,926	\$	163,285	\$	163,285	\$	-	0.00%
000-4695	Court/local Fines	\$	34,357	\$	37,000	\$	53,648	\$	39,000	\$	40,000	\$	1,000	2.56%
000-4820	Investment Earnings	\$	11,832	\$	12,000	\$	22,343	\$	14,000	\$	18,000	\$	4,000	28.57%
000-4821	Bond Interest	\$	-	\$	<del>-</del> 0	\$	-	\$	-	\$	-	\$	-	0.00%
000-4840, 462	2: Miscellaneous (Incl. Medicare D)	\$	21,920	\$	69,500	\$	19,532	\$	69,000	\$	25,000	\$	(44,000)	-63.77%
000-4841	Prior Year Refund	\$	4,626	\$	1,000	\$	2,065	\$	1,000	\$	2,000	\$	1,000	100.00%
192-198	Rental	\$	725	\$	100	\$	844	\$	500	\$	800	\$	300	60.00%
000-4941	Spec/Assets-Timber	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-	0.00%
122	Select Board Receipts	\$	73,332	\$	70,159	\$	103,190	\$	115,000	\$	115,000	\$	-	0.00%
146	Collector Receipts	\$	31,178	\$	36,000	\$	35,583	\$	37,000	\$	37,000	\$	-	0.00%
141	Assessor Receipts	\$	-	\$	-	\$	395	\$	500	\$	500	\$	2	0.00%
161	Clerk Receipts	\$	18,908	\$	17,000	\$	19,374	\$	20,000	\$	20,000	\$	-	0.00%
171-176	ConCom/ZBA Receipts	\$	9,704	\$	1,000	\$	1,350	\$	2,000	\$	2,000	\$	-	0.00%
175	Planning Board Receipts	\$	975	\$	2,700	\$	5,822	\$	4,000	\$	4,000	\$	-	0.00%
210	Police Receipts	\$	18,922	\$	18,000	\$	16,748	\$	20,000	\$	20,000	\$	5.70	0.00%
220	Fire Receipts	\$	20,502	\$	21,615	\$	20,286	\$	30,500	\$	30,500	\$	-	0.00%
241	Building Inspector Receipts	\$	96,045	\$	75,000	\$	117,303	\$	90,500	\$	96,000	\$	5,500	6.08%
243	Plumb/Gas Inspector Receipts	\$	11,467	\$	9,000	\$	21,575	\$	11,000	\$	11,000	\$	-	0.00%
245-4451	Electrical Inspector Receipts	\$	5,021	\$	2,500	\$	6,616	\$	3,500	\$	6,000	\$	2,500	71.43%
510	Board of Health Receipts	\$	44,733	\$	45,300	\$	45,553	\$	47,500	\$	47,500	\$	-	0.00%
491	Cemetery Receipts	\$	70	\$	50	\$	25	\$	50	\$	50	\$	2	0.00%
610-4772	Library Receipts	\$	12	\$	23	\$	170	\$	23	\$	23	\$	-	0.00%
599-4840	TV5 Receipts	\$	80	\$	75	\$	020	- 7	75	\$	75	\$	-	0.00%
	University of Mass Payment	\$	50,000	\$	55,000	\$	55,000		55,000	\$	55,000	\$	-	0.00%
	Subtotal	\$	2,343,761	\$	2,213,807	\$	2,771,908	\$	2,581,600	\$	2,597,733	\$	16,133	0.62%
	Table 4: Enterprise Receipts													
450		\$	751,508	\$	997,733	¢	967,770	¢	1,045,966	\$	1 049 742	ċ	2 776	0.270/
450	Water Water Administration	\$	174,793	\$	214,006		214,006		188,327		1,048,742 249,502	\$	2,776 61 175	0.27%
440	Wastewater	4	591,952	\$	865,038	\$	732,729		990,679	\$	917,647		61,175	32.48%
110		\$	142,547	\$	153,868	\$	153,868			200	some thanks Territories to	\$	(73,032)	-7.37%
500	Wastewater Administration	¢	174,547	\$	133,008	- 10	155,606	_	168,341		230,485	\$	62,144	36.92%
599	Hadley Public Access TV (HPAT)	\$	-	\$		\$	15: 12:		48,717		62,254	\$ e	13,537	
	HPAT Administration Subtotal	\$	1,660,800	~ 83	2,230,645	1000	2,068,373	100	2 Page 19 10 10 10 10 10 10 10 10 10 10 10 10 10		8,589 2,517,219	\$	(10,648)	2 270/
	SubtOtal	ب	1,000,000	Ą	2,230,043	۲	2,000,373	Ą	2,401,207	Ş	2,317,219	Ş	55,952	2.27%
	Gross Revenues	\$	15,712,750	\$	16,651,031	\$	17,046,860	\$	18,439,528	\$	19,037,098	\$	597.570	3.24%
									,,	- T	,-3.,650	*	, - , 0	

#### Description

Property Tax Levy: The FY 2018 property tax levy is expected to increase \$684,613 or 6.24% (NB: This does not mean that the tax rate or individual property tax bills will increase by that percentage). The projected levy is a function of the FY 2017 levy limit increased by 2.5% as per Proposition 2½, plus an increment for new growth. The new growth is factored by the value of all construction activity in the calendar year. FY 2018 new growth is estimated to be \$142,275 based on information obtained by the Building Inspector, the Assistant Assessor, and a review of historical data. Property tax levy also includes debt excluded from the requirements of Proposition 2½, and such debt will increase from FY 2017 to FY 2018 by \$105,575 or 14.7% due to the new debt approved by the voters.

**Local Aid:** Local Aid, as reported on the Cherry Sheet, is expected to rise in the areas of Chapter 70 (Education) and Unrestricted General Government Account (UGGA - formerly the Lottery). Chapter 70 has increased each year, even in the toughest of economic times, and a 1.14% increase is shown. UGGA foundation is expected to rise by nearly the same percentage as the state Revenue Consensus Figure, which was released January 21, 2017 at 3.9%. The projected UGGA figure shows a 3.9% increase.

The category of Veterans' Benefits and Exemptions increased 6.33%. As part of its human services partnership with the Commonwealth, the Town is eligible to receive a 75% reimbursement for its eligible expenses. All other revenues listed on the Cherry Sheet show volatility, particularly in Charter School reimbursements and School Choice receiving tuition. are expected to remain level-funded or nearly so. The cumulative effect of all adjustments is an increase of \$18,178 from FY 2017 to FY 2018.

**Local Receipts:** FY 2018 projections of revenue from local receipts (revenues generated from a wide variety of local charges and assessments) show a conservative increase of \$16,133 or 0.62%.

**Revenue Offsets:** Revenue Offsets include Cherry Sheet receipts that are set aside for special purposes and are available for use without approval of Town Meeting. Revenue Offsets include School Lunch, School Choice, and Library Grants.

Revenue offsets are projected to decline by -177,306 or -28.18% in FY 2018, based on the Governor's budget proposal.

**Enterprise Revenues:** This category of revenues consists of water, wastewater, and cable television revenues obtained from user fees and billable services (e.g., grease trap inspections, deliveries of septage for treatment, backflow testing, and other services).

Enterprise revenues also consist of transfers from the Water Enterprise Fund, the Wastewater Enterprise Fund, and the Public Access Television Enterprise Fund to cover costs of indirect costs for operating the services. Such costs include administrative support from town staff and facilities, as well as direct costs in benefits, insurance, and OPEB liabilities. The Town long ago decided that the Water Enterprise Fund and the Wastewater Enterprise Fund are to be entirely self-supporting, so annually transfers from the enterprise funds are made to the general funds to cover administrative costs. This year, I recommend creating an enterprise fund for the Hadley Public Access Television Department (HPAT, and administrative costs of HPAT personnel and operations are shown as a transfer from the Enterprise Fund to the General Fund.

The administrative expenses applied to the enterprise funds are estimated, and as more precise information is obtained, the administrative charges will be adjusted. The estimated administrative charges to the enterprise funds are a combined total of \$488,576. This represents an \$112,671 increase.

Finally, each enterprise fund contains a special contingency reserve of \$10,000 to cover unforeseen costs within the fiscal year, with the exception that HPAT Enterprise Fund has a reserve contingency of \$5,000. Controlled by the Finance Committee, it serves as a Reserve Fund within each enterprise fund.

**Transfers from Other Funds:** The remaining monies consist of special transfers, Free Cash, appropriations from accounts dedicated for specific purposes, and transfers from funds available. The total from Transfers from Other Funds amounts to \$427,817.

The following are recommended for use for the FY 2018 budget:

• Free Cash: Free Cash is used to balance the budget. It is the goal of the Town to reduce the use of Free Cash to balance the budget. Based on available information, the Town will need to use \$93,000 of Free Cash to balance the budget.

Consistent with the newly-adopted Free cash policy, the proposed budget uses \$331,445 of Free Cash to cover one-time expenses contained within the budget (i.e., OPEB, retirement unfunded liability, Reserve Fund, and a transfer into the Stabilization Account).

An amount of Free Cash (equivalent to 100% of the annual meal tax revenue) shall be set aside for funding a portion of the FY 2016 capital program. The Town should transfer \$300,000 of Free Cash into the Capital Stabilization Fund at the Fall Town Meeting 2017.

- MSBA Debt Reserve: The Massachusetts School Building Authority overestimated their reimbursement for eligible school building renovations by about \$25,000. The Massachusetts Department of Revenue requires the Town to apply that excess reimbursement toward the school-related debt in annual amounts of \$2,444 for ten years. This is the fourth year of using these funds to underwrite our debt.
- November 2014 Hopkins Academy Premium Balance: A small balance remains after the Hopkins Academy roof
  project, and the Department of Revenue requires that the Town apply the balance toward school-related debt in
  annual amounts of \$928 for ten years. This is the third year of the program.
- Transfers from other accounts: From time to time, the Town has transferred money from miscellaneous accounts (such as Surplus Overlay Reserves) to fund one-time expenses. In FY 2018, I do not anticipate transferring funds.

### **EXPENSES**

Detailed expenditures are presented in Sections III, IV, and V. Presented below is a summary of requested and recommended expenditures for the General Fund and Enterprise Funds.

А	В		c	D		E		F		G		н	1		J	к
ACCOU	NT DESCRIPTION	FY:	2015 Actual	FY 2016 Voted	FY	2016 Actual	FY	2017 Voted	FY :	2018 Request		dmin ((Delete)	FY 2018 Admin Rec'd	-	(I-F) Change \$	(I-F)/F Change %
					10,750						Haday	(Delete)	Not d		Change 3	Change %
	Series 100 General Govern 114 Moderator	omen! S	, , , , , , , , , , , , , , , , , , , ,	\$ 100	5	100	s	100	s	100	s	-	\$ 100	5		0.009
	122 Select Board	s	61,336	\$ 67,295	\$		\$	72,708	\$	72,266	\$	(200)		\$	(642)	-0.889
	129 Town Administator 131 Finance Committee	\$ \$	88,478 780	\$ 91,370 \$ 1,050	s	90,460 800	s s	92,737	\$	94,340	5		94,340	\$	1,603	1.739
	132 Reserve Fund	s	13,475	\$ 50,000	\$	25,578	\$	1,050 50,000	\$	1,050 50,000	\$		\$ 1,050 \$ 50,000	\$	-	0.009
	135 Town Accountant	\$	89,987	\$ 96,134	s		\$	91,652	\$	93,182	\$	(408)	92,774	\$	1,122	1.229
	141 Assessors 145 Treasurer	s s	82,738 111,802	\$ 92,843 \$ 122,894	\$	84,986 115,926	\$	92,958 137,674	\$	94,208 137,365	s		\$ 94,208 \$ 137,365	s	1,250	1.349
	146 Tax Collector	5	105,447	5 108,310	\$		\$	110,546	\$	119,268	\$	(7,019)		\$	(309) 1,703	-0.229 1.549
	151 Town Counsel	\$	35,957	\$ 36,380	s		\$	41,380	\$	45,500	\$		\$ 45,500	\$	4,120	9.96%
	161 Town Clerk 163 Registrars	s s	69,201 15,530	\$ 80,614 \$ 15,120	s	75,377 14,687	s	81,694 17,420	s	78,194 13,920	\$		5 78,194 \$ 13,920	\$ \$	(3,500) (3,500)	-4.289 -20.099
	171 Conservation	ş	3,012	\$ 3,050	\$		\$	3,050	5	3,110	\$		\$ 3,110	\$	60	1.979
	175 Planning Board	\$	11,629	\$ 12,030	\$		\$	12,780	s	12,780	\$		\$ 12,780	\$	( <del>-</del>	0.009
	176 Board of Appeals 182 Long Range Plan	\$ \$	1,254 1,822	\$ 3,665 \$ 2,500	s	1,985	s s	2,355 2,500	\$	2,355	5	(320)	\$ 2,035 \$ -	s	(320) (2,500)	-13.59% -100.00%
	193 Insurance	s	109,094	5 103,400	s		\$	103,400	\$	103,400	5		\$ 103,400	\$	(2,300)	0.009
192-199	Town Buildings	\$	137,366	\$ 151,650	\$	137,824	\$	140,975	\$	120,675	\$	(18,900)	\$ 101,775	\$	(39,200)	-27.819
Total Gene	eral Government	\$	938,908	\$ 1,038,405	5	960,025	\$	1,054,979	\$	1,041,713	\$	(26,847)	5 1,014,866	\$	(40,113)	-3.809
	5 - 1 - 200 D III 5 4	Lone														
	Series 200 Public Safe 210 Police	\$	974,124	\$ 1,062,386	s	1,017,287	\$	1,177,574	\$	1,187,856	s	-	\$ 1,187,856	\$	10,282	0.879
	220 Fire	s	310,502	\$ 332,404	\$	324,746	\$	373,898	\$	379,274	\$	(3,000)		\$	2,376	0.649
	222 Communications	\$	262,549	\$ 277,592	s		\$	297,132	\$	299,345	\$	(2,600)		\$	(387)	-0.139
	230 Ambulance 241 Building Inspector	s s	125,000 85,400	\$ 130,000 \$ 93,370	s	130,000 93,994	s	135,000 96,333	\$	140,000 94,594	s s	(1,000)	\$ 140,000 \$ 93,594	s	5,000	3.709
	242 Gas Inspector	5	3,942	\$ 4,511	5		\$	4,281		4,281	5		\$ 93,594 \$ 4,281	\$	(2,739)	-2.849 0.009
	243 Plumbing Inspector	\$	6,390	\$ 6,496	\$	6,496	\$	6,583	\$	6,668	s	-		\$	85	1.299
Total Publi	ic Safety	\$	1,767,907	\$ 1,906,759	s	1,848,008	ş	2,090,801	s	2,112,018	s	(6,600)	\$ 2,105,418	4	14,617	0.70%
			,	-,,,-33	-	_, _, _, _, _	-	_,,,,,,,,,	-	_,,010	r	,5,550)	2,103,418	P	14,01/	0.709
	Series 300 Education 301 Education	) S	5,837,033	\$ 6,467,520					1							
	301 Education	>	5,837,033	5 6,467,520	5	6,470,940	\$	6,747,091	\$	7,150,530	\$	(216,363)	\$ 6,934,167	\$	187,076	2.779
Total Educ	ation	\$	5,837,033	\$ 6,467,520	\$	6,470,940	\$	6,747,091	\$	7,150,530	\$	(216,363)	5 6,934,167	\$	187,076	2.779
	Series 400 Public Wor	le n														
	422 Highway	\$	667,170	\$ 740,957	\$	687,637	\$	774,932	s	777,014	\$	(3,000)	\$ 774,014	\$	(918)	-0.129
	423 Snow & Ice	\$	211,677	\$ 168,222	\$		\$	168,222	\$	182,223	\$		\$ 182,223	\$	14,001	8.329
	424 Street Lighting 490 Building Maint.	\$	18,081 14,758	\$ 21,840 \$ 66,950	s		s s	21,840 61,500	\$	21,840 127,700	\$	(1,000)		\$	(1,000)	-4.589
	491 Cemetery	\$	17,231		\$		\$	18,335		18,335	5		\$ 127,700 \$ 18,335	\$	66,200	107.649
Total Publi	ic Works	\$	928,917	\$ 1,015,762	\$	938,170	\$	1,044,829	\$	1,127,112	\$	(4,000)	\$ 1,123,112	\$	78,283	7.499
<u>Se</u>	ries 440, 450 and 599 Enterp	orise F	unds													
	440 Sewer	\$		\$ 865,038	\$	732,729	\$	979,699	\$	917,647	\$		\$ 917,647	\$	(62,052)	-6.339
	Sewer Contingency 450 Water	\$ \$	751,508	\$ 10,000 \$ 997,733	\$	967.770	s	10,000	\$	10,000	\$ \$		\$ 10,000 \$ 1,048,742	\$	-	0.009
	Water Contigency	5	731,308	5 10,000	\$	967,770	\$	10,000	5	10,000	\$		5 1,048,742 \$ 10,000	\$	1,175	0.119
	599 Cable TV	5		S -	\$	-	\$	49,379	\$	62,254	s	140	\$ 62,254	\$	12,875	0.007
	Cable TV Contingncy	\$	-	\$ -	\$	-	5	20,000	\$	5,000			\$ 20,000	\$	(5)	
Total Ente	rprise Funds	5	1,343,460	5 1,882,771	5	1,700,499	\$	2,116,645	\$	2,053,643	5	-	\$ 2,068,643	\$	(48,002)	-2.279
	Fi F00 M 6															
	Series 500 Human Servi 510 Board of Health	s s	33,694	\$ 35,120	s	35,495	s	36,535	\$	36,535	s	- 1	5 36,535	ş	525	0.00%
	541 Council on Aging	\$	70,859	\$ 79,386	5	79,324	\$	85,101	\$	89,037	s		\$ 89,037	\$	3,936	4.639
	543 Veterans' Services	ş	100,855	\$ 100,000	\$		\$	110,122	\$	110,122	s		\$ 110,122	\$		0.009
	590 Oliver Smith Will 599 Cable TV	s s		\$ 100 \$ 33,694	5	37,333	\$ S	100	\$	100	s s		\$ 100 \$ -	\$ S	(5)	0.009
														-		
Total Hum	an Services	\$	225,127	\$ 248,300	\$	242,719	\$	231,858	\$	235,794	\$		\$ 235,794	\$	3,936	1.709
	Series 600 Culture and Rec	reatio	n													
	610 Library	\$	185,439			197,153		204,772		210,315	\$	(12,000)			(6,457)	-3.159
	630 Park Commission 691 Historical Comm	s s	14,134 449		5		\$			67,588	\$	(1,300)			(1,300)	-1.929
	del Historical Comm	5	449	\$ 1,250	Þ	198	\$	1,250	Þ	1,250	s	SEC. 1	\$ 1,250	\$	-	0.009
Total Cultu	ure and Recreation	\$	200,022	\$ 260,851	\$	249,355	5	273,610	\$	279,153	\$	(13,300)	\$ 265,853	\$	(7,757)	-2.849
	Series 700 Debt															
	710 Principal	s	705,195	\$ 767,597	s	767,595	\$	867,900	\$	1,121,380	\$	140	\$ 1,121,380	\$	253,480	29.219
	750 Interest	s	116,442	\$ 116,090	\$	116,057	\$	101,750	\$	143,695	s	-	\$ 143,695		41,945	41.229
Total Debt		s	821,637	\$ 883,687	5	883,652	5	969,650	<	1,265,075	5	_	\$ 1,265,075	c	295,425	70 47-
							-			2,200,013			2 1,203,073		293,423	30.479
	eries 800 State and Other As			2 (2002)000	1002	90 - 1 (40) (20) (20) (20) (20) (20)	021	0.0000000000000000000000000000000000000	10/4/31	0.0000000000000000000000000000000000000	320		86 (SES)850 (NO			
820 840	State Assessments PVTA Assessments	\$	825,659 197,681		\$	820,871 206,504	s	947,053 206,504		918,861 197,933	s s		\$ 918,861 \$ 197,933		(28,192) (8,571)	-2.989 -4.159
999	Overlay	\$	78,199			79,412		72,932		30,000	\$		5 30,000		(42,932)	-4.159 -58.879
999	Offsets	5	393,729	\$ 452,102	\$	452,102	\$	595,973	\$	451,873	s	-			(144,100)	-24.189
Total Asse	ssments	\$	1,495,268	\$ 1,685,071	\$	1,558,889	\$	1,822,462	\$	1,598,667	\$		\$ 1,598,667	s	(215,224)	-12.289
		Serie													(,224)	-12.289
	Series 900 Unclassifie 911 Retirement	ed S	705,272	\$ 917,931	e	617.001		030.35		1.076.225	c	/10 222		_	5_000000000000000000000000000000000000	
	911 Retirement 912 Workers' Comp.	\$	100,302		\$	917,931 65,000	5	929,264 72,000	s s	1,076,228 72,000	\$	(19,111)	\$ 1,057,117 \$ 72,000	5	127,853	13.769 0.009
	913 Unemployment	s		\$ 12,946		6,044		14,000	\$	40,000	5		\$ 40,000	ş	26,000	185.719
	914 Health Insurance	s	1,018,779			1,081,992		1,200,000	\$	1,281,000	s	1 -	\$ 1,281,000	\$	81,000	6.759
	915 Life Insurance 916 Medicare	5	2,360 106,080	\$ 2,300 \$ 98,106			5	2,500	\$	2,800	\$		\$ 2,800		300	12.009
	916 Medicare 945 Police & Fire Accident	5		5 98,106 5 37,591			\$	108,236 44,000	5	133,000 45,000	s s		\$ 133,000 \$ 45,000	s	24,764 1,000	22.889
	919 OPEB	\$	-			164,888		251,125			\$		\$ 257,403		6,278	2.279
	920 Trans. to Stab.	s	12	5 -	\$	9	\$		\$	5,000	5	-	\$ 5,000		5,000	
Total Uncl	assified	\$	1,968,459	\$ 2,489,356	s	2,396,313	s	2,621,125	S	2,912,431	s	(19,111)	\$ 2,893,320	e	272,195	4
												(±=,±±±)	- 2,393,320	>	272,195	10.389
TOTAL MU	JNICIPAL	s	15,526,738	\$ 17,878,482	\$	17,248,570	s	18,973,050	\$	19,776,136	\$	(286,221)	\$ 19,504,915	\$	540,436	2.809
																27

TOWN OF HADLEY		
	0.40.4.4	NDV
REVENUE AND EXPENDITURE SU	IVIIVI	ARY
1/31/2017		
General Fund		
Revenues	\$	17,008,455
Expenses	\$	17,436,272
Revenues - Expenses	\$	(427,817)
		50 9000 1000
Transfers from Other Funds		
Free Cash for One-Time Expenses	\$	331,445
Free Cash to Balance Omnibus Budget	\$	93,000
Stabilization Fund	\$	-
MSBA Debt Fund Reserve	\$	2,444
November 2014 Premium Balance	\$	928
TOTAL:	\$	0

Enterprise Funds	
Revenues	\$ 2,028,643
Expenses	\$ 2,068,643
Revenues - Expenses	\$ (40,000)
Transfers from Other Funds	
Water Reserves	\$ 10,000
Sewer Reserves	\$ 10,000
Cable TV Reserves	\$ 20,000
TOTAL:	\$ 

		OF HADLE			
	FREE CA	SPENDING 30/2017	i PLA	N	
Description	Description	FY 2018 Request		Admin	FY 2018 min. Rec'd
A. Free Cash (Estimated Certified 9/30/17)	Description	\$ 500,000			\$ 500,000
B. Free Cash for One-Time Expenses within the Omnibus Budget					
	Transfer to OPEB Trust	\$ 257,403	\$	-	\$ 257,403
	Reserve Fund (MGL Chapter 40, Section 6) Unfunded Liability within	\$ 50,000	\$	-	\$ 50,000
	Pension Assessment	\$ 19,042	\$	<u>. e</u>	\$ 19,042
	Transfer to Stabilization	\$ 5,000	\$	Е	\$ 5,000
	SUBTOTAL	\$ 331,445	\$	-	\$ 331,445
C. Free Cash for Recurring Expenses within the Omnibus Budget					
	Recurring Expenses	\$ 82,000	\$	11,000	\$ 93,000
×	SUBTOTAL	\$ 82,000	\$	11,000	\$ 93,000
D. Free Cash Reserved for Future Use		\$ 86,555	\$	(11,000)	\$ 75,555

# Section III

Town Government Budget Accounts: Budget Series 100, 200, 400, 500, 600, 700, and 900

# **SECTION III**

Town Government Budgets (Budget Series 100, 200, 400, 500, 600, 700, and 900)

# **Budget Series 100: Town Government**

#### **Mission Statement**

The mission of town government is to serve the residents, businesses, and visitors in the Town of Hadley by providing high-quality services that enhance the quality of life by preserving the character of the community, encouraging commerce and prosperity, and providing stewardship to the community's resources.

Α	В		С	D	E		F		G		Н		1		J	K
															(I-F)	(I-F)/F
ACCOUNT	DESCRIPTION		FY 2015 Actual	FY 2016 Voted	FY 2016 Actual		FY 2017 Voted		FY 2018 Request	Ad	Admin d/(Delete)	A	FY 2018 dmin Rec'd	C	hange \$	Change %
<u>Seri</u> e	es 100 General Gover	nme	ent													
114	Moderator	\$	-	\$ 100	\$ 100	\$	100	\$	100	\$		\$	100	\$	-	0.00%
122	Select Board	\$	61,336	\$ 67,295	\$ 59,968	\$	72,708	\$	72,266	\$	(200)	\$	72,066	\$	(642)	-0.88%
129	Town Administator	\$	88,478	\$ 91,370	\$ 90,460	\$	92,737	\$	94,340	\$	_	\$		\$	1,603	1.73%
131	Finance Committee	\$	780	\$ 1,050	\$ 800	\$	1,050	\$	1,050	\$	-	\$	1,050	\$		0.00%
132	Reserve Fund	\$	13,475	\$ 50,000	\$ 25,578	\$	50,000	\$	50,000	\$	-	\$	50,000	\$		0.00%
135	Town Accountant	\$	89,987	\$ 96,134	\$ 86,311	\$	91,652	\$	93,182	\$	(408)	\$	92,774	\$	1,122	1.22%
141	Assessors	\$	82,738	\$ 92,843	\$ 84,986	\$	92,958	\$	94,208	\$		\$	94,208	\$	1,250	1.34%
145	Treasurer	\$	111,802	\$ 122,894	\$ 115,926	\$	137,674	\$	137,365	\$	-	\$	137,365	\$	(309)	-0.22%
146	Tax Collector	\$	105,447	\$ 108,310	\$ 107,773	\$	110,546	\$	119,268	\$	(7,019)	\$	112,249	\$	1,703	1.54%
151	Town Counsel	\$	35,957	\$ 36,380	\$ 43,815	\$	41,380	\$	45,500	\$	=	\$	45,500	\$	4,120	9.96%
161	Town Clerk	\$	69,201	\$ 80,614	\$ 75,377	\$	81,694	\$	78,194	\$	-	\$	78,194	\$	(3,500)	-4.28%
163	Registrars	\$	15,530	\$ 15,120	\$ 14,687	\$	17,420	\$	13,920	\$	19	\$	13,920	\$	(3,500)	-20.09%
171	Conservation	\$	3,012	\$ 3,050	\$ 3,139	\$	3,050	\$	3,110	\$	-	\$	3,110	\$	60	1.97%
175	Planning Board	\$	11,629	\$ 12,030	\$ 8,296	\$	12,780	\$	12,780	\$	-	\$	12,780	\$		0.00%
176	Board of Appeals	\$	1,254	\$ 3,665	\$ 1,985	\$	2,355	\$	2,355	\$	(320)	\$	2,035	\$	(320)	-13.59%
182	Long Range Plan	\$	1,822	\$ 2,500	\$ -	\$	2,500	\$	-	\$	-	\$	-	\$	(2,500)	-100.00%
193	Insurance	\$	109,094	\$ 103,400	\$ 103,000	\$	103,400	\$	103,400	\$	-	\$	103,400	\$	-	0.00%
192-199	Town Buildings	\$	137,366	\$ 151,650	\$ 137,824	\$	140,975	\$	120,675	\$	(18,900)	\$	101,775	\$	(39,200)	-27.81%
Total Genera	l Government	\$	938,908	\$ 1,038,405	\$ 960.025	Ś	1,054,979	Ś	1,041,713	Ś	(26.847)	Ś	1,014,866	Ś	(40,113)	-3.80%

## Moderator (Budget 114)

#### **Mission Statement**

The Moderator oversees all town meetings and is responsible for fairness, inclusiveness, and the orderly and proper conduct of town business within the town meeting. The Moderator also appoints the Finance Committee.

Α	В	(	0	D	E	F	G	Н		1	J		K
											(1-	F)	(I-F)/F
ACCOUNT	DESCRIPTION	FY 2 Act	015 tual	/ 2016 /oted	2016 Actual	2017 oted	2018 quest	Admin Add/(Delet	te)	2018 in Rec'd	Chan	ge \$	Change %
114-5730	Moderator	\$	-	\$ 100	\$ 100	\$ 100	\$ 100	\$	-	\$ 100	\$	-	0.00%
Total Moder	ator	\$	-	\$ 100	\$ 100	\$ 100	\$ 100	\$	-	\$ 100	\$	-	0.00%

# Select Board (Budget 122)

#### **Mission Statement**

The members of the Hadley Select Board, in their roles as elected officials and citizens of the town, strive to create and sustain the highest achievable level of quality of life for the residents, employees and visitors in the Town of Hadley.

Α	В		С		D		E	F	G		Н	I		J	K
													(	I-F)	(I-F)/F
ACCOUNT	DESCRIPTION		Y 2015 Actual		Y 2016 Voted		FY 2016 Actual	Y 2017 Voted	Y 2018 Request	Ac	Admin id/(Delete)	Y 2018 min Rec'd	Ch	ange \$	Change %
122-5101	Select Board Salaries	\$	5,185	\$	6,200	\$	5,000	\$ 6,200	\$ 6,200	\$	2	\$ 6,200	\$		0.00%
122-5106	Administrative Assist.	\$	34,501	\$	37,794	\$	30,423	\$ 40,657	\$ 40,657	\$	-2	\$ 40,657	\$	-	0.00%
122-5120	Clerical Services	\$	9,477	\$	9,626	\$	9,281	\$ 9,626	\$ 9,626	\$	-	\$ 9,626	\$	-	0.00%
122-5300	Interpreter	\$	850	\$	850	\$	510	\$ 850	\$ 850	\$	_	\$ 850	\$	-	0.00%
122-5320	Tuition/Meetings	\$	249	\$	400	\$	413	\$ 400	\$ 400	\$	_	\$ 400	\$	-	0.00%
122-5340	Town Reports	\$	2,941	\$	3,000	\$	3,011	\$ 3,000	\$ 3,000	\$	-	\$ 3,000	\$	-	0.00%
122-5420	Office Supplies	\$	2,521	\$	3,500	\$	2,622	\$ 3,000	\$ 3,000	\$	-	\$ 3,000	\$	_	0.00%
122-5650	PVPC Smart Growth	\$	788	\$	1,000	\$	788	\$ 1,000	\$ 1,000	\$	(200)	\$ 800	\$	(200)	-20.00%
122-5690	HCOG Membership	\$	3,624	\$	3,625	\$	3,182	\$ 3,625	\$ 3,183	\$	-	\$ 3,183	\$	(442)	-12.19%
122-5710	Mileage/Meals	\$	246	\$	200	\$	690	\$ 250	\$ 250	\$	-	\$ 250	\$	1120	0.00%
122-5730	Dues	\$	954	\$	1,100	\$	1,048	\$ 1,100	\$ 1,100	\$	_	\$ 1,100	\$	_	0.00%
	BoardDocs Agenda	\$	-	\$		\$	3,000	\$ 3,000	\$ 3,000	\$	-	\$ 3,000	\$	//25	
Total Select	Board	\$	61,336	\$	67,295	\$	59,968	\$ 72,708	\$ 72,266	\$	(200)	\$ 72,066	\$	(642)	-0.88%
WAGE	AND SALARY ADJU	STN	MENT												
	Position	Ad	justment	Am	ount	Ad	ditional \$								
	Administrative Assist.	Ste	ер	\$	42,080	\$	1,423								
	Clerical	Ste	ер	\$	9,626	\$	-								

Position	FY 2017 Grade	FY 2017 Step	Union	FTE
Licensing				
Coordinator/Assistant	5	8	No	1
Procurement				
Clerical Assistant	4	10	No	0.29

#### Town Administrator (Budget 129)

#### **Mission Statement**

The Town Administrator's office is committed to responsiveness, ethical conduct, and transparency and to providing high quality and effective services to all residents, visitors, and businesses. The Town Administrator is responsible for ensuring that the resources of the Town are utilized in an efficient and effective manner.

The Town Administrator's duties are listed in Chapter 6, Section 6-3 and Chapter 86, Section 86-7 of the Code of the Town of Hadley.

The Town Administrator adheres to the principles of the International City/County Managers Association Code of Ethics. The ICMA Code of Ethics can be found at:

# http://icma.org/en/icma/ethics/code of ethics

Α	В		С		D		E		F		G		Н		1		J	K
																	(I-F)	(I-F)/F
		F	Y 2015	F	Y 2016	F	Y 2016	F	FY 2017	F	Y 2018		Admin		FY 2018			
ACCOUNT	DESCRIPTION		Actual		Voted		Actual		Voted	F	Request	Add	/(Delete)	Ad	min Rec'd	CI	hange \$	Change %
129-5110	Town Admin Salary	\$	86,637	\$	88,370	\$	88,370	\$	90,137	\$	91,940	\$	-	\$	91,940	\$	1,803	2.00%
129-5320	Tuition/Meetings	\$	200	\$	800	\$	475	\$	400	\$	400	\$	-	\$	400	\$	-	0.00%
129-5710	Mileage/Meals	\$	585	\$	1,000	\$	590	\$	1,000	\$	800	\$	-	\$	800	\$	(200)	-20.00%
129-5730	Dues	\$	1,056	\$	1,200	\$	1,025	\$	1,200	\$	1,200	\$	-	\$	1,200	\$	-	0.00%
Total Town A	Administrator	\$	88,478	\$	91,370	\$	90,460	\$	92,737	\$	94,340	\$	-	\$	94,340	0 \$ 1,603		1.73%

Position	FY 2017 Grade	FY 2017 Step	Union	FTE
Town Administrator	Contract	Contract	No	1

#### Finance Committee (Budget 131)

The Finance Committee is established under the provisions of MGL Chapter 39, Section 16 and considers any and all municipal questions of a financial nature and makes recommendations to town meeting.

The Hadley Finance Committee consists of five members, who are appointed by the Moderator for a three-year term.

Α	В	C	D	E	F	G	Н		I		J	K
											(I-F)	(I-F)/F
ACCOUNT	DESCRIPTION	2015 ctual	Y 2016 /oted	2016 Actual	Y 2017 Voted	Y 2018 equest	Adm Add/(De		/ 2018 nin Rec'd	C	hange \$	Change %
131-5300	Stipend	\$ 625	\$ 800	\$ 800	\$ 800	\$ 800	\$		\$ 800	\$	-	0.00%
131-5730	Dues	\$ 155	\$ 250	\$ -	\$ 250	\$ 250	\$	-	\$ 250	\$	-	0.00%
Total Financ	e Committee	\$ 780	\$ 1,050	\$ 800	\$ 1,050	\$ 1,050	\$	-	\$ 1,050	\$	-	0.00%

#### Reserve Fund (Budget 132)

An amount set aside annually within the budget of the Town of Hadley (not to exceed 5% of the tax levy of the preceding fiscal year to provide a funding source for extraordinary and unforeseen expenditures. Appropriations from the Reserve Fund must be approved by the Finance Committee.

Α	В	С		D	E	F	G	Н	1	J		K
										(I-F)		(I-F)/F
ACCOUNT	DESCRIPTION	FY 2015 Actual	- 3	Y 2016 Voted	 Y 2016 Actual	Y 2017 Voted	Y 2018 Request	Admin Add/(Delete)	FY 2018 Imin Rec'd	Change	\$	Change %
132-5780	Reserve Fund	\$ 13,475	\$	50,000	\$ 25,578	\$ 50,000	\$ 50,000	\$ -	\$ 50,000	\$		0.00%
Total Reserv	e Fund	\$ 13,475	\$	50,000	\$ 25,578	\$ 50,000	\$ 50,000	\$ -	\$ 50,000	\$	-	0.00%

#### Accountant (Budget 135)

#### Mission Statement

The Accountant is responsible for managing accounts payable, maintaining appropriate records and financial reports and complying with Massachusetts Department of Revenue Rules & Regulations and Audit Standards.

Α	В		С		D		E		F	G	Н	1		J	K
														(I-F)	(I-F)/F
ACCOUNT	DESCRIPTION		Y 2015 Actual		Y 2016 Voted		FY 2016 Actual	_	FY 2017 Voted	Y 2018 Request	Admin d/(Delete)	Y 2018 min Rec'd	CI	hange \$	Change %
135-5110	Town Accountant Salary	\$	58,448	\$	25,196	\$	25,196	\$		\$	\$	\$ 	\$		
135-5113	Asst. Town Accountant	\$	6,880	\$	11,117	\$	10,189	\$	10,592	\$ 11,000	\$ (408)	\$ 10,592	\$	-	0.00%
135-5250	Software Maint.	\$	5,070	\$	6,060	\$	606	\$	6,250	\$ 6,682		\$ 6,682	\$	432	6.91%
135-5300	Auditor Services	\$	18,500	\$	19,000	\$	17,000	\$	19,500	\$ 20,000	\$ -	\$ 20,000	\$	500	2.56%
135-5303	Other Professional Srv			\$	33,396	\$	33,000	\$	55,000	\$ 55,000	\$ -	\$ 55,000	\$	-	0.00%
135-5320	Tuition/Meetings	\$	706	\$	800	\$	-	\$	-	\$ -	\$ -	\$ -	\$	-	0.00%
135-5420	Office Supplies	\$	213	\$	255	\$	260	\$	150	\$ 350	\$ -	\$ 350	\$	200	133.33%
135-5710	Mileage/Meals	\$	60	\$	150	\$	-	\$		\$ -	\$ -	\$ -	\$	-	0.00%
135-5730	Dues	\$	110	\$	160	\$	60	\$	160	\$ 150	\$ -	\$ 150	\$	(10)	-6.25%
Total Town A	ccountant	\$	89,987	\$	96,134	\$	86,311	\$	91,652	\$ 93,182	\$ (408)	\$ 92,774	\$	1,122	1.22%
WAGE	AND SALARY ADJUS	TM	ENT												
	Position	Ad	justment	An	nount	Ad	Iditional \$								
	Asst. Town Accountant	Ste	₽p	\$	11,385	\$	385								

Position	FY 2017 Grade	FY 2017 Step	Union	FTE
Accountant	Contracted Service	Contracted Service	No	0
Assistant Accountant	5	2	No	0.29

The proposed budget continues the use of an accounting firm to perform this function.

# Assessors (Budget 141)

#### Mission Statement:

The Board of Assessors must discover and list all property, maintaining accurate ownership and property information. The department establishes the "full and fair cash value" of each of the Town's approximately 3000 real estate parcels and business personal property accounts. The assessed valuations are the basis of the distribution of the Town's annual property tax levy. The department also administers the motor vehicle and boat excise taxes. The Board of Assessors works to deliver fair and equitable assessments on all real and personal property within the Town.

Α	В		С		D		E	F	G	Н		1		J	K
														(I-F)	(I-F)/F
ACCOUNT	DESCRIPTION		FY 2015 Actual		Y 2016 Voted		FY 2016 Actual	FY 2017 Voted	Y 2018 lequest	Admin Add/(Delete	e) A	FY 2018 Admin Rec'd	c	hange \$	Change %
141-5101	Assessors Salary	\$	6,962	\$	6,962	\$	6,962	\$ 6,962	\$ 6,962	\$	- :	\$ 6,962	\$	-	0.00%
141-5106	Clerical Wages	\$	4,816	\$	5,513	\$	5,113	\$ 4,961	\$ 4,961	\$	- !	\$ 4,961	\$	-	0.00%
141-5110	Asst. Assessor Sala	\$	58,592	\$	60,096	\$	60,322	\$ 60,363	\$ 60,363	\$	- !	\$ 60,363	\$	120	0.00%
141-5200	Book Binding	\$	-	\$	300	\$	-	\$ 300	\$ 300	\$	- !	\$ 300	\$		0.00%
141-5243	Office Equip Maint	\$	۵	\$	132	\$	14	\$ 132	\$ 132	\$	- 1	\$ 132	\$	-	0.00%
141-5250	Software Maint.	\$	6,639	\$	12,450	\$	6,739	\$ 12,700	\$ 13,950	\$	- :	\$ 13,950	\$	1,250	9.84%
141-5300	Reval Expenses	\$	125	\$	600	\$	2	\$ 600	\$ 600	\$	-	\$ 600	\$	-	0.00%
141-5303	Mapping Services	\$	3,010	\$	3,200	\$	2,950	\$ 3,300	\$ 3,300	\$	- 1	\$ 3,300	\$	-	0.00%
141-5320	Tuition/Meetings	\$	355	\$	1,000	\$	1,030	\$ 1,000	\$ 1,000	\$	- 3	\$ 1,000	\$	-	0.00%
141-5420	Office Supplies	\$	1,243	\$	1,200	\$	978	\$ 1,200	\$ 1,200	\$	- :	\$ 1,200	\$	-	0.00%
141-5421	Deeds	\$	443	\$	650	\$	267	\$ 650	\$ 650	\$	- !	\$ 650	\$	-	0.00%
141-5710	Mileage/Meals	\$	313	\$	500	\$	335	\$ 500	\$ 500	\$	-	\$ 500	\$	-	0.00%
141-5730	Dues	\$	240	\$	240	\$	290	\$ 290	\$ 290	\$	-	\$ 290	\$	-	0.00%
Total Assess	ors	\$	82,738	\$	92,843	\$	84,986	\$ 92,958	\$ 94,208	\$	-	\$ 94,208	\$	1,250	1.34%
WAGE A	ND SALARY ADJ	JST	TMENT												
	Position	Ad	ljustment	Arr	nount	Ac	ditional \$								
	Asst. Assessor	St	ер	\$	60,363	\$	-								
	Asst. Assessor	1%	COLA	\$	60,967	\$	604								
	Clerical	St	ер	\$	4,961	\$	-								
	Clerical	1%	COLA	\$	5,011	\$	50								

Position	FY 2017 Grade	FY 2017 Step	Union	FTE
Assistant Assessor	GE 4	10	No	1
Clerical Assistant	4	10	No	0.14

# Town Treasurer (Budget 145)

# **Mission Statement**

Tax Title Administration, Banking & Investments, Payroll Processing, Benefits Administration.

Α	В	С	D	E	F	G		Н		1		J	K
												(I-F)	(I-F)/F
ACCOUNT	DESCRIPTION	Y 2015 Actual	FY 2016 Voted	FY 2016 Actual	FY 2017 Voted	FY 2018 Request	Ad	Admin ld/(Delete)	A	FY 2018 dmin Rec'd	C	hange \$	Change %
145-5101	Town Treasurer Salary	\$ 56,027	\$ 58,293	\$ 58,523	\$ 59,167	\$ 59,167	\$	2	\$	59,167	\$		0.00%
145-5113	Benefits Coordinator	\$ 30,128	\$ 38,251	\$ 38,387	\$ 43,637	\$ 45,393	\$	9	\$	43,637	\$	_	0.00%
145-5230	Borrowing Fees	\$ -	\$ 1,000	\$ 500	\$ 1,000	\$ 1,000	\$	-	\$	1,000	\$	-	0.00%
145-5235	Bank Agent/Cont Disclose	\$ 500	\$ 3,000	\$ 2,000	\$ 3,000	\$ 3,000	\$	-	\$	3,000	\$	-	0.00%
145-5243	Office Equip Maint	\$ 236	\$ 300	\$	\$ 500	\$ 500	\$	-	\$	500	\$	-	0.00%
145-5250	Software Maint.	\$ 2,380	\$ 2,310	\$ 2,303	\$ 2,500	\$ 2,500	\$	-	\$	2,500	\$	-	0.00%
145-5300	Payroll Service	\$ 12,273	\$ 13,000	\$ 12,491	\$ 14,500	\$ 15,000	\$		\$	15,000	\$	500	3.45%
145-5301	Tax Foreclosure	\$ 1,901	\$ 3,500	\$ (515)	\$ 3,500	\$ 7,500	\$		\$	7,500	\$	4,000	114.29%
145-5303	Other Professional Srv	\$ 6,703	\$ 830	\$ -	\$ 7,000	\$ 500	\$	9	\$	500	\$	(6,500)	-92.86%
145-5320	Tuition/Meetings	\$ 160	\$ 250	\$ 304	\$ 500	\$ 500	\$	-	\$	500	\$	-	0.00%
145-5420	Office Supplies	\$ 649	\$ 1,000	\$ 963	\$ 1,000	\$ 1,000	\$	-	\$	1,000	\$		0.00%
145-5710	Mileage/Meals	\$ 798	\$ 150	\$	\$ 150	\$ 150	\$	-	\$	150	\$	-	0.00%
145-5730	Dues	\$ 218	\$ 160	\$ 120	\$ 220	\$ 220	\$	-	\$	220	\$	-	0.00%
145-5740	Bond	\$ (171)	\$ 850	\$ 850	\$ 850	\$ 935	\$	-	\$	935	\$	85	0.00%
145-5747	Certification Fee	\$ -	\$ -	\$ -	\$ 150	\$ -	\$	-	\$	-	\$	(150)	0.00%
Total Town T	reasurer	\$ 111,802	\$ 122,894	\$ 115,926	\$ 137,674	\$ 137,365	\$	-	\$	135,609	\$	(2,065)	-1.50%

Position	FY 2017 Grade	FY 2017 Step	Union	FTE
Treasurer	GE 4	10	No	1
Assistant Treasurer	5	10	No	1

I recommend that the Town leaders look toward developing a human resources director position in the short term.

# Collector of Taxes Budget 146)

# **Mission Statement**

It is the mission of the Collector's Office to provide the taxpayers and all constituencies with the highest level of professional and courteous service. We continue to persevere to treat all taxpayers equitably, answer inquiries in a timely manner, and are committed to our fiduciary responsibility of collecting all taxes and fees.

Α	В		С		D		E	F	G	Н	1		J	К
													(I-F)	(I-F)/F
ACCOUNT	DESCRIPTION		Y 2015 Actual		FY 2016 Voted		FY 2016 Actual	FY 2017 Voted	FY 2018 Request	Admin d/(Delete)	FY 2018 Imin Rec'd	CI	hange \$	Change %
146-5101	Tax Collector Salary	\$	58,300	\$	59,174	\$	60,349	\$ 60,062	\$ 64,353	\$ (4,291)	\$ 60,062	\$		0.00%
146-5120	Asst. Tax Collector	\$	35,809	\$	37,655	\$	37,266	\$ 38,220	\$ 40,948	\$ (2,728)	\$ 38,220	\$	-	0.00%
146-5200	Book Binding	\$	1	\$	200	\$	-	\$ 200	\$ -	\$ -	\$ -	\$	(200)	-100.00%
146-5243	Office Equip Maint	\$	48	\$	100	\$	.5.	\$ 400	\$ 1,400	\$ r <del>a</del> v	\$ 1,400	\$	1,000	250.00%
146-5250	Software Maint.	\$	5,774	\$	5,880	\$	5,774	\$ 6,063	\$ 6,366	\$ 12	\$ 6,366	\$	303	5.00%
146-5303	Banking Services	\$	-	\$	100	\$	-	\$ 100	\$ 100	\$ -	\$ 100	\$		0.00%
146-5320	Tuition/Meetings	\$	350	\$	1,300	\$	1,058	\$ 1,500	\$ 1,500	\$ -	\$ 1,500	\$		0.00%
146-5344	Advertizing	\$	936	\$	-	\$	-	\$ -	\$ -	\$ -	\$ -	\$	-	
146-5420	Office Supplies	\$	842	\$	800	\$	272	\$ 850	\$ 925	\$ (=)	\$ 925	\$	75	8.82%
146-5421	Forms	\$	1,931	\$	2,050	\$	2,069	\$ 2,100	\$ 2,550	\$	\$ 2,550	\$	450	21.43%
146-5422	Tax Titles	\$	750	\$	-	\$	-	\$ -	\$ -	\$ -	\$ -	\$		
146-5710	Mileage/Meals	\$	44	\$	225	\$	423	\$ 225	\$ 300	\$ (2)	\$ 300	\$	75	33.33%
146-5730	Dues	\$	120	\$	150	\$	120	\$ 150	\$ 150	\$ (4)	\$ 150	\$	-	0.00%
146-5744	Public Officials Bond	\$	542	\$	576	\$	442	\$ 576	\$ 576	\$ -	\$ 576	\$	-	0.00%
146-5925	Real Estate Int. Abate	\$	-	\$	100	\$	-	\$ 100	\$ 100	\$ -	\$ 100	\$	-	0.00%
Total Tax Co	llector	\$	105,447	\$	108,310	\$	107,773	\$ 110,546	\$ 119,268	\$ (7,019)	\$ 112,249	\$	1,703	1.54%
WAGE	AND SALARY ADJU	STN	MENT											
	Position	Ad	ljustment	Ar	nount	A	dditional\$							
	Tax Collector	ST		\$	60,963	\$	901							
	Tax Collector	1%	COLA	\$	61,263	\$	1,201							
	Assist. Collector	ST	EP	\$	38,793	\$	573							
	Assist. Collector	1%	COLA	\$	38,984		764							

Position	FY 2017 Grade	FY 2017 Step	Union	FTE
Tax Collector	GE 4	10	No	1
Assistant Tax Collector	5	10	No	1

# Town Counsel (Budget 151)

The Town employs Kopelman and Paige, PC for most of its legal services. Other legal firms are employed occasionally for specific tasks as needed.

Α	В	C	D	E	F	G	н		ı		j	К
											(I-F)	(I-F)/F
ACCOUNT	DESCRIPTION	Y 2015 Actual	Y 2016 Voted	Y 2016 Actual	FY 2017 Voted	Y 2018 Request	Add/(De		Y 2018 min Rec'd	CI	hange \$	Change %
151-5300	Litigation	\$ 16,832	\$ 15,880	\$ 6,110	\$ 20,880	\$ 25,000	\$	-	\$ 25,000	\$	4,120	19.73%
151-5301	Town Counsel Serv	\$ 15,261	\$ 16,000	\$ 29,660	\$ 16,000	\$ 16,000	\$	-	\$ 16,000	\$	2	0.00%
151-5344	Legal Notices	\$ 2,056	\$ 1,000	\$ 1,825	\$ 1,000	\$ 1,000	\$	-	\$ 1,000	\$	_	0.00%
151-5515	Legal Subscriptions	\$ 1,808	\$ 3,500	\$ 6,220	\$ 3,500	\$ 3,500	\$	-	\$ 3,500	\$	-	0.00%
Total Legal		\$ 35,957	\$ 36,380	\$ 43,815	\$ 41,380	\$ 45,500	\$	-	\$ 45,500	\$	4,120	9.96%

Increased activity for litigation reflects anticipated legal compliance efforts associated with the new Public Records Law.

# Town Clerk and Registrars (Budget 161 and 163)

#### **Mission Statement**

The mission of the Town Clerk's Office is to uphold the integrity of the Town's democratic process, to maintain and preserve public records and to act in the best interest of the community by providing efficient and quality service. This office strives to work cooperatively and in coordination with all Town Departments to maintain and achieve established goals of the Town and comply with the By-laws of Hadley and the Commonwealth of Massachusetts.

Α	В		C		D		E		F	G	Н		1		J	К
															(I-F)	(I-F)/F
ACCOUNT	DESCRIPTION		FY 2015 Actual		Y 2016 Voted	1	Y 2016 Actual	1	FY 2017 Voted	FY 2018 Request	Admin Add/(Delete)	P	FY 2018 dmin Rec'd	С	hange \$	Change %
161-5101	Town Clerk Salary	\$	54,408	\$	57,183	\$	57,386	\$	58,041	\$ 58,041	\$ .	. 3	58,041	\$	=	0.00%
161-5120	Temporary Wages	\$	12,973	\$	14,781	\$	14,056	\$	15,003	\$ 15,003	\$ -		15,003	\$		0.00%
161-5200	Book Binding	\$	-	\$	500	\$	101	\$	500	\$ 500	\$ -		500	\$	-	0.00%
161-5243	Office Equip Maint	\$	211	\$	600	\$	200	\$	600	\$ 600	\$ -		600	\$	9	0.00%
161-5244	Software Maint.	\$	1,195	\$	2,800	\$	3,056	\$	5,500	\$ 2,000	\$ -		2,000	\$	(3,500)	-63.64%
161-5311	Bylaw Codification			\$	2,700	\$	-	\$	-	\$ -	\$ .		-	\$		0.00%
161-5320	Tuition/Meetings	\$	26	\$	1,000	\$		\$	1,000	\$ 1,000	\$ .		1,000	\$	-	0.00%
161-5420	Office Supplies	\$	267	\$	750	\$	278	\$	750	\$ 750	\$ .		750	\$	-	0.00%
161-5710	Mileage/Meals	\$	11	\$	100	\$	100	\$	100	\$ 100	\$ -		100	\$	-	0.00%
161-5730	Dues	\$	110	\$	200	\$	200	\$	200	\$ 200	\$ -		200	\$	-	0.00%
Total Town (	Clerk	\$	69,201	\$	80,614	\$	75,377	\$	81,694	\$ 78,194	\$ -		78,194	\$	(3,500)	-4.28%
WAGE	AND SALARY ADJI	JSTI	MENT													
	Position	Ad	ljustment	An	nount	Ac	lditional \$									
	Town Clerk	ST	EP	\$	58,912	\$	871									
	Town Clerk	1%	COLA	\$	59,202	\$	1,161									
	Temporary Wages	ST	EP	\$	15,228	\$	225									
	Temporary Wages	1%	COLA	\$	15,303	\$	300									

Position	FY 2017 Grade	FY 2017 Step	Union	FTE
Town Clerk	GE 4	9	No	1
Assistant Town Clerk	5	10	No	0.14
Clerical Assistant	4	6	No	0.29

Α	В		C	D		E	· F	G	Н	1		J	К
												(I-F)	(I-F)/F
ACCOUNT	DESCRIPTION		Y 2015 Actual	Y 2016 Voted	1	Y 2016 Actual	Y 2017 Voted	Y 2018 Request	Admin Add/(Delete)	FY 2018 min Rec'd	С	hange \$	Change %
163-5110	Salaries - Bd of Registrars	\$	4,920	\$ 4,920	\$	4,920	\$ 4,920	\$ 4,920	\$ -	\$ 4,920	\$		0.00%
163-5119	Poll Worker Wages	\$	3,200	\$ 2,200	\$	3,300	\$ 4,000	\$ 2,500	\$ -	\$ 2,500	\$	(1,500)	-37.50%
163-5307	Automark	\$	-	\$ 1,500	\$	844	\$ 1,500	\$ 1,500	\$ -	\$ 1,500	\$		0.00%
163-5342	Printing	\$	7,133	\$ 5,500	\$	4,746	\$ 6,000	\$ 4,000	\$ -	\$ 4,000	\$	(2,000)	-33.33%
163-5420	Office Supplies	\$	116	\$ 750	\$	664	\$ 750	\$ 750	\$ -	\$ 750	\$	-	0.00%
163-5710	Mileage/Meals	\$	161	\$ 250	\$	213	\$ 250	\$ 250	\$ -	\$ 250	\$	-	0.00%
Total Board	of Registrars	\$	15,530	\$ 15,120	\$	14,687	\$ 17,420	\$ 13,920	\$ -	\$ 13,920	\$	(3,500)	-20.09%
	PROGRAM EXPANSIO	N											
Α	В		С										
ACCOUNT	DESCRIPTION		Y 2018 Request										
	New Voting Machine	\$	6,500										
		\$	-										
Total Enhan	cement	\$	6,500										

The Registrars' budget varies from year to year depending on election cycles.

## Conservation Commission (Budget 171)

#### Mission Statement:

Conservation Commission administers the state Wetlands Protection Act and local Wetlands Bylaw, works to preserve open space, and helps preserve farmland through Agricultural Preservation Restrictions (APRs).

Α	В		C		D		E		F		G	H	4		1		J	K
																(	I-F)	(I-F)/F
		F	Y 2015	F	Y 2016	1	FY 2016	F	Y 2017	F	Y 2018	Adı	min	F	Y 2018			
ACCOUNT	DESCRIPTION	,	Actual	80	Voted	_	Actual	_	Voted	R	equest	Add/(	Delete)	Adn	nin Rec'd	Cha	ange \$	Change %
171-5300	Prof. Conservation Services	\$	2,240	\$	2,000	\$	2,450	\$	2,000	\$	2,000	\$	_	\$	2,000	\$	2	0.00%
171-5420	Office Supplies	\$	452	\$	830	\$	364	\$	780	\$	780	\$	-	\$	780	\$	-	0.00%
171-5730	Dues	\$	320	\$	220	\$	325	\$	270	\$	330	\$	-	\$	330	\$	60	22.22%
Total Conse	rvation	\$	3,012	\$	3,050	\$	3,139	\$	3,050	\$	3,110	\$	-	\$	3,110	\$	60	1.97%

# Planning Board (Budget 175)

The Planning Board is a five-member elected body that acts on building and land use plans that are subject to the Commonwealth's Zoning Act (MGL Chapter 40A).

Α	В	C	D	E		F	G	Н		1		J	K
												(I-F)	(I-F)/F
ACCOUNT	DESCRIPTION	Y 2015 Actual	Y 2016 Voted	Y 2016 Actual	- 64	FY 2017 Voted	FY 2018 Request	Admin Add/(Delete	) A	FY 2018 dmin Rec'd	CI	nange \$	Change %
175-5101	Salaries Planning Board	\$ 2,300	\$ 2,300	\$ 2,300	\$	2,300	\$ 2,300	\$	- 5	2,300	\$	-	0.00%
175-5300	Planning Services	\$ 7,500	\$ 7,500	\$ 3,305	\$	7,500	\$ 7,500	\$	- 5	7,500	\$	121	0.00%
175-5320	Training & Meetings	\$ 20	\$ 250	\$ 130	\$	500	\$ 500	\$	. 5	500	\$	121	0.00%
175-5344	Advertising	\$ 1,421	\$ 1,000	\$ 2,463	\$	1,500	\$ 1,500	\$	- 5	1,500	\$	-	0.00%
175-5420	Office Supplies	\$ 388	\$ 900	\$ 98	\$	900	\$ 900	\$	- 5	900	\$	-	0.00%
1175-5730	Dues	\$	\$ 80	\$	\$	80	\$ 80	\$	- 5	80	\$	0-0	0.00%
Total Planni	ng Board	\$ 11,629	\$ 12,030	\$ 8,296	\$	12,780	\$ 12,780	\$	. 5	12,780	\$	-	0.00%

#### Board of Appeals (Budget 176)

The Zoning Board of Appeals is established and operates according to the provisions of MGL Chapter 40A, Sections 12 through 16. The Hadley Board of Appeals consists of 5 members and 2 alternate members, who serve three year terms and are appointed by the Select Board. The Board of Appeals issues variances from local zoning, serves as the special permit granting authority in some cases, and hears appeals to decisions made by the Building Inspector or Zoning Enforcement Officer.

Α	В	С	D	E	F	G	Н	1		J	K
										(I-F)	(I-F)/F
ACCOUNT	DESCRIPTION	Y 2015 Actual	Y 2016 Voted	Y 2016 Actual	Y 2017 Voted	Y 2018 equest	Admin I/(Delete)	Y 2018 nin Rec'd	Ch	ange \$	Change %
176-5110	Salary Board of Appeals	\$ 1,135	\$ 1,135	\$ 1,135	\$ 1,135	\$ 1,135	\$	\$ 1,135	\$		0.00%
176-5120	Clerical services	\$ -	\$ 1,310	\$ 	\$ -	\$ 9	\$ 12	\$ 121	\$	-	
176-5343	Postage	\$ -	\$ 160	\$ -	\$ 160	\$ 160	\$ (160)	\$ -	\$	(160)	-100.00%
176-5344	Advertising	\$ 119	\$ 900	\$ 850	\$ 900	\$ 900	\$ -	\$ 900	\$	- 1	0.00%
176-5420	Office Supplies	\$ -	\$ 160	\$ -	\$ 160	\$ 160	\$ (160)	\$ -	\$	(160)	-100.00%
Total Board	of Appeals	\$ 1,254	\$ 3,665	\$ 1,985	\$ 2,355	\$ 2,355	\$ (320)	\$ 2,035	\$	(320)	-13.59%

# Long Range Plan Implementation Committee (Budget 182)

The Long Range Plan Implementation Committee was formed by Town Meeting vote in October 2005 and is charged with implementing the recommendations found in the 2005 Master Plan.

Α	В	С	D	Е			F	G		Н	I		J	K
													(I-F)	(I-F)/F
ACCOUNT	DESCRIPTION	Actual	Y 2016 Voted	FY 20 Acti		7.64	Y 2017 Voted	FY 2018 Request		Admin Add/(Delete)	2018 n Rec'd	C	hange \$	Change %
182-5300	Expenses	\$ 1,822	\$ 2,500	\$	-	\$	2,500	\$	-	\$ -	\$ -	\$	(2,500)	-100.00%
Total Long R	ange Plan Cmt	\$ 1,822	\$ 2,500	\$	-	\$	2,500	\$	-	\$ -	\$ -	\$	(2,500)	-100.00%

No funding is recommended, as this Committee has been inactive for several years. I recommend that this committee be laid down.

#### Insurance (Budget 193)

The Town maintains insurance coverage for a wide range of activities, offices, and programs. The Town continues its coverage under the Massachusetts Interlocal Insurance Agency.

Α	В	С	D	E	F	G	Н		1	J		K
										(I-F)		(I-F)/F
ACCOUNT	DESCRIPTION	FY 2015 Actual	FY 2016 Voted	FY 2016 Actual	FY 2017 Voted	FY 2018 Request	Admin Add/(Delete	e) A	FY 2018 dmin Rec'd	Change :	\$	Change %
193-5741	Expenses	\$ 109,094	\$ 103,400	\$ 103,000	\$ 103,400	\$ 103,400	\$	- \$	103,400	\$	-	0.00%
Total Proper	ty Insurance	\$ 109,094	\$ 103,400	\$ 103,000	\$ 103,400	\$ 103,400	\$	- \$	103,400	\$	_	0.00%

## Operation of Town Buildings (Budgets 192 through 199)

The Town operates four municipal buildings in the Budget Series 100: Town Hall, Senior Center, North Hadley Village Hall, Russell School Building. Other building operations are found within their comparable budget series (e.g., the Public Safety Complex operational expenses are to be found within Budget Series 200).

This budget assumes that the Town will not continue to operate North Hadley Village Hall.

Building maintenance budgets are found in Budget 490.

Α	В	С	D	E	F	G		Н	1		J	K
											(I-F)	(I-F)/F
ACCOUNT	DESCRIPTION	Y 2015 Actual	Y 2016 Voted	FY 2016 Actual	Y 2017 Voted	FY 2018 Request	Ad	Admin d/(Delete)	Y 2018 min Rec'd	c	hange \$	Change %
192-5200	Custodial Services	\$ 4,946	\$ 8,000	\$ 6,590	\$ 8,000	\$ 8,000	\$	(8,000)	\$ -	\$	(8,000)	-100.00%
192-5210	Oil	\$ 22,732	\$ 21,000	\$ 11,974	\$ 22,000	\$ 22,000	\$	-	\$ 22,000	\$	-	0.00%
192-5211	Electricity	\$ 7,562	\$ 9,700	\$ 9,721	\$ 8,000	\$ 8,000	\$	-	\$ 8,000	\$		0.00%
192-5230	Sewer/Water	\$ 754	\$ 900	\$ 686	\$ 900	\$ 900	\$	-	\$ 900	\$	-	0.00%
192-5233	Alarm System	\$ 66	\$ 1,350	\$	\$ 1,350	\$ 1,350	\$	(1,350)	\$ _	\$	(1,350)	-100.00%
192-5341	Telephone	\$ 2,963	\$ 2,650	\$ 3,169	\$ 2,650	\$ 2,650	\$	1-	\$ 2,650	\$	-	0.00%
192-5342	On-Line Services	\$ 687	\$ 700	\$ 1,261	\$ 700	\$ 700	\$	-	\$ 700	\$		0.00%
192-5430	Building/Gounds	\$ 265	\$ -	\$ 1,494	\$ -	\$ -	\$	-	\$ 4	\$	-	0.00%
192-5450	Building Supplies	\$ 953	\$ 1,000	\$ 464	\$ 1,000	\$ 1,000	\$	(1,000)	\$ 74	\$	(1,000)	-100.00%
192-5850	Equipment	\$ 1,782	\$ 2,000	\$ 2,389	\$ 2,000	\$ 2,000	\$	-	\$ 2,000	\$	-	0.00%
Total Senior	Center	\$ 42,710	\$ 47,300	\$ 37,748	\$ 46,600	\$ 46,600	\$	(10,350)	\$ 36,250	\$	(10,350)	-22.21%

Α	В		С	D	E		F	G	Н	1		J	К
												(I-F)	(I-F)/F
ACCOUNT	DESCRIPTION	F	Y 2015 Actual	Y 2016 Voted	Y 2016 Actual	F	Y 2017 Voted	Y 2018 Request	Admin d/(Delete)	ry 2018 min Rec'd	С	hange \$	Change %
196-5200	Custodial Services	\$	3,818	\$ 8,000	\$ 6,762	\$	8,000	\$ 8,000	\$ (8,000)	\$ -	\$	(8,000)	-100.00%
196-5210	Heat-Gas	\$	3,667	\$ 3,800	\$ 2,589	\$	3,800	\$ 3,800	\$ 72	\$ 3,800	\$	-	0.00%
196-5211	Electricity	\$	9,343	\$ 9,000	\$ 10,534	\$	9,300	\$ 9,300	\$ _	\$ 9,300	\$	-	0.00%
196-5228	Printing Services	\$	-	\$ 12	\$ 120	\$	-	\$ -	\$ -	\$ -	\$	-	0.00%
196-5230	Sewer/Water	\$	517	\$ 450	\$ 394	\$	525	\$ 525	\$ 12	\$ 525	\$		0.00%
196-5233	Alarm System	\$	198	\$ 260	\$ 264	\$	200	\$ 200	\$ (200)	\$ -	\$	(200)	-100.00%
196-5240	Ext. Maint.	\$	-	\$ -	\$ 264	\$	-	\$ -	\$ -	\$ -	\$	-	0.00%
196-5241	Int. Maint.	\$	280	\$ -	\$ 156	\$	-	\$ -	\$ -	\$	\$	-	0.00%
196-5242	Equipment Maint.	\$	120	\$ 600	\$ 124	\$	400	\$ 400	\$ -	\$ 400	\$	-	0.00%
196-5243	Postage Machine Sr	\$	1,832	\$ 2,200	\$ 6,663	\$	2,000	\$ 2,000	\$	\$ 2,000	\$	-	0.00%
196-5244	Computer Maint.	\$	22,201	\$ 17,000	\$ 16,434	\$	17,000	\$ 17,000	\$ 	\$ 17,000	\$	141	0.00%
196-5245	Copier Maint.	\$	5,303	\$ 4,200	\$ 5,965	\$	4,200	\$ 4,200	\$ 	\$ 4,200	\$		0.00%
196-5341	Telephone	\$	3,619	\$ 3,800	\$ 1,564	\$	3,800	\$ 3,800	\$ 	\$ 3,800	\$	350	0.00%
196-5342	On-Line Services	\$	4,796	\$ 2,300	\$ 5,132	\$	2,400	\$ 2,400	\$ -	\$ 2,400	\$	-	0.00%
196-5343	Postage	\$	16,183	\$ 15,000	\$ 9,628	\$	16,000	\$ 16,000	\$ -	\$ 16,000	\$	-	0.00%
196-5420	Copier Supplies	\$	1,174	\$ 1,000	\$ 1,077	\$	1,100	\$ 1,100	\$ -	\$ 1,100	\$	-	0.00%
196-5421	Fax Supplies	\$	33	\$ 100	\$ 1070	\$	-	\$ -	\$ 15	\$ 	\$	-	
196-5422	Computer Supplies	\$	93	\$ 1,000	\$ -	\$	1,000	\$ 1,000	\$ -	\$ 1,000	\$		0.00%
196-5430	Building Maint.	\$	23	\$ -	\$ -	\$	-	\$ -	\$ -	\$ -	\$	-	0.00%
196-5450	Supplies	\$	1,217	\$ 2,100	\$ 484	\$	2,100	\$ 2,100	\$ -	\$ 2,100	\$	-	0.00%
196-5850	Equipment Purchase	\$	-	\$ 440	\$ 1,944	\$	500	\$ 500	\$ -	\$ 500	\$	-	0.00%
Total Town F	fall	\$	74,417	\$ 71,250	\$ 69,978	\$	72,325	\$ 72,325	\$ (8,200)	\$ 64,125	\$	(8,200)	-11.34%

Α	В	С	D	E	F	G		Н	1		J	К
											(I-F)	(I-F)/F
ACCOUNT	DESCRIPTION	Y 2015 Actual	Y 2016 Voted	Y 2016 Actual	Y 2017 Voted	Y 2018 lequest	,	Admin Add/(Delete)	Y 2018 nin Rec'd	C	Change \$	Change %
198-5200	Custodial Services	\$ 4,904	\$ 8,000	\$ 6,381	\$ 8,000	\$ -		\$ -	\$ =	\$	(8,000)	-100.00%
196-5210	Oil	\$ 10,553	\$ 7,500	\$ 5,859	\$ 7,500	\$		\$ -	\$ -	\$	(7,500)	-100.00%
198-5211	Electricity	\$ 2,919	\$ 2,900	\$ 2,651	\$ 2,900	\$ 		\$ -	\$ -	\$	(2,900)	-100.00%
198-5233	Alarm System	\$ 300	\$ 300	\$ -	\$ 300	\$ -		\$ -	\$ 	\$	(300)	-100.00%
198-5341	Telephone	\$ 1,563	\$ 1,500	\$ 2,462	\$ 1,500	\$		\$ -	\$ -	\$	(1,500)	-100.00%
198-5450	Custodial Supply	\$ -	\$ 100	\$ -	\$ 100	\$		\$ -	\$ 17.	\$	(100)	-100.00%
Total North	Hadley Hall	\$ 20,239	\$ 20,300	\$ 17,353	\$ 20,300	\$		\$ -	\$ -	\$	(20,300)	-100.00%

Α	В	С	D	E	F	G		Н	1		J	К
			***								(I-F)	(I-F)/F
ACCOUNT	DESCRIPTION	2015 Actual	Voted	FY 2016 Actual	Y 2017 Voted	FY 2018 Request	Ad	Admin d/(Delete)	Y 2018 nin Rec'd	(	Change \$	Change %
199-5213	Coop Oil Purchasing	\$ _	\$ 3,500	\$ 1,068	\$	\$ -	\$		\$ -	\$		
199-5341	Telephone	\$ -	\$ 500	\$ 293	\$ 500	\$ 500	\$	-	\$ 500	\$	-	
199-5210	Oil	\$ -	\$ -	\$ 121	\$ 101	\$ -	\$	-	\$ -	\$	-	
199-5211	Electricity	\$ -	\$ 900	\$ 302	\$ 900	\$ 900	\$	-	\$ 900	\$	-	
199-5230	Water/Sewer	\$ -	\$ 550	\$ 84	\$ -	\$ -	\$	12	\$ _	\$	-	
199-5240	Repairs	\$ -	\$ 7,000	\$ 10,993	\$	\$ -	\$		\$ _	\$	-	
199-5233	Alarm System	\$ -	\$ 350	\$ 5	\$ 350	\$ 350	\$	(350)	\$ 2	\$	(350)	
Total Russel	l School	\$ · <del>-</del>	\$ 12,800	\$ 12,745	\$ 1,750	\$ 1,750	\$	(350)	\$ 1,400	\$	(350)	-20.00%

The requested budget reflects a shuttered building.

# **Budget Series 200: Public Safety**

#### Introduction

In FY 2016, Sergeant Chief Michael Mason was promoted to the position of Chief of Police and together with Fire Chief Michael Spanknebel, they have prepared the budgets shown here. Chief Spanknebel and Chief Mason's work supports the strengths of the organizations built by their predecessors. If improvements in operations, equipment, and facilities are achieved, it is because the basics within each organization are solid. Their budgets are consistent with the recommendations of the Police Department management review and the Fire Department management review.

#### **Budget Summary**

Α	В		С	D		E	F		G		Н		1		J	К
															(I-F)	(I-F)/F
ACCOUNT	DESCRIPTION		FY 2015 Actual	FY 2016 Voted		FY 2016 Actual	FY 2017 Voted		FY 2018 Request	Ad	Admin ld/(Delete)	А	FY 2018 dmin Rec'd	(	Change \$	Change %
	Series 200 Public Safe	ety														
210	Police	\$	974,124	\$ 1,062,386	\$	1,017,287	\$ 1,177,574	\$	1,187,856	\$		\$	1,187,856	\$	10,282	0.87%
220	Fire	\$	310,502	\$ 332,404	\$	324,746	\$ 373,898	\$	379,274	\$	(3,000)	\$	376,274	\$	2,376	0.649
222	Communications	\$	262,549	\$ 277,592	\$	271,038	\$ 297,132	\$	299,345	\$	(2,600)	\$	296,745	\$	(387)	-0.13%
230	Ambulance	\$	125,000	\$ 130,000	\$	130,000	\$ 135,000	\$	140,000	\$	-	\$	140,000	\$	5,000	3.70%
241	Building Inspector	\$	85,400	\$ 93,370	\$	93,994	\$ 96,333	\$	94,594	\$	(1,000)	\$	93,594	\$	(2,739)	-2.849
242	Gas Inspector	\$	3,942	\$ 4,511	\$	4,447	\$ 4,281	\$	4,281	\$		\$	4,281	\$		0.00%
243	Plumbing Inspector	\$	6,390	\$ 6,496	\$	6,496	\$ 6,583	\$	6,668	\$		\$	6,668	\$	85	1.29%
Total Public S	Safety	\$	1,767,907	\$ 1,906,759	s	1.848.008	\$ 2,090,801	s	2,112,018	Ś	(6,600)	5	2,105,418	s	14.617	0.70%

#### Police (Budget 210)

### Mission Statement:

The goal of the Hadley Police Department is to provide effective policing services and to maintain a safe and secure environment that will facilitate the quality of life our citizens have grown to expect. We will continually work to achieve and maintain the respect and cooperation of the community we serve.

Α	В		С		D		E		F		G		Н		1		J	K
ACCOUNT	DESCRIPTION		FY 2015 Actual		FY 2016 Voted		FY 2016 Actual		FY 2017 Voted		FY 2018 Request	Ad	Admin d/(Delete)		FY 2018 Imin Rec'd		(I-F) Change \$	(I-F)/F Change %
210-5102	Wages Full Time Officers	\$	455,535	\$	518,791	\$	439,527	\$	650,689	5	633,690	\$		\$	633,690	,	(1.5.000)	2.540
210-5102	Wages Part Time Officers		120,554	\$	117,968	\$	154,702	\$	58,436	\$		\$		\$	61,855	\$	(16,999)	-2.61% 5.85%
210-5110	Salary Police Chief	\$	30,211	\$	90,000	\$	96,000	\$	96,000	5	96,000			\$	96,000	\$	3,419	0.00%
210-5113	Animal Control	S		\$		\$	373	S	1,200	5	300	5		\$	300	5	(900)	-75.00%
210-5120	Full Time Clerical	\$	42,366	5	42,824	\$	43,157	5	44,491	-	44,491	-		\$	44,491		(900)	0.00%
210-5130	Overtime	5	165,745	5	103,424	\$	114,582	5	103,424	5	122,381			\$	122,381	700	18,957	
210-5140	Overtime Training	S	18,255	\$	30,404	\$	23,382		38,051	\$	41,546			\$	41,546		3,495	18.33%
210-5242	Radio Repair & Maint.	\$	3,475	\$	9,188	\$	7,142			\$	9,188			\$	9,188		3,493	
210-5243	Office Equi. Maint.	s	14,463	\$		\$	19,395	5		\$	27,240			\$		5	7.124	0.00%
210-5246	Police Cruiser Maint.	\$	12,703	5	23,000	\$	25,284	\$		\$	20,000			\$	20,000		7,124	35.41%
210-5240	Legal Services	\$	2,083			\$	7,035		3,000		4,500			\$		\$	1,500	0.00%
210-5320	Tuition & Meetings	5	8,173	\$	10,500	\$	14,518	\$	27,790	\$	22,125	\$		\$		\$	(5,665)	-20.39%
210-5341	Telephone	\$	11,317		8,430	\$	6,846	5	11,866	5	11,390	\$		\$		\$	(476)	-20.39%
210-5341	Postage	\$	561		600	\$	608	5	600	5	600	\$		\$	600	-	(476)	
210-5344	Advertising	\$	301	5	500	\$		5	500	\$	-	5	-	5		\$	(500)	0.00%
210-5344	Office Supplies	\$	3,390	5	3,500	\$	3,396	\$	4,200	5	4,500	-	-	\$	4,500		(500)	-100.00%
210-5420	Gasoline	\$	44,888	\$	45,000	\$	21,698	5	40,000	\$	35,000			5	35,000	5	300	7.14%
210-5580	Other Police Supplies	\$	18,360	\$	13,508	\$					20,750					-	(5,000)	-12.50%
210-5585	Uniforms	5	14,931		17,275	\$	14,023	\$	13,508	\$	0.00	2000		\$		\$	7,242	53.61%
210-5383	Mileage/Meals	\$	247		400	\$	17,273 810		25,225 940	\$	22,825 940	\$		\$	22,825	\$	(2,400)	-9.51%
210-5710	Dues	\$	1,272	\$	6,665	\$		\$				\$		\$		\$		0.00%
210-5780		5,	1,2/2			6.500	6,867	\$	7,100	\$	8,285	3230		\$	8,285	\$	1,185	16.69%
210-5780	Dog Officer Expenses	\$		\$	250	\$	-	\$	250	\$	250	\$		\$	250	\$	4 0001	0.00%
210-5851	Office Equip. Purchase	\$	5,595	\$	1,000	\$	669	\$	1,000	\$	-	\$		\$		\$	(1,000)	-100.00%
	Police Cruiser	\$		\$		\$		\$		\$		\$	-	\$		\$	•	0.00%
Total Police		\$	974,124	>	1,062,386	\$	1,017,287	\$	1,1//,5/4	5	1,187,856	\$		\$	1,187,856	\$	10,282	0.87%
WAGE	AND SALARY ADJUSTM	IEN	Т															
	Position	Ad	ljustment	Ar	mount	Ac	dditional\$											
	Clerical	ST	Feb. 140,000#7, 45007-	\$	46,048	\$	1,557											
	Clerical	1%	COLA	\$	44,936	\$	445											

Position	FY 2017 Grade	FY 2017 Step	Union	FTE
Chief	Contract	Contract	No	1
Sergeant	Per Collective Bargaining Agreement	4	Yes	1
Patrol Officer (full time)	Per Collective Bargaining Agreement	10	Yes	1
Patrol Officer (full time)	Per Collective Bargaining Agreement	10	Yes	1
Patrol Officer (full time)	Per Collective Bargaining Agreement	5	Yes	1
Patrol Officer (full time)	Per Collective Bargaining Agreement	4	Yes	1
Patrol Officer (full time)	Per Collective Bargaining Agreement	1	Yes	1
Patrol Officer (full time)	Per Collective Bargaining Agreement	1	Yes	1
Patrol Officer (full time)	Per Collective Bargaining Agreement	1	Yes	1
Patrol Officer (full time)	Per Collective Bargaining Agreement	1	Yes	1

Patrol Officer (part time)	Per Collective Bargaining Agreement	1	Yes	0.44
Patrol Officer (part time)	Per Collective Bargaining Agreement	1	Yes	0.49
Patrol Officer (part time)	Per Collective Bargaining Agreement	1	Yes	0.2
Patrol Officer (part time)	Per Collective Bargaining Agreement	1	Yes	0.69
Patrol Officer (part time)	Per Collective Bargaining Agreement	1	Yes	0.23
Patrol Officer (part time)	Per Collective Bargaining Agreement	1	Yes	0.2
Patrol Officer (special)	N/A	1	No	As needed
Patrol Officer (special)	N/A	1	No	As needed
Patrol Officer (special)	N/A	1	No	As needed
Patrol Officer (special)	N/A	1	No	As needed
Patrol Officer (special)	N/A	1	No	As needed
Patrol Officer (special)	N/A	1	No	As needed
Patrol Officer (special)	N/A	1	No	As needed
Patrol Officer (special)	N/A	1	No	As needed
Patrol Officer (special)	N/A	1	No	As needed
Clerical	5	10	No	1
Custodial	N/A	N/A	No	0.29

#### Fire (Budget 220)

# **Mission Statement:**

We, the members of the Hadley Fire Department, are dedicated in our efforts to provide for the safety and welfare of the public through timely response to all emergencies as well as fire prevention practices including: inspections, fire and life safety education and all hazard preparedness and training. It shall also be our mission to train continually and to maintain our equipment in order to be efficient and unwavering in our goal to preserve life, property and the environment and to ensure that safety of our members.

Α	В		С		D		E	F	G		Н		I		<b>J</b>	K
ACCOUNT	DESCRIPTION		FY 2015 Actual		FY 2016 Voted		FY 2016 Actual	FY 2017 Voted	FY 2018 Request	Ad	Admin id/(Delete)	Α	FY 2018 dmin Rec'd	C	(I-F)	(I-F)/F Change %
220-5102	Wages Full Time	\$	47,358	\$	53,880	\$	53,726	\$ 51,267	\$ 50,529	\$	-	\$	50,529	\$	(738)	-1.44%
220-5106	Office Manager	\$	13,436	\$	13,852	\$	15,716	\$ 15,058	\$ 14,768	\$		\$	14,768	\$	(290)	-1.93%
220-5110	Salary Fire Chief	\$	76,320	\$	80,050	\$	80,001	\$ 91,000	\$ 91,000	\$	-	\$	91,000	\$	-	0.00%
220-5113	Officer Wages	\$		\$	-	\$	-	\$	\$ -	\$	-	\$	-	\$	= 1	0.00%
220-5120	Temp. Wages	\$	43,952	\$	50,000	\$	43,684	\$ 50,000	\$ 50,000	\$	-	\$	50,000	\$	-	0.00%
220-5128	Inspection/Station Duty Wages	\$	26,051	\$	30,500	\$	22,087	\$ 30,500	\$ 30,500	\$	-	\$	30,500	\$	2	0.00%
220-5130	Overtime	\$	375	\$	1,022	\$	937	\$ 1,073	\$ 1,452	\$	-	\$	1,452	\$	379	35.32%
220-5210	Oil - No Hadley Station	\$	2,297	\$	1,200	\$	1,020	\$ 1,200	\$ 1,200	\$		\$	1,200	\$	-	0.00%
220-5224	Fire Prevention Supplies	\$	1,398	\$	1,250	\$	1,433	\$ 1,250	\$ 1,250	\$		\$	1,250	\$		0.00%
220-5242	Radio Repair and Maint.	\$	3,424	\$	8,000	\$	9,528	\$ 9,000	\$ 14,000	\$	-	\$	14,000	\$	5,000	55.56%
220-5243	Bldg Maint. Center and North	\$	2,290	\$	3,000	\$	1,642	\$ 3,000	\$ 3,000	\$	(3,000)	\$		\$	(3,000)	-100.00%
220-5245	Fire Extinguisher Maint.	\$	1,293	\$	1,200	\$	334	\$ 1,200	\$ 1,200	\$	-	\$	1,200	\$	-	0.00%
220-5246	Fire Vehicle Repair/Maint.	\$	7,724	\$	6,400	\$	6,935	\$ 7,500	\$ 7,500	\$		\$	7,500	\$		0.00%
220-5300	New Firemen Physical	\$	807	\$	750	\$	600	\$ 750	\$ 750	\$	-	\$	750	\$		0.00%
220-5303	Emergency Medical Supplies	\$	1,494	\$	1,500	\$	2,519	\$ 4,000	\$ 4,000	\$		\$	4,000	\$		0.009
220-5320	Tuition/Meetings/Training	\$	3,839	\$	3,500	\$	4,091	\$ 4,500	\$ 4,500	\$	-	\$	4,500	\$	4	0.009
220-5341	Telephone	\$	5,223	\$	4,000	\$	6,071	\$ 6,500	\$ 6,500	\$		\$	6,500	\$		0.009
220-5343	Postage	\$	77	\$	125	\$	546	\$ 125	\$ 125	\$		\$	125	\$	-	0.00%
220-5346	CTY Emergency Broadcast	\$	4,840	\$	5,000	\$	4,959	\$ 5,000	\$ 5,000	\$	-	\$	5,000	\$	-	0.00%
220-5420	Office Supplies	\$	833	\$	1,250	\$	1,042	\$ 2,250	\$ 2,500	\$	Ua Tu	\$	2,500	\$	250	11.119
220-5481	Gasoline/Deisel	\$	9,353	\$	8,400	\$	6,349	\$ 9,400	\$ 9,400	\$		\$	9,400	\$	-	0.00%
220-5485	Engine Ladder Test & Maint.	\$	36,649	\$	23,300	\$	24,229	\$ 32,000	\$ 32,000	\$		\$	32,000	\$		0.00%
220-5585	Uniforms	\$	1,266	\$	2,490	\$	2,047	\$ 2,500	\$ 2,500	\$	-	\$	2,500	\$	-	0.00%
220-5585	Fire Chief Uniforms	\$	842	\$	1,010	\$	1,010	\$ 1,000	\$ 1,000	\$		\$	1,000	\$	-	0.009
220-5610	Civil Defense Supplies	\$	535	\$	1,000	\$	2,499	\$ 1,000	\$ 1,000	\$				\$	_	0.00%
220-5700	Fire Supplies	\$	11,098	\$	9,700	\$	11,218	\$ 10,000	\$ 10,000	\$	-			\$	-	0.00%
220-5710	Mileage	\$	193	\$	500	\$	307	\$ 500	\$ 500	\$	-	\$		\$		0.00%
220-5730	Dues	\$	2,650	\$	2,000	\$	2,611	\$ 3,000	\$ 3,500	\$				\$	500	16.67%
220-5830	Grant Matching Funds	\$	-	\$	1,325	\$	1,325	\$ 1,325	\$ 1,325	\$	-			\$	_	0.00%
220-5840	Computer Hardware Purchase	\$	1,857	\$	1,500	\$	820	\$ 7,800	\$ 7,800	\$				\$	6 <u>4</u>	0.00%
220-5850	Firefighting Equipment	\$	953	\$	3,500	\$	5,267	\$ 3,500	\$ 3,500	\$	-	\$		\$		0.00%
220-5851	Airpack Replacement	\$	47	\$		\$	5,500	\$ 5,500	\$ 5,775	\$		\$		\$	275	
220-5870	Air Pack Maint.	\$	1,829	\$	5,300	\$	722	\$ 5,300	\$	\$		\$		\$	-	0.00%
220-5871	Radio Repair Maint.	\$	-	\$	3,400	\$	1,027	\$ 3,400	\$ 3,400	\$	-			\$	-	0.009
220-5872	Repair/Replacement Hose	\$	199	\$	2,500	\$	2,944	\$ 2,500	\$ 2,500	\$				\$		0.00%
Total Fire		\$	310,502	\$	332,404	\$	324,746	\$ 373,898	\$ 379,274	\$	(3,000	) \$	\$ 376,274	\$	2,376	0.64%
WA	AGE AND SALARY ADJUSTN	1EN	Т													
	Position		ljustment	Ar	mount	A	dditional \$									
	Chief		6 COLA	\$			910									
	Clerical		EP	\$	15,285		517									
	Clerical		COLA	\$	14,916		148									
	Lieutenant		EP	\$	52,298		1,769									
	Lieutenant		COLA	\$	51,034		505									

Position	FY 2017 Grade	FY 2017 Step	Union	FTE
Fire Chief	Contract	Contract	No	1
Fire Lieutenant	7	5	No	1
Clerical	5	7	No	0.43
22 On-Call	N/A	N/A	No	As needed

Many of the changes proposed in the Fire Department budget are consistent with the top recommendations contained within the Fire Department management study. I recommend supporting the budget and the budget expansion.

# **Program Expansion**

	PROGRAM EXPANSION	
Α	В	С
ACCOUNT	DESCRIPTION	FY 2018 Request
220-5102	Wages Full Time	\$ 206,128
220-5130	Overtime	\$ 2,645
220-5300	New Fire Physcal	\$ 1,600
220-5320	Tuition/Training/Meetings	\$ 2,000
220-5420	Office Supplies	\$ 500
220-5481	Gasoline/Deisel	\$ 2,000
220-5585	Uniforms	\$ 2,000
220-5840	Computer Hardware	\$ 200
220-5870	Air Pack Purchase/Replacement	\$ 275
Total Enhand	cement	\$ 217,348

The Fire Department requests the addition of 4 part-time positions at 25 hours/week. I recommend the program expansion.

# Communication (Budget 222)

Α	В		С	D	E	F	G	Н	1		j	K
											(I-F)	(I-F)/F
ACCOUNT	DESCRIPTION	_	FY 2015 Actual	FY 2016 Voted	FY 2016 Actual	FY 2017 Voted	FY 2018 Request	Admin d/(Delete)	FY 2018 Imin Rec'd	CI	nange \$	Change %
222-5102	Goundskeeper	\$	465	\$ 1,200	\$ 479	\$ 1,200	\$	\$	\$	\$	(1,200)	-100.00%
222-5107	Custodial Wages	\$	5,194	\$ 7,380	\$ 7,079	\$ 8,550	\$ -	\$ -	\$ -	\$	(8,550)	-100.00%
222-5110	Salaries Dispatchers	\$	129,992	\$ 135,944	\$ 130,670	\$ 140,394	\$ 145,950	\$ 	\$ 145,950	\$	5,556	3.96%
222-5120	Temp. Wages	\$	67,933	\$ 57,427	\$ 68,924	\$ 69,061	\$ 71,820	\$ 17	\$ 71,820	\$	2,759	4.00%
222-5130	Overtime	\$	12,220	\$ 20,000	\$ 15,689	\$ 20,000	\$ 20,000	\$ -	\$ 20,000	\$	17	0.00%
222-5133	Wages Training	\$	3,104	\$ 5,061	\$ 5,001	\$ 5,427	\$ 8,475	\$ -	\$ 8,475	\$	3,048	56.16%
222-5210	Heat - Gas	\$	10,857	\$ 10,000	\$ 5,717	\$ 10,000	\$ 10,000	\$ 1(2)	\$ 10,000	\$	-	0.00%
222-5211	Electricity	\$	28,214	\$ 31,000	\$ 29,326	\$ 31,000	\$ 31,000	\$ 12	\$ 31,000	\$	2-	0.00%
222-5230	Water/Sewer	\$	931	\$ 1,200	\$ 953	\$ 1,200	\$ 1,200	\$	\$ 1,200	\$	-	0.00%
222-5301	Legal Services	\$	280	\$ 2,000	\$ 136	\$ 2,000	\$ 1,500	\$	\$ 1,500	\$	(500)	-25.00%
222-5320	Seminar/Training	\$	958	\$ 1,000	\$ 2,942	\$ 2,500	\$ 2,800	\$	\$ 2,800	\$	300	12.00%
222-5430	<b>Building Maint Supplies</b>	\$	1,118	\$ 2,600	\$ 1,423	\$ 2,600	\$ 2,600	\$ (2,600)	\$ -	\$	(2,600)	-100.00%
222-5585	Uniforms	\$	346	\$ 1,200	\$ 1,120	\$ 1,200	\$ 1,500	\$ -	\$ 1,500	\$	300	25.00%
222-5850	Equipment Purchase	\$	937	\$ 1,580	\$ 1,579	\$ 2,000	\$ 2,500	\$ -	\$ 2,500	\$	500	25.00%
Total Comm	unications	\$	262,549	\$ 277,592	\$ 271,038	\$ 297,132	\$ 299,345	\$ (2,600)	\$ 296,745	\$	(387)	-0.13%

Position	FY 2017 Grade	FY 2017 Step	Union	FTE
Dispatcher (full time)	5	9	Yes	1
Dispatcher (full time)	5	9	Yes	1
Dispatcher (full time)	5	9	Yes	1
Dispatcher (part time)	4	9	Yes	0.46
Dispatcher (part time)	4	9	Yes	0.23
Dispatcher (part time)	4	9	Yes	0.23
Dispatcher (part time)	4	9	Yes	0.23
Dispatcher (part time)	4	9	Yes	0.23
Dispatcher (part time)	4	4	Yes	0.23
Dispatcher (part time)	4	3	Yes	On call
Dispatcher (part time)	4	3	Yes	On call

# **Ambulance Service**

Α	В	С	D	E	F	G	Н	1	J	К
									(I-F)	(I-F)/F
ACCOUNT	DESCRIPTION	FY 2015 Actual	FY 2016 Voted	FY 2016 Actual	FY 2017 Voted	FY 2018 Request	Admin Add/(Delete)	FY 2018 Admin Rec'd	Change \$	Change %
230-5380	Ambulance Service	\$ 125,000	\$ 130,000	\$ 130,000	\$ 135,000	\$ 140,000	\$ -	\$ 140,000	\$ 5,000	3.70%
Total Ambul	ance	\$ 125,000	\$ 130,000	\$ 130,000	\$ 135,000	\$ 140,000	\$ -	\$ 140,000	\$ 5,000	3.70%

Ambulance service is provided by the Town of Amherst. The amount of increase shown is by contract.

FY 2018 represents the final year of a three-year contract, and the Town of Hadley will need to renegotiate service with the Town of Amherst.

# **Inspection Services**

# Mission Statement:

The mission of The Inspection Services Department is to ensure the health, safety and welfare of the Town's residents and visitors through the enforcement of state and local codes, laws, bylaws and regulations.

Α	В		C		D		E	F	G	Н	1		J	K
													(I-F)	(I-F)/F
ACCOUNT	DESCRIPTION		Y 2015 Actual		Y 2016 Voted	1	Y 2016 Actual	Y 2017 Voted	FY 2018 Request	Admin I/(Delete)	Y 2018 min Rec'd	С	hange \$	Change %
241-5106	Wages - Clerical	\$	17,918	\$	20,735	\$	19,785	\$ 20,735	\$ 20,735	\$ -	\$ 20,735	\$	-	0.00%
241-5107	Wages - Part Time	\$	5,760	\$	7,460	\$	3,108	\$ 7,460	\$ 7,460	\$ (1,000)	\$ 6,460	\$	(1,000)	-13.40%
241-5110	Salary Building Inspector	\$	58,592	\$	60,885	\$	60,322	\$ 62,109	\$ 62,109	\$ 	\$ 62,109	\$		0.00%
241-5320	Tuition/Meetings	\$	405	\$	750	\$	475	\$ 750	\$ 750	\$ -	\$ 750	\$	-	0.00%
241-5340	Printing	\$	54	\$	200	\$		\$ 200	\$ 200	\$ -	\$ 200	\$	-	0.00%
241-4341	Telephone	\$	151	\$	400	\$	363	\$ 400	\$ 400	\$ -	\$ 400	\$	-	0.00%
241-5420	Office Supplies	\$	835	\$	1,000	\$	459	\$ 2,739	\$ 1,000	\$ -	\$ 1,000	\$	(1,739)	-63.49%
241-5710	Mileage/Meals	\$	251	\$	250	\$	387	\$ 250	\$ 250	\$ -	\$ 250	\$	-	0.00%
241-5730	Dues	\$	195	\$	180	\$	7,831	\$ 180	\$ 180	\$ -	\$ 180	\$	12	0.00%
241-5851	Computer Maint.	\$	1,239	\$	1,510	\$	1,264	\$ 1,510	\$ 1,510	\$ -	\$ 1,510	\$		0.00%
Total Buildin	ng Inspector	\$	85,400	\$	93,370	\$	93,994	\$ 96,333	\$ 94,594	\$ (1,000)	\$ 93,594	\$	(2,739)	-2.84%
WAG	E AND SALARY ADJUS	TM	ENT											
	Position	Ad	ljustment	An	nount	Ac	lditional \$							
	Building Inspector	ST	EP	\$	64,283	\$	2,174							
	Building Inspector	1%	COLA	\$	62,730	\$	621							
	Clerical	ST	EP	\$	21,461	\$	726							
	Clerical	1%	COLA	\$	20,942	\$	207							

Position	FY 2017 Grade	FY 2017 Step	Union	FTE
Building Inspector	GE 4	10	No	1
Clerical	5	2	No	0.5

Α	В		С		D		E	F	G	Н	1		J	K
												(	(I-F)	(I-F)/F
ACCOUNT	DESCRIPTION		Y 2015 Actual		Y 2016 Voted		Y 2016 Actual	Y 2017 Voted	Y 2018 equest	dmin (Delete)	Y 2018 min Rec'd	Ch	ange \$	Change %
242-5110	Salary Gas Inspector	\$	3,292	\$	3,341	\$	3,341	\$ 3,391	\$ 3,391	\$	\$ 3,391	\$		0.00%
242-5320	Tuition/Meetings	\$	400	\$	410	\$	490	\$ 520	\$ 645	\$ - 4	\$ 645	\$	125	24.04%
242-5710	Mileage/Meals	\$	250	\$	760	\$	616	\$ 370	\$ 455	\$ - 2	\$ 455	\$	85	22.97%
Total Gas In	spector	\$	3,942	\$	4,511	\$	4,447	\$ 4,281	\$ 4,491	\$ -	\$ 4,491	\$	210	4.91%
WAGE	AND SALARY ADJU	ISTN	ΛENT											
	Position	Adj	ustment	Am	ount	Add	ditional \$							
	Gas Inspector	STE	P	\$	3,510	\$	119							
	Gas Inspector	1%	COLA	\$	3,425	\$	34							

Po	sition	Y 20	017 Gra	ide		F	Y 2017	St	ер	Ur	nion		FTE		
Gas Insp	ector		N/A				N/A	١		ı	No	As	nee	ded	
Α	В		С		D		E		F	G	н	1		ı	К
												•	(	(I-F)	(I-F)/F
ACCOUNT	DESCRIPTION		FY 2015 Actual		Y 2016 Voted		FY 2016 Actual		Y 2017 Voted	Y 2018 equest	Admin Add/(Delete)	Y 2018 nin Rec'd		ange \$	Change %
243-5110	Salary Plumbing Inspec	tor \$	5,740	\$	5,826	\$	5,826	\$	5,913	\$ 5,913	\$ -	\$ 5,913	\$	-	0.00%
243-5300	Asst. Plumbing Insp.	\$	400	\$	410	\$	410	\$	410	\$ 410	\$ -	\$ 410	\$	-	0.00%
243-5710	Mileage/Meals	\$	250	\$	260	\$	260	\$	260	\$ 345	\$ -	\$ 345	\$	85	32.69%
Total Plumb	ing Inspector	\$	6,390	\$	6,496	\$	6,496	\$	6,583	\$ 6,668	\$ -	\$ 6,668	\$	85	1.29%
WAG	E AND SALARY ADJ	JSTN	IENT												
	Position	А	djustment	Am	ount	Ad	lditional \$								
	Plumbing Inspector	s	TEP	\$	6,120	\$	207								
	Plumbing Inspector	19	% COLA	\$	5,972	\$	59								

Position	FY 2017 Grade	FY 2017 Step	Union	FTE
Plumbing Inspector	N/A	N/A	No	As needed

# **Budget Series 400: Public Works**

# Public Works (Budget 422 through 490)

#### **Mission Statement**

The mission of the Hadley Department of Public Works is to provide and maintain the Public Services necessary for the continued growth and improvement of quality of life of the citizens of Hadley.

# **Budget Overview**

The Department of Public Works was created in 2009 through authorization of Town Meeting and an enabling act of the Legislature. The Department consists of three divisions: Highway, Water, and Wastewater. The Highway Division is operated through the General Fund; the Water Division and the Wastewater Division are operated as enterprise funds (these are shown as separate budgets). The services provided by the Department include maintenance and repair of the Town's infrastructure, building maintenance, treatment and delivery of water, and collection and treatment of wastewater. The Department of Public Works is responsible for over 150 lane miles of roads, 60 miles of water mains, over 21 miles of sewer lines, 400 catch basins and 40 outfalls for storm water management, 568 hydrants, 9 pumping stations, 2 water wells, 1 water treatment plant of 2 MGD capacity, and 1 wastewater treatment plant of .54 MGD capacity.

#### **Budget Summary**

The budget for snow and ice is increased to reflect better the demands of managing winters

Α	В		С	D	E	F	G	Н	1		J	K
Walio - 2 - 2 - 2 - 2 - 2 - 2 - 2 - 2 - 2 -											(I-F)	(I-F)/F
ACCOUNT	DESCRIPTION		FY 2015 Actual	FY 2016 Voted	FY 2016 Actual	FY 2017 Voted	FY 2018 Request	Admin d/(Delete)	FY 2018 dmin Rec'd	С	hange \$	Change %
	Series 400 Public W	orks										
422	Highway	\$	667,170	\$ 740,957	\$ 687,637	\$ 774,932	\$ 777,014	\$ (3,000)	\$ 774,014	\$	(918)	-0.12%
423	Snow & Ice	\$	211,677	\$ 168,222	\$ 149,420	\$ 168,222	\$ 182,223	\$ -	\$ 182,223	\$	14,001	8.32%
424	Street Lighting	\$	18,081	\$ 21,840	\$ 17,758	\$ 21,840	\$ 21,840	\$ (1,000)	\$ 20,840	\$	(1,000)	-4.58%
490	Building Maint.	\$	14,758	\$ 66,950	\$ 66,014	\$ 61,500	\$ 127,700	\$ -	\$ 127,700	\$	66,200	107.64%
491	Cemetery	\$	17,231	\$ 17,793	\$ 17,341	\$ 18,335	\$ 18,335	\$ 	\$ 18,335	\$	-	0.00%
Total Public \	Vorks	\$	928,917	\$ 1,015,762	\$ 938,170	\$ 1,044,829	\$ 1,127,112	\$ (4,000)	\$ 1,123,112	\$	78,283	7.49%

#### Highway (Budget 422)

Α	В		С		D		E	F	G		Н		1		<b>J</b> (I-F)	<b>K</b> (I-F)/F
ACCOUNT	DESCRIPTION		Y 2015 Actual	-	FY 2016 Voted		FY 2016	FY 2017	FY 2018		Admin		FY 2018	_		
ACCOUNT	DESCRIPTION		ACTUAL		voteu		Actual	Voted	Request	Aud	/(Delete)	AC	dmin Rec'd		hange \$	Change %
422-5100	DWP Director Salary	\$	26,441	\$	30.120	\$	26,968	\$ 30,120	\$ 30,120	\$	-	\$	30,120	\$		0.00%
422-5102	Salaries Laborers		220,707	\$	234,250	\$	202.857	\$ 254,148	\$ 265,842	\$		\$	265,842	\$	11,694	4.60%
422-5106	Clerical Salary	\$	30,049	\$	30,441	\$	30,198	\$ 30,907	\$ 30,907	\$		\$	30,907	\$	-	0.00%
422-5109	Mechanic Salary	\$	33,677	\$	32,390	\$	32,978	\$ 33,859	\$ 35,050	\$	-	\$	35,050	\$	1,191	3.52%
422-5110	Field Superintendent	\$	31,275	\$	37,425	\$	17,605	\$ 37,352	\$ 26,800	\$	_	\$	26,800	\$	(10,552)	-28.25%
422-5112	DPW Foreman/Crew Chief	\$	48,706	\$	50,515	\$	74,678	\$ 52,385	\$ 49,361	\$		\$	49,361	\$	(3,024)	-5.77%
422-5115	Longevity	\$	1,450	\$	1,450	\$	2,100	\$ 2,100	\$ 2,450	\$	-	\$		\$	350	16.67%
422-5120	Temporary Wages	\$	212	\$	6,067	\$	3,606	\$ 6,128	\$ 6,000	\$		\$	6,000	\$	(128)	-2.09%
422-5130	Overtime	\$	7,225	\$		\$	8,446	\$ 18,180	\$ 14,000	\$		\$	14,000	\$	(4,180)	-22.99%
422-5200	Transfer Station Exp.	\$	6,818	\$	7,400	\$	6,983	\$ 7,400	\$ 7,400	\$	-	\$	7,400	\$	-	0.00%
422-5210	Oil Highway Building	\$	4,893	\$	3,605	\$	1,200	\$ 3,605	\$ 3,605	\$	-	\$	3,605	\$		0.00%
422-5211	Electricity Highway	\$	8,241	\$	6,350	\$	9,924	\$ 6,350	\$ 8,000	\$	-	\$	8,000	\$	1,650	25.98%
422-5214	Electricity Traffic Control	\$	3,558	\$	3,870	\$	3,287	\$ 3,870	\$ 3,870	\$		\$	3,870	\$	-	0.00%
422-5240	Highway Bldg Maint.	\$	3,169	\$	4,000	\$	5,580	\$ 4,000	\$ 4,000	\$	-	\$	4,000	\$	12	0.00%
422-5242	Trash Removal	\$	3,526	\$	4,000	\$	4,313	\$ 4,000	\$ 4,200	\$	-	\$	4,200	\$	200	5.00%
422-5243	Office Equip. Maint.	\$	2,440	\$	3,200	\$	515	\$ 3,200	\$ 3,000	\$	-	\$	3,000	\$	(200)	-6.25%
422-5244	Portable Radio Maint.	\$	2,160	\$	2,535	\$	1,773	\$ 2,535	\$ 2,300	\$		\$	2,300	\$	(235)	-9.27%
422-5246	Snow and Ice Vehicle Repair	\$	-	\$	500	\$	-	\$ 500	\$ 500	\$		\$	500	\$	-	0.00%
422-5248	Highway Vehicle Maint.	\$	16,373	\$	26,250	\$	25,312	\$ 26,250	\$ 28,750	\$	-	\$	28,750	\$	2,500	9.52%
422-5270	Rental Equipment	\$	3,488	\$	16,180	\$	9,905	\$ 6,180	\$ 6,180	\$	-	\$	6,180	\$		0.00%
422-5300	Drug & Alcohol Testing	\$	733	\$	500	\$	300	\$ 500	\$ 600	\$		\$	600	\$	100	20.00%
422-5301	Legal Services	\$	350	\$	500	\$	298	\$ 500	\$ 500	\$	2	\$	500	\$		0.00%
422-5302	Engineering Services	\$	2,600	\$	4,000	\$	2,600	\$ 5,250	\$ 5,250	\$	(1,000)	\$	4,250	\$	(1,000)	-19.05%
422-5304	Police Services	\$	3,795	\$	3,000	\$	3,742	\$ 3,000	\$ 3,700	\$	-	\$	3,700	\$	700	23.33%
422-5341	Telephone	\$	4,730	\$	3,850	\$	4,817	\$ 3,850	\$ 4,500	\$	-	\$	4,500	\$	650	16.88%
422-5380	Tree Maint.	\$	16,211	\$	15,000	\$	23,822	\$ 30,600	\$ 25,000			\$	25,000	\$	(5,600)	-18.30%
422-5381	Street Cleaning Services	\$	304	\$	3,000	\$	-	\$ 3,000	\$ 3,000	\$	U	\$	3,000	\$	-	0.00%
422-5382	Vegetation Management	\$	-	\$	2,000	\$	2,000	\$ 2,000	\$ 2,000	\$	-	\$	2,000	\$	-	0.00%
422-5420	Billing/Advertising/Office Spl	\$	1,817	\$	1,500	\$	1,621	\$ 1,500	\$ 1,500	\$	-	\$	1,500	\$	-	0.00%
422-5421	Safety Supplies	\$	1,536	\$	2,200	\$	1,430	\$ 2,200	\$ 2,200	\$	-	\$	2,200	\$	-	0.00%
422-5481	Gasoline	\$	37,287	\$	65,700	\$	46,090	\$ 55,700	\$ 55,700	\$	(2,000)	\$	53,700	\$	(2,000)	-3.59%
422-5485	Vehicle Parts/Supplies/Tires	\$	75,114	\$	55,309	\$	59,433	\$ 57,109	\$ 57,109	\$		\$	57,109	\$	20	0.00%
422-5485	Town Hall Car Repair	\$	1,344	\$	1,800	\$	3,008	\$ -	\$ 1,800	\$	-	\$	1,800	\$	1,800	
422-5531	Road Paint/Markings/Posts	\$	24,507	\$	25,250	\$	25,079	\$ 25,250	\$ 27,000	\$		\$	27,000	\$	1,750	6.93%
422-5534	Temporary Patch	\$	3,366	\$		\$	1,885	\$ 3,000	\$ 3,000	\$		\$	3,000	\$	-	0.00%
422-5535	Pipe/Drain/Basin Supplies	\$	7,347	\$	8,220	\$	8,867	\$ 8,220	\$ 8,220	\$	-	\$	8,220	\$		0.00%
422-5585	Uniforms	\$	10,538	\$	8,000	\$	13,511	\$ 12,000	\$ 15,000	\$		\$	15,000	\$	3,000	25.00%
422-5730	Dues/Licenses	\$	1,593	\$	2,000	\$	1,459	\$ 2,000	\$ 2,500	\$		\$	2,500	\$	500	25.00%
422-5845	Sidewalk Maint.	\$	2,754	\$	3,000	\$	599	\$ 3,000	\$ 3,000	\$		\$	3,000	\$	-	0.00%
422-5846	Ditch/Dike/Bridge Maint.	\$	11,343	\$	8,000	\$	9,416	\$ 13,600	\$ 13,600	\$	7	\$	13,600	\$		0.00%
422-5848	Forestry Improvements	\$	527	\$	1,000	\$	207	\$ 1,000	\$ 1,000	\$	-	\$	1,000	\$	2	0.00%
422-5891	Town Road Paving	\$	4,966	\$	8,580	\$	9,225	\$ 8,584	\$ 8,500	\$	-	\$	8,500	\$	(84)	-0.98%
Total Highwa	у	\$	667,170	\$	740,957	\$	687,637	\$ 774,932	\$ 777,014	\$	(3,000)	\$	774,014	\$	(834)	-0.12%
WAG	E AND SALARY ADJUSTI	MEN	ЛТ													
	Position		ustment	Ar	mount	Α	dditional \$									
	Superintendent	STE		\$	27,738		938									
	Superintendent		COLA	\$	27,068		268									
	Foreman	STE		\$	51,089		1,728									
	Foreman		COLA	\$	49,855		494									
	Clerical	STE		\$	31,989		1,082									
	Clerical		COLA	\$	31,216		309									

Position	FY 2017 Grade	FY 2017 Step	Union	FTE
DPW Director	Contract	Contract	No	0.33
Superintendent	GE 5	10	No	1
Foreman	8	9	No	1
Laborer	5	9	Yes	1
Laborer	5	6	Yes	1
Laborer	5	7	Yes	1
Laborer	5	9	Yes	1
Laborer	5	9	Yes	1
Laborer	5	9	Yes	1
Mechanic	6	9	Yes	1
Clerical	5	10	No	1

# Snow and Ice (Budget 423)

Α	В	С	D	E	F	G		Н	ı		J	K
											(I-F)	(I-F)/F
ACCOUNT	DESCRIPTION	FY 2015 Actual	FY 2016 Voted	FY 2016 Actual	FY 2017 Voted	FY 2018 Request	Ad	Admin d/(Delete)	FY 2018 Imin Rec'd	С	hange \$	Change %
423-5107	Snow Removal	\$ 3,994	\$ 10,404	\$ 10,364	\$ 10,404	\$ 10,768	\$	-	\$ 10,768	\$	364	3.50%
423-5130	Overtime	\$ 55,240	\$ 58,169	\$ 15,076	\$ 58,169	\$ 60,205	\$	-	\$ 60,205	\$	2,036	3.50%
423-5533	Snow Supplies Salt/Sand	\$ 146,727	\$ 88,399	\$ 118,929	\$ 88,399	\$ 100,000	\$	_	\$ 100,000	\$	11,601	13.12%
423-5534	Temporary Patch	\$ 5,716	\$ 11,250	\$ 5,051	\$ 11,250	\$ 11,250	\$	-	\$ 11,250	\$	-	0.00%
Total Snow 8	k Ice	\$ 211,677	\$ 168,222	\$ 149,420	\$ 168,222	\$ 182,223	\$	-	\$ 182,223	\$	14,001	8.32%

This account is used to clear streets and municipal parking lots of snow and ice. Municipalities are allowed to expend in excess of available appropriations, so long as the amount raised at town meeting equaled or exceeded the amount raised for snow and ice in the previous fiscal year. The Town's long-standing practice is to level fund this account, but an increase is recommended.

#### Street Lighting (Budget 424)

Α	В	C	D	E		F	G	H	1	1		J	K
												(I-F)	(I-F)/F
ACCOUNT	DESCRIPTION	Y 2015 Actual	Y 2016 Voted	Y 2016 Actual	F	Voted	 Y 2018 Request	Adr Add/(D		Y 2018 nin Rec'd	CI	hange \$	Change %
424-5211	Electricity	\$ 18,081	\$ 21,840	\$ 17,758	\$	21,840	\$ 21,840	\$	(1,000)	\$ 20,840	\$	(1,000)	-4.58%
Total Street	Lights	\$ 18,081	\$ 21,840	\$ 17,758	\$	21,840	\$ 21,840	\$	(1,000)	\$ 20,840	\$	(1,000)	-4.58%

The Town has entered into a fixed price agreement for electricity, so these costs should remain stable through October 2019 (FY 2020).

#### Highway Building Maintenance (Budget 490)

Α	В		С	D	E	F	G	Н		1		J	К
												(I-F)	(I-F)/F
ACCOUNT	DESCRIPTION		Y 2015 Actual	Voted	FY 2016 Actual	Voted	Y 2018 Request	Admin Add/(Delete)	A	FY 2018 dmin Rec'd	Cl	nange \$	Change %
490-5240	Town Hall Ext. Maint.	\$	838	\$ 6,500	\$ 946	\$ 6,500	\$ 10,000	\$ -	\$	10,000	\$	3,500	53.85%
490-5241	Town Hall Int. Maint.	\$	2,037	\$ 5,000	\$ 16,981	\$ 5,000	\$ 10,000	\$ -	\$	10,000	\$	5,000	100.00%
	Town Hall Custodial						\$ 9,000	\$ -	\$	9,000			
	Town Hall Alarm Sys						\$ 200	\$ -	\$	200			
490-5430	Senior Center Maint.	\$	10,653	\$ 18,000	\$ 16,371	\$ 18,000	\$ 22,000	\$ -	\$	22,000	\$	4,000	22.22%
	Sr. Ctr Custodial						\$ 9,000	\$ -	\$	9,000			
	Sr. Ctr. Alarm						\$ 1,350	\$ -	\$	1,350			
	Sr. Ctr. Bldg Supplies						\$ 1,000	\$ -	\$	1,000			
490-5430	No Hadley Hall Maint.	\$	1,230	\$ 7,450	\$ 1,199	\$ -	\$	\$ -	\$	-	\$		
490-5430	Public Safety Maint.	\$	-	\$ 30,000	\$ 30,517	\$ 32,000	\$ 37,000	\$ -	\$	37,000	\$	5,000	15.63%
	PSC Goundskeeper						\$ 1,200	\$ -	\$	1,200			
	PSC Custodial						\$ 9,000	\$ -	\$	9,000			
	PSC Bldg Maint. Supplie	s					\$ 2,600	\$ -	\$	2,600			
	PSC + NHVH Maint.						\$ 3,000	\$ -	\$	3,000			
490-5430	Russell School												
	Russell Alarm Sys						\$ 350	\$ -	\$	350			
490-5430	Library Maint.												
	Library Custodial						\$ 5,600	\$ -	\$	5,600			
	Lib. Exterior Maint.						\$ 3,000	\$ -	\$	3,000			
	Lib. Interior Maint.						\$ 2,200	\$ -	\$	2,200			
	Lib. Security Sys Maint						\$ 1,200	\$ -	\$	1,200			
Total Buildir	g Maint.	\$	14,758	\$ 66,950	\$ 66,014	\$ 61,500	\$ 127,700	\$ -	\$	127,700	\$	66,200	107.64%

In FY 2018, the Building Maintenance budget will be re-organized to combine separate building-related accounts into a single maintenance account under the direction of the DPW. Building maintenance items such as custodial services, maintenance contracts, alarm systems, grounds keeping, and repairs have been consolidated into a unified budget for greater accountability and control over the Town's maintenance efforts.

The following budgets were transferred into the Building Maintenance Budget:

Account	Description	Amount
192-5200	Custodial Services (Senior	\$8,000
	Center)	
192-5233	Alarm System (Senior Center)	\$1,350
192-5450	Building Supplies (Senior	\$1,000
	Center)	
196-5200	Custodial Services (Town Hall)	\$8,000
196-5233	Alarm System (Town Hall)	\$200
199-5233	Alarm System (Russell Building)	\$350
220-5243	Building Maintenance (Center	\$3,000
	Station and No. Hadley Station)	
222-5102	Groundskeeper (Public Safety	\$1,200
	Complex)	
222-5107	Custodial Services (Public Safety	\$8,550
	Complex)	
222-5430	Building Maint. Supplies (Public	\$2,600
	Safety Complex)	
610-5200	Custodial Services (Library)	\$5,600
610-5240	Exterior Maint. (Library)	\$3,000
610-5241	Interior Maint. (Library)	\$2,200
610-5247	Security System Maint. (Library)	\$1,200
TOTAL TRANSFERS		\$46,250

In addition, the budget for repairs was increased in order to provide enhanced building maintenance overall. The base budget for general building maintenance was increased from \$61,500 in FY 2017 to \$81,450 in FY 2018. The transfers bring the total budget up to \$127,700 for FY 2018, a total increase of 107.64%.

# Cemeteries (Budget 491)

The budget funds maintenance of the five Town-owned cemeteries. Burial costs are funded through a revolving fund.

Α	В	С	D	E	F	G	Н	1		J	К
									(	I-F)	(I-F)/F
ACCOUNT	DESCRIPTION	Y 2015 Actual	Y 2016 Voted	Y 2016 Actual	Y 2017 Voted	 Y 2018 Request	lmin Delete)	Y 2018 min Rec'd	Cha	ange \$	Change %
491-5110	Salary Cemetery	\$ 5,338	\$ 5,340	\$ 5,340	\$ 5,505	\$ 5,505	\$ (2)	\$ 5,505	\$		0.00%
491-5200	Contracted Services	\$ 11,893	\$ 12,453	\$ 12,001	\$ 12,830	\$ 12,830	\$ -	\$ 12,830	\$	-	0.00%
Total Cemet	ery	\$ 17,231	\$ 17,793	\$ 17,341	\$ 18,335	\$ 18,335	\$ -	\$ 18,335	\$	-	0.00%

# <u>Budget Series 440, 450 and 599: Enterprise Funds (Wastewater, Water, and Public Access Television)</u>

Α	В		С		D		Е		F		G		Н		1	<b>J</b> (I-F)	<b>K</b> (I-F)/F
ACCOUNT	DESCRIPTION	FY	2015 Actual	FY 201	6 Voted	FY	2016 Actual	FY	2017 Voted	FY 2	2018 Request	А	Admin dd/(Delete)		FY 2018 Admin Rec'd	Change \$	Change %
Series 4	40, 450 and 599 Enter	prise f	unds														
440	Sewer	\$	591,952	\$	865,038	\$	732,729	\$	979,699	\$	917,647	\$	-		\$ 917,647	\$ (62,052)	-6.33%
	Sewer Contingency	\$	12	\$	10,000	\$		\$	10,000	\$	10,000	\$	-		\$ 10,000	\$ =	0.00%
450	Water	\$	751,508	\$	997,733	\$	967,770	\$	1,047,567	\$	1,048,742	\$	12		\$ 1,048,742	\$ 1,175	0.11%
	Water Contigency	\$	1.70	\$	10,000	\$		\$	10,000	\$	10,000	\$	-		\$ 10,000	\$ -	0.00%
599	Cable TV	\$	72	\$	-	\$		\$	49,379	\$	62,254	\$	-		\$ 62,254	\$ 12,875	
	Cable TV Contingncy	\$	(*	\$	(a)	\$	(4)	\$	20,000	\$	5,000				\$ 20,000	\$ -	
Total Enterprise	Funds	\$	1,343,460	\$ :	,882,771	\$	1,700,499	\$	2,116,645	\$	2,053,643	\$		S.	\$ 2,068,643	\$ (48,002)	-2.27%

#### Wastewater Enterprise Fund (Budget 440)

The Wastewater Division is supported by an enterprise fund. As per the Town's policy, 100% of operations (including indirect administrative costs and direct costs borne by other budgets [e.g., benefits] are funded by the Wastewater Enterprise Fund. Capital costs are also funded by the enterprise fund. All future wastewater-related debt is expected to be funded through the enterprise fund and wastewater reserves, and the Sewer Impact Fee Account.

The Wastewater Division has complied with the United States Environmental Protection Agency's National Pollutant Discharge Elimination System (NPDES) permit requirements – the permit that governs wastewater collection and treatment. In particular, the Town was able to operate its wastewater treatment plant in such a manner as to remain within nitrate discharge limits, thus avoiding expensive capital upgrades to the wastewater treatment plant. The budget conforms to the operating, reporting, staffing, and maintenance requirements of the NPDES permit.

Inflow and infiltration investigations are supported in this budget. It is in the Town's long-term interest to eliminate extraneous water sources to the wastewater collection system. Extraneous water is expensive to treat and reduces the wastewater treatment plant's capacity. Annual investigations of the collection system and follow remediation of cracked and broken sewer pipes will help maintain the system in proper working order for many years.

The Town is examining wastewater rates with an eye toward maintaining a sustainable enterprise fund. Annual variations in rainfall result in higher revenues in dry, hot years and lower revenues in wet, cold years. Taken altogether, however, increasing costs (especially in energy, personnel, and debt) are squeezing the wastewater enterprise fund. Wastewater rates have remained unchanged since 2007 when the last increase was voted by the former Sewer Commission.

Α	В		С		D		E		F		G	Н		I		J	К
		_	FY 2015	-	FY 2016		FY 2016		FY 2017	_	FY 2018	Admin	-	FY 2018	_	(I-F)	(I-F)/F
ACCOUNT	DESCRIPTION		Actual		Voted		Actual		Voted		Request	Add/(Delete)			c	Change \$	Change %
440-5102	DWP Director Salary	\$	26,442	\$	30,125	\$	26,968	\$	30,125	\$	30,125	\$ -	\$	30,125	\$	-	0.00%
New	Field Superintendent	\$	-	\$		\$		\$	-	\$	12,800		\$	12,800	Ė		
440-5106	Clerical Salary	\$	27,412	\$	29,181	\$	29,181	\$	28,053	\$	24,500	\$ -	\$	24,500	\$	(3,553)	-12.67%
440-5107	Salary Mechanic/Operator	\$	45,427	\$	47,973	\$	46,259	\$	47,973	\$	49,500	\$ -	\$	49,500	\$	1,527	3.18%
440-5110	Salary Chief Operator	\$	63,575	\$	64,175	\$	64,543	\$	67,085	\$	69,433	\$ -	\$	69,433	\$	2,348	3.50%
440-5113	Assist. Chief Operator Sal	\$	56,279	\$	57,200	\$	55,243	\$	59,794	\$	61,887	\$ -	\$		\$	2,093	3.50%
440-5155	Longevity	\$	1,250	\$	1,250	\$	1,400	\$	1,400	\$	1,400	\$ -		1,400	\$		0.00%
440-5120	Wages Part Time Labor	\$	12,440	\$	16,200	\$	5,912	\$	16,935	\$	16,935	\$ -	\$		\$		0.00%
440-5130	Overtime	\$	40,523	\$	39,250	\$	39,030	\$	41,030	\$	42,466	\$ -	\$	42,466	\$	1,436	3.50%
440-5210	Oil Sewer Treatment	\$	7,767	\$	9,000	\$	4,760	\$	9,000	\$	9,000	\$ -		9,000	\$	-,	0.00%
440-5211	Electricity	\$	66,652	\$	70,000	\$	67,012	\$	71,000	\$	71,000	\$ -	\$	71,000	\$	_	0.00%
440-5320	Water/Sewer Charges	\$	2,734	\$	3,800	\$	2,612	\$	3,800	\$	3,800	\$ -	\$	3,800	\$	_	0.00%
440-5240	Sewer Facility Maint.	\$	21,524	\$	84,000	\$	47,674	\$	80,000	\$	80,000	\$ -		80,000	\$		0.00%
440-5242	Trash Removal	\$	2,146	\$	2,400	\$	2,520	\$	2,800	\$	2,800	\$ -	\$	2,800	\$		0.00%
440-5244	Meter Replacement Prog	\$	6,600	\$	6,600	\$	6,600	\$	6,600	\$	6,600	\$ -		6,600	\$	_	0.00%
440-5246	Sewer Vehicle Maint.	\$	2,698	\$	3,000	\$	1,726	\$	2,000	\$	2,000	\$ -	\$	2,000	\$		0.00%
440-5301	Legal Services	\$	297	\$	4,800	\$	228	\$	4,800	\$	4,800	\$ -	\$	4,800	\$		0.00%
440-5302	Engineering Services	\$	54,076	\$	55,000	\$	31,675	\$	45,000	\$	45,000	\$ -	\$	45,000	\$		0.00%
440-5303	Laboratory Fees & Service	\$	3,367	\$	10,000	\$	7,130	\$	11,000	\$	11,000	\$ -	\$	11,000	\$	_	0.00%
440-5304	Manhole Cleaning	\$	7,044	\$	5,000	\$	.,	\$	5,000	\$	5,000	\$ -		5,000	\$		0.00%
440-5306	Inflow and Infiltration	\$	3,904	\$	12,500	\$		\$	12,500	\$	12,500	\$ -		12,500	\$		0.00%
440-5341	Telephone	\$	7,846	\$	10,000	\$	9,423	\$	10,750	\$	10,750	\$ -	\$	10,750	\$		0.00%
440-5380	Sludge Removal/Treatment		79,730	\$	115,000	\$	104,484	\$	241,127	\$	162,000	\$ -		162,000	\$	(79,127)	-32.82%
440-5420	Office Supplies	\$	4,342	\$	7,000	\$	3,730	\$	5,000	\$	5,000	\$ -	\$	5,000	\$	(/5,12/)	0.00%
440-5421	Police Services	\$	1,188	\$	500	\$	84	\$	500	\$	500	\$ -	\$	500	\$	-	0.00%
440-5481	Gasoline	\$	6,972	\$	7,800	\$	3,573	\$	7,800	\$	7,800	\$ -		7,800	\$		
440-5485	Vehicle Supplies Parts	\$	4,998	\$	5,500	\$	15,402	\$	5,000	\$	5,000	\$ -		5,000	\$	-	0.00%
440-5536	Sewer Chemicals	\$	2,143	\$	5,000	\$	2,750	\$	5,000	\$	5,000	\$ -			\$	1.70	0.00%
440-5537	Chlorination Supplies	\$	957	\$	6,500	\$	1,768	\$	6,500	\$	6,500	\$ -	\$	5,000 6,500	\$	-	0.00%
440-5585	Uniforms	\$	4,924	\$	7,500	\$	6,897	\$	9,000	\$	9,000	\$ -					0.00%
440-5730	Dues/Licenses/Training	\$	1,409	\$	5,000	\$	890	\$	5,000	\$	5,000	\$ -		9,000	\$	-	0.00%
440-5851	Office Equipment	\$	1,403	\$	1,000	\$	717	\$	1,000	\$		\$ -		5,000	\$	-	0.00%
440-5852	Internet/Cable/GPS	\$	749	\$	900	\$					1,000		-	1,000	\$	4 200	0.00%
440-5852	Principal Long Term Debt	\$	749	\$	91.031	\$	654 92,709	\$	1,000 88,806	\$	2,200 89,806	\$ -	-	2,200	\$	1,200	120.00%
440-5930	Interest Long Term Debt	\$	24,537	\$		\$		\$		\$				89,806	\$	1,000	1.13%
					50,853		49,175		47,321		45,545	\$ -	\$	45,545	\$	(1,776)	-3.75%
Total Waste	water	>	591,952	\$	865,038	\$	732,729	\$	979,699	>	917,647	\$ -	- \$	917,647	\$	(74,852)	-6.33%
WAG	E AND SALARY ADJUST	ME	ENT														
	Position	Ad	djustment	Ar	mount	A	dditional \$	;									
	Clerical	ST	EP	\$	25,358	\$	857										
	Clerical	1%	COLA	\$	24,745	\$	245										

Position	FY 2017 Grade	FY 2017 Step	Union	FTE
DPW Director	Contract	Contract	No	0.33
Chief Operator	8	9	Yes	1
Asst. Chief Operator	7	9	Yes	1
Operator	6	9	Yes	1
Clerical	5	10	No	0.71

#### Water Enterprise Fund (Budget 450)

The Water Division is supported by an enterprise fund. As per the Town's policy, 100% of operations (including indirect administrative costs and direct costs borne by other budgets [e.g., benefits] are funded by the Wastewater Enterprise Fund. Capital costs are also funded by the enterprise fund with the notable exception of the debt water lines along Route 9 and West Street and for the Hadley Water Treatment Plant, which is shared with the General Fund and the Water Enterprise Fund. The debt for the water lines is scheduled for final payment in FY 2020, and the final debt payment for the water treatment plant is FY 2026. All future water capital debt is expected to be funded through the water enterprise fund.

#### Meters

Starting in FY 2012, the Division purchased integrated E-coder remote reader water meters and implemented a program of replacing the older water meters (manual read) with new tamper-proof meters that can be read by radio receivers. The program is reducing the amount of time needed for meter reading, and because the new devices are more accurate, they reduce unaccounted water usage. To date, the Division has installed approximately 1,073 E-Coders. The budget proposal supports the continuation of this program.

As part of the meter replacement program, the Town has been conducting an inventory of water meters, and in the process discovering unread meters. Invoices for the estimated unbilled water usage are then prepared and sent to the responsible water users. In FY 2013, the Town recovered approximately \$20,000 in associated water and wastewater revenues. The budget proposal continues this inventory effort.

Α	В	С		D		E	F	G		Н		I		<b>J</b> (I-F)	<b>K</b> (I-F)/F
ACCOUNT	DESCRIPTION	FY 2015 Actual		FY 2016 Voted		FY 2016 Actual	FY 2017 Voted	FY 2018 Request	Ad	Admin d/(Delete)	Α	FY 2018 Idmin Rec'd	(	Change \$	Change %
450-5102	DWP Director Salary	\$ 26,975	\$	30,120	\$	26,968	\$ 30,120	\$ 30,120	\$		5	30,120	\$		0.009
450-5107	Salaries Laborers	\$ 157,603	\$	171,621	\$	161,545	\$	\$ 177,482	\$		5		\$	6,002	3.50%
450-5109	Mechanic Salary	\$ 8,071	\$	9,130	\$	8,122	\$	\$ 9,879	\$	-			\$	334	3.50%
450-5110	Salary Superintendent	\$ 35,092	\$	36,800	\$	14,628	\$	\$ 26,800	\$	-	4		\$	(10,555)	-28.269
450-5111	Water Resource Coor	\$ 37,487	\$	39,800	\$	38,729	\$ 40,400	\$ 48,085	\$	-	4		\$	7,685	19.029
450-5112	DPW Foreman/Crew Chief	\$ -	\$	12,250	\$	12,558	\$ 12,865	\$ 2	\$	-	4		\$	(12,865)	-100.009
450-5113	Clerical Water	\$ 7,126	\$	7,955	\$	7,773	\$	\$ 8,320	\$	_	4	8,320	\$	124	1.519
450-5115	Longevity	\$ 850	\$	625	\$	625	\$ 700	\$ -	\$	-	4		\$	(700)	-100.00%
450-5120	Temporary Wages	\$ 1,390	\$	4,300	\$	1,336	\$ 4,500	\$ 4,500	\$	-	4	4,500	\$	-	0.00%
450-5130	Overtime	\$ 28,353	\$	37,710	\$	34,371	\$ 39,000	\$ 40,500	\$	-	4	40,500	\$	1,500	3.85%
450-5210	Oil - Shared	\$ 1,382	\$	2,340	\$	557	\$ 2,340	\$ 2,340	\$				\$	-	0.00%
450-5211	Electricity	\$ 90,843	\$	119,280	\$	151,096	\$ 120,000	\$ 125,000	\$		4		\$	5,000	4.179
450-5214	Shared Electricity	\$ 2,900	\$	3,350	\$	3,145	\$	\$ 3,500	\$	-	4		\$		0.00%
450-5240	Water Facility Maint.	\$ 15,593	\$	16,500	\$	53,983	\$	\$ 24,000	\$	-			\$	7,500	45.45%
450-5241	Shared Building Maint.	\$ 912	\$	1,700	\$	699	\$	\$ 1,200	\$	-			\$	(500)	-29.419
450-5242	Water Equip Maint.	\$ 10,572		30,000	\$	14,228	\$	\$ 33,000	\$	-	100		\$	2,000	6.45%
450-5243	Meter Repair & Maint.	\$ 27,955	\$	45,000	\$	39,410	\$	\$ 40,000	\$	-	100		\$	(5,000)	-11.119
450-5244	Radio Maint.	\$ 892	\$	1,120	\$	888	\$	\$ 1,120	\$	-	T.		\$	(5,555)	0.00%
450-5246	Water Vehicle Maint.	\$ 2,834	\$		\$		\$	\$ 3,500	\$				\$		0.009
450-5270	Rental Equipment	\$ 840	\$	4,120	\$	10,229	\$	\$ 12,000	\$		,		\$		0.00%
450-5301	Legal Services	\$ 2,104	\$	3,000	\$	1,173	\$	\$ 3,000	\$	_			\$		0.00%
450-5302	Engineering Services	\$ 13,896	\$	50,796	\$	65,991		\$ 55,000	\$	-			\$	9,204	20.10%
450-5303	Drug and Alcohol Test	\$ 55	\$	420	\$	256	\$	\$ 420	\$	-			\$	3,204	0.00%
450-5341	Telephone	\$ 7,971	\$	11,200	\$	8,328	\$	\$ 11,200	\$		,		\$		0.00%
450-5344	Advertising	\$ 424	\$	1,320	\$	4,103	\$	\$ 1,320	\$				\$		0.00%
450-5420	Billing/Advertising/Office Spl	\$ 6,292	\$	12,700	\$	5,545	\$	\$ 12,700	\$				\$		
450-5421	Police Services	\$ 1,469	\$	3,155		1,595	\$	\$ 3,500	\$				\$		0.00%
450-5481	Gasoline	\$ 17,109	\$	28,000	\$	15,698	\$	\$ 18,000	\$				\$		0.009
450-5484	Vehicle Parts/Supplies	\$ 5,346	\$	16,800	\$	4,990	\$	\$ 13,000					\$	(3,800)	
450-5530	Water Supplies/Pipe	\$ 13,005	\$	46,069	\$	24,313	\$	\$ 45,000		-			\$	(3,800)	-22.62% 0.00%
450-5536	Water Chemicals/Analysis	\$ 21,011	\$	32,000	\$	46,498	\$	\$ 50,000	\$				\$	15,000	42.869
450-5585	Uniforms	\$ 3,294	\$	5,800	\$	4,873	\$	\$ 6,400	\$	-			\$	13,000	
450-5730	Dues/Licenses	\$ 1,429	\$	6,700	\$	6,871		\$ 6,700	\$				\$	-	0.00%
450-5850	Water Equip Purchase	\$ 1,143	\$	12,000	\$	3,314	\$	\$ 12,000		-					0.00%
450-5890	Water Proj. Construction	\$ 8,777	\$	21,300	\$	19,058	\$	\$ 21,300					\$	-	0.00%
450-5910	Pricinple Long Term Debt	\$ 142,715	\$	130,304	\$	130,304	\$	\$ 158,270	\$				\$	(17,959)	-10.199
450-5930	Interest Long Term Debt	\$ 47,798		38,948		38,948		1/2							
	interest Long Term Debt	\$ 751,508												(1,795)	-4.349
Total Water		\$ 751,508	\$	997,733	\$	967,770	\$ 1,047,567	\$ 1,048,742	\$	-		\$ 1,048,742	\$	1,175	0.119
WA	GE AND SALARY ADJUSTN  Position		۸.		Δ.	dditional \$									
		Adjustment													
	Superintendent	STEP	\$	27,738		938									
	Superintendent	1% COLA	\$	27,068		268									
	Foreman	STEP	\$		\$	•									
	Foreman	1% COLA	\$	40.760		4 60-									
	Water Resources Coordinator	STEP	\$	49,768		1,683									
	Water Resources Coordinator	1% COLA	\$	48,566		481									
	Clerical	STEP	\$	8,611	-	291									
	Clerical	1% COLA	\$	8,403	\$	83									

Position	FY 2017 Grade	FY 2017 Step	Union	FTE
DPW Director	Contract	Contract	No	0.34
Treatment	9	4	Yes	1
Distribution	9	4	Yes	1
Distribution	7	4	Yes	1
Clerical	5	10	No	1

Hadley Public Access Television Enterprise Fund (Budget 599)

#### Mission Statement

Hadley Public Access Television (HPAT) was established to foster the democratic use of electronic media by providing the residents and organizations of Hadley, Massachusetts with access to cable television for the purpose of non-commercial communication within the community.

#### <u>Introduction</u>

HPAT provides two channels for local programming related to public, educational, and governmental programming (PEG) with a possible third channel available when needed. HPAT is funded from grants from the cable companies that use public rights of way to provide services to cable TV and cable-based Internet users. Such grants are negotiated in franchise agreements as per the provisions of the Cable Communications Policy Act of 1984, and the Town of Hadley executed a franchise agreement with Charter Communications Entertainment I, LLC on March 19, 2014. A copy of Hadley's current license may be found here:

http://www.mass.gov/ocabr/government/oca-agencies/dtc-lp/competition-division/cable-tv-division/municipal-info/cable-television-licenses.html

Starting in FY 2018, Charter Communication grants, which used to be available for expenditure without town meeting appropriation, will require town meeting approval. The Department of Revenue raised their concerns that cable franchise grant monies were not properly being accounted in municipal ledgers across the Commonwealth, and sponsored a new law that requires town meeting approval before cable franchise grant monies can be expended (see MGL Chapter 44, Section 53F¾). The new law takes effect in cities and towns on June 30, 2017.

Α	В	С	D	E	F	G		Н		1	J	K
											(I-F)	(I-F)/F
		Y 2015	FY 2016	FY 2016	FY 2017	FY 2018	MARS	Admin	1129	FY 2018	20 00	
ACCOUNT	DESCRIPTION	 Actual	Voted	Actual	Voted	Request	Ac	ld/(Delete)	Α	dmin Rec'd	 Change \$	Change %
599-5110	Station Manager	\$ 13,664	\$ 15,285	\$ 32,819	\$ 35,661	\$ 38,000	\$	-	\$	38,000	\$ 2,339	6.56%
	Production Assistants	\$ 22	\$ 12	\$ -	\$ 9,140	\$ 17,000	\$	-	\$	17,000	\$ 7,860	86.00%
599-5243	Equipment Repair	\$ 369	\$ 600	\$ 569	\$ 1,000	\$ 3,000	\$	-	\$	3,000	\$ 2,000	200.00%
599-5320	Tuition/Meetings	\$ 50	\$ 70	\$ 32	\$ 150	\$ 750	\$	-	\$	750	\$ 600	400.00%
599-5400	Supplies	\$ 329	\$ 350	\$ 259	\$ 1,098	\$ 500	\$		\$	500	\$ (598)	-54.46%
	Dish TV (satellite)	\$ 597	\$ 543	\$ -	\$ 9	\$ 260	\$	-	\$	260	\$ 260	
	Software	\$ 32	\$ (=)	\$ -	\$ -	\$ 1,194	\$		\$	1,194	\$ 1,194	
599-5341	Charter Internet	\$ 275	\$ 325	\$	\$ 330	\$ 1,200	\$		\$	1,200	\$ 870	263.64%
	Benefits	\$ 3,653	\$ 3,654	\$ 3,654	\$	\$ -	\$		\$		\$	
	Legal Fees	\$ -	\$ 9,620	\$	\$ 2,000	\$ -	\$		\$	-	\$ (2,000)	-100.00%
	Trade Organization	\$ 12	\$ -	\$	\$ -	\$ 350	\$	-	\$	350	\$ 350	
599-5311	Equipment	\$ 682	\$ 3,247	\$	\$	\$ -	\$	-	\$	-	\$ 19	
Total Cable T\	/	\$ 19,619	\$ 33,694	\$ 37,333	\$ 49,379	\$ 62,254	\$		\$	62,254	\$ 12,875	26.07%

#### WAGE AND SALARY ADJUSTMENT

Position	Adjustment	Ame	ount	Additional \$		
Station Manager	STEP	\$	39,330	\$	1,330	
Station Manager	1% COLA	\$	38,380	\$	380	
Production Assistants	STEP	\$	17,595	\$	595	
Production Assistants	1% COLA	\$	38,380	\$	380	

The hiring for Hadley Media is on-going, and fuller position description will be available later in the budget season.

Position	FY 2017 Grade	FY 2017 Step	Union	FTE		
Station Manager	N/A	N/A	No	1		
Production Assistant	4	3	No	0.26		
Production	4	2	Ne	0.26		
Assistant	4	5	No	0.26		

Cable franchise funds consist of three components: The first is a subscriber fee of \$0.50 subscriber (a rate set by statute [MGL Chapter 166A, Section 9]). The Town of Hadley has 1,684 subscribers, which results in an annual payment of \$842. This money is placed in the General Fund.

The second source of funds is an annual payment of a percentage of the gross revenues generated in Hadley for all cable services. According to the terms of the franchise agreement, Hadley will receive the following:

Year One 3.0% of Gross Revenues
Year Two 3.5% of Gross Revenues
Years Three through Ten 4.0% of Gross Revenues

On June 16, 2015, the Town received a payment of \$59,204.24. Based on this first-year payment, the Town expects to receive an estimated minimum of \$67,919 in June 2016, and \$68,250 in June 2017. The exact amount will be determined by market conditions.

The third source of funds is support for capital equipment to operate the Hadley cable station. The Town will receive \$150,000 for capital expenses in two lump sum payments of \$75,000 each: the first by 90 days from the effective date of the agreement; and the second on the fourth anniversary of the agreement.

### Administrative Charges for Enterprise Funds

In addition to the operational and capital costs for water, wastewater, and public access television, each enterprise fund supports the indirect costs of personnel not assigned to the Department of Public Works or Hadley Public Access Television Department (HPAT), yet whose work contributes to and supports operations (e.g., the Treasurer who handles all water, wastewater, and HPAT funds), and the indirect costs for the supporting functions that make the enterprise funds possible (e.g. legal and insurance costs). Each enterprise fund contains the direct costs of benefits for enterprise fund personnel. The indirect and direct administrative costs are presented here. (NB: Indirect and direct administrative costs are not shown within the enterprise fund budgets as expenses; the administrative charges are shown as revenues.)

In 2014, Hadley's administrative charges were reviewed by the Massachusetts Department of Revenue and found to be reasonable and allowed by the Department's guidelines for enterprise funds.

TOWN OF HADLEY WATER, SEWER AND HPAT ENTERPRISE FUNDS DIRECT AND INDIRECT ADMINISTRATIVE CHARGES 1/27/2017 FY 2018 Indirect Costs Salaries Amount Percentage \$ 9,995,220.97 100.00% Budget amount of salaries and employee benefits for all departments (including School) Current 354,040.00 3.54% Budget amount of salaries and employee benefits for Water Department Fiscal 293.813.00 2.94% Budget amount of salaries and employee benefits for Sewer Department 44,801.00 0.45% Budget amount of salaries and employee benefits for Hadley Public Acces TV (HPAT) Application of percentages to Salaries and Employee Benefits of: 131,000.00 Town Administrator Town Accountant 10,759.00 Assistant Accountant Current fiscal year 89,227.00 Town Collector 63,549.00 Assistant Collector 68,027.00 Assistant Treasurer 76.730.00 Town Treasurer 439,292.00 TOTAL Calculation of Indirect Costs for Administrative Services -- Salaries Indirect Cost Allocation for Total Administrative Percentage Administrative Enterprise Services Special Adjustments Salaries Salaries Salaries Water 439.292.00 0.0354 15,560.13 \$ 15,560.13 439,292.00 0.0294 Sewer 12,913.14 \$ 12,913,14 HPAT 439,292.00 0.0045 (687) 1,969.01 1,281.52 Amount Percentage \$5,053,793.03 100% Budget amount of expenses for all departments (including school) Current \$ 1,149,733.00 22.75% Budget amount of expenses for Water Department fiscal 990,645.00 19.60% Budget amount of expenses for Sewer Department year 51,315.00 1.02% Budget amount of expenses for HPAT Application of percentages to Expenses of: 2,600.00 Town Administrator 187,775.00 Buildings 81.060.00 Town Accountant Current 12,264.00 Town Collector fiscal year 42,545.00 Town Treasurer 36,380.00 Legal 107,100.00 Insurance (less 111F) 469.724.00 TOTAL Calculation of Indirect Costs for Administrative Services -- Expenses Indirect Cost Allocation for Total Percentage Administrative Administrative Enterprise Services Special Adjustments Expenses Expenses Expenses Water 469,724.00 0.2275 106,861.75 \$106,861.75 Sewer 469 724 00 0.1960 92.075.34 92,075.34 HPAT 469,724.00 0.0102 (125)4,769,46 \$ 4,644.37 Total Indirect Water Charges 122,421.88 Total Indirect Sewer Charges 104,988.49 Total Indirect HPAT Charges 6.613.38 Water Wastewater Direct Costs Health Ins. 31,594.00 37,721.00 Life Ins. 74.00 46.00 Water Department Benefits 108,253.00 Medicare 4.454.00 1,818.00 Sewer Department Benefits Workers' Comp 12.465.00 109.755.00 8.241.00 **HPAT Benefits** Retirement 59,666.00 1,000.00 \$ 61,929.00 TOTAL 108,253.00 \$109,755.00 **OPEB Costs** Annual Required Contribution 804,708.00 from most recent actuarial report FY 2018 contribution 251,125 plus 5% 263,681.25 Water 7.14% of total payroll 18.826.84 Current 5.97% of total payroll Sewer 15.741.77 fiscal 0.37% of total payroll 975.62 year GRAND TOTAL INDIRECT, DIRECT & OPEB CHARGES (Water) \$ 249.501.72 GRAND TOTAL INDIRECT, DIRECT & OPEB CHARGES (Sewer) 230,485.26 GRAND TOTAL INDIRECT, DIRECT & OPEB CHARGES (HPAT) 8,589.01

# **Budget Series 500: Human Services**

Α	В		С	D	E	F	G		Н		1		J	K
													(I-F)	(I-F)/F
ACCOUNT	DESCRIPTION		FY 2015 Actual	FY 2016 Voted	FY 2016 Actual	FY 2017 Voted	FY 2018 Request		dmin (Delete)		FY 2018 Imin Rec'd	С	hange \$	Change %
Se	eries 500 Human Sen	vices	i											
510	Board of Health	\$	33,694	\$ 35,120	\$ 35,495	\$ 36,535	\$ 36,535	\$	-	\$	36,535	\$	-	0.00%
541	Council on Aging	\$	70,859	\$ 79,386	\$ 79,324	\$ 85,101	\$ 89,037	\$		\$	89,037	\$	3,936	4.63%
543	Veterans' Services	\$	100,855	\$ 100,000	\$ 90,567	\$ 110,122	\$ 110,122	\$	-	\$	110,122	\$	120	0.00%
590	Oliver Smith Will	\$	100	\$ 100	\$ 	\$ 100	\$ 100	\$		\$	100	\$		0.00%
599	Cable TV	\$	19,619	\$ 33,694	\$ 37,333	\$ 	\$ -	\$	-	\$		\$		
Total Human	Services	\$	225,127	\$ 248,300	\$ 242,719	\$ 231,858	\$ 235,794	s	-	Ś	235,794	Ś	3,936	1.70%

### Board of Health (Budget 510)

Α	В	С	D	E	F	G	Н	1		J	К
										(I-F)	(I-F)/F
ACCOUNT	DESCRIPTION	Y 2015 Actual	Y 2016 Voted	Y 2016 Actual	Y 2017 Voted	Y 2018 Request	Admin i/(Delete)	Y 2018 min Rec'd	Ch	nange \$	Change %
510-5101	Salary Board of Health	\$ 4,950	\$ 4,950	\$ 4,950	\$ 4,950	\$ 4,950	\$	\$ 4,950	\$		0.00%
510-5110	Nurse Salary	\$ 8,385	\$ 8,385	\$ 9,800	\$ 9,800	\$ 9,800	\$ -	\$ 9,800	\$	-	0.00%
510-5113	Animal Inspector	\$ -	\$ 1,300	\$ -	\$ 1,300	\$ 1,300	\$ -	\$ 1,300	\$	-	0.00%
510-5301	Inspections	\$ 18,806	\$ 18,350	\$ 19,736	\$ 18,350	\$ 18,350	\$ 	\$ 18,350	\$	-	0.00%
510-5303	Flu Clinic	\$ 565	\$ 425	\$ 607	\$ 425	\$ 425	\$ 175	\$ 600	\$	175	41.18%
510-5320	Tuition/Meetings	\$ 730	\$ 500	\$ 150	\$ 500	\$ 500	\$ -	\$ 500	\$		0.00%
510-5343	Postage	\$ -	\$ 250	\$ 24	\$ 250	\$ 250	\$ (175)	\$ 75	\$	(175)	-70.00%
510-5344	Advertising	\$ -	\$ 110	\$ -	\$ 110	\$ 110	\$	\$ 110	\$	-	0.00%
510-5420	Office Supplies	\$ 173	\$ 500	\$	\$ 500	\$ 500	\$ -	\$ 500	\$	-	0.00%
510-5710	Mileage/Meals	\$	\$ 150	\$ 93	\$ 150	\$ 150	\$ -	\$ 150	\$	-	0.00%
510-5730	Dues	\$ 85	\$ 200	\$ 135	\$ 200	\$ 200	\$ -	\$ 200	\$	-	0.00%
Total Board	of Health	\$ 33,694	\$ 35,120	\$ 35,495	\$ 36,535	\$ 36,535	\$ -	\$ 36,535	\$		0.00%

### Council on Aging (Budget 541)

### **Mission Statement**

The Council on Aging is a municipally appointed volunteer board authorized under Massachusetts General Laws. Major responsibilities of this Department include setting local policy for the administration of elder programs and services; identifying the total needs of the community's elder population; developing, promoting, and implementing services to meet these needs; serving as an advocate for elders; and educating the community-at-large about these needs and the available resources. Our ultimate goal is to improve the quality of life of Hadley's residents 60 years of age and over and to enable them to remain active and independent within their own community.

Α	В		C		D		E	F	G	Н	1		J	К
													(I-F)	(I-F)/F
ACCOUNT	DESCRIPTION		Y 2015 Actual	_ '	FY 2016 Voted		FY 2016 Actual	FY 2017 Voted	FY 2018 Request	Admin /(Delete)	FY 2018 Imin Rec'd	Cł	nange \$	Change %
541-5106	Program Coordinator	\$	6,356	\$	7,873	\$	4,070	\$ 8,490	\$ 12,492	\$	\$ 12,492	\$	4,002	47.14%
541-5107	Salaries Drivers	\$	2,081	\$	3,966	\$	5,019	\$ 3,666	\$ 3,500	\$	\$ 3,500	\$	(166)	-4.53%
541-5110	Salary Director	\$	50,996	\$	52,910	\$	51,580	\$ 52,910	\$ 52,910	\$	\$ 52,910	\$	-	0.00%
541-5133	Community Outreach Coord	\$	5,970	\$	10,702	\$	14,734	\$ 15,175	\$ 15,175	\$	\$ 15,175	\$	_	0.00%
541-5243	Office Equip. Maint.	\$	463	\$	450	\$	305	\$ 450	\$ 450	\$	\$ 450	\$	-	0.00%
541-5246	Van Maint. And Repair	\$	1,331	\$	600	\$	555	\$ 700	\$ 700	\$ -	\$ 700	\$	-	0.00%
541-5320	Tuition/Meetings	\$		\$	60	\$	80	\$ 60	\$ 60	\$	\$ 60	\$	2	0.00%
541-5343	Postage	\$	700	\$	700	\$	600	\$ 700	\$ 800	\$	\$ 800	\$	100	14.29%
541-5350	Recreational Services	\$	762	\$	600	\$	625	\$ 800	\$ 800	\$ -	\$ 800	\$	-	0.00%
541-5420	Office Supplies	\$	914	\$	700	\$	883	\$ 700	\$ 700	\$	\$ 700	\$	-	0.00%
541-5481	Gasoline	\$	1,076	\$	450	\$	450	\$ 900	\$ 900	\$	\$ 900	\$	-	0.00%
541-5710	Mileage/Meals	\$	210	\$	300	\$	348	\$ 300	\$ 300	\$	\$ 300	\$	4	0.00%
541-5730	Dues	\$	-	\$	75	\$	75	\$ 250	\$ 250	\$	\$ 250	\$		0.00%
Total Counc	il on Aging	\$	70,859	\$	79,386	\$	79,324	\$ 85,101	\$ 89,037	\$ -	\$ 89,037	\$	3,936	4.63%
WAG	GE AND SALARY ADJUST	ME	NT											
	Position	Ad	justment	An	nount	Ad	ditional \$							
	Director of Senior Services	ST	EP	\$	54,762	\$	1,852							
	Director of Senior Services	1%	COLA	\$	53,439	\$	529							
	Program Coordinator	STI	EP	\$	12,929	\$	437							
	Program Coordinator	1%	COLA	\$	12,617	\$	125							
	Outreach Coordinator	STI	EP	\$	-	\$	-							
	Outreach Coordinator	1%	COLA	\$	15,327	\$	152							
	Part-Time Wages	1%	COLA	\$	-	\$								
	3 Drivers	1%	COLA	\$	-	\$	1170							

Position	FY 2017 Grade	FY 2017 Step	Union	FTE
Director	GE 3	5	No	1
Outreach Coordinator	5	8	No	0.06
Program Coordinator	5		No	
Office Mgt. Assist.	3	5	No	0.14
Clerical	3	5	No	0.17
Clerical	2	5	No	0.4
Driver	2	6	No	On call
Driver	2	6	No	On call
Driver	2	6	No	On call
Driver	2	6	No	On call

Grant funding available for the Community Outreach Coordinator was reduced in FY 2015. The Town now funds 70% of this position; 30% funding is provided by a grant.

In order to address the backlog of statistical and office work, the Council on Aging requests refunding of the Program Coordinator position. The burden of providing guidance to seniors due to changes in health care markets and requirements combined with the demands of managing a new building project support the additional funding.

### Veterans' Services (Budget 543)

The Town provides services through a contract with the Central Hampshire Veterans' District.

Α	В	С	D	E	F	G	1	Н	1		J	K
											(I-F)	(I-F)/F
ACCOUNT	DESCRIPTION	FY 2015 Actual	FY 2016 Voted	Y 2016 Actual	FY 2017 Voted	FY 2018 Request		min Delete)	FY 2018 Imin Rec'd	c	hange \$	Change %
543-5240	Memorial Day Expenses	\$ 1,000	\$ 1,000	\$ 1,000	\$ 1,000	\$ 1,000	\$	-	\$ 1,000	\$		0.00%
543-5400	Burial Expenses	\$	\$ 1,000	\$ -	\$ 1,000	\$ 1,000	\$	-	\$ 1,000	\$	-	0.00%
543-5770	Vet Benefits	\$ 80,433	\$ 88,700	\$ 69,584	\$ 88,700	\$ 88,700	\$	-	\$ 88,700	\$	-	0.00%
543-5780	Other Expenses	\$ 19,422	\$ 9,300	\$ 19,983	\$ 19,422	\$ 19,422	\$	-	\$ 19,422	\$	-	0.00%
Total Vetera	ns' Services	\$ 100,855	\$ 100,000	\$ 90,567	\$ 110,122	\$ 110,122	\$	-	\$ 110,122	\$	-	0.00%

### Oliver Smith Will (Budget 590)

The Elector for the Oliver Smith Will is elected in the Annual Town Election to represent Hadley on the Board of Electors of Smith Charities. Other electors are selected by the voters of Amherst, Deerfield, Easthampton, Greenfield, Hatfield, Northampton, Whately, and Williamsburg. Smith Charities, established in 1848, annually provides gifts of \$300 for widows with children under the age of eighteen, a one-time gift of \$100 for brides, and \$600 for tradespersons, nurses, and licensed practical nurses. Additional monies may be disbursed to the trade and nurse categories as determined by the Trustees. Certain requirements such as residence and age apply. The Smith Charities office is in Northampton at 51 Main Street.

Α	В	С	D	E	F		G	Н	1		J	К
										(1	-F)	(I-F)/F
ACCOUNT	DESCRIPTION	2015 ctual	2016 oted	Y 2016 Actual	FY 2017 Voted		2018 quest	lmin Delete)	2018 nin Rec'd	Chai	nge \$	Change %
590-5101	Oliver Smith Elector	\$ 100	\$ 100	\$	\$ 10	0	\$ 100	\$ _	\$ 100	\$	_	0.00%
Total Oliver	Smith Will	\$ 100	\$ 100	\$ 5-	\$ 10	0	\$ 100	\$ -	\$ 100	\$	_	0.00%

### Public Access Cable Television (Budget 599)

### Mission Statement

Hadley Public Access Television (HPAT) was established to foster the democratic use of electronic media by providing the residents and organizations of Hadley, Massachusetts with access to cable television for the purpose of non-commercial communication within the community.

### Introduction

HPAT provides up to three channels for local programming related to public, educational, and governmental programming (PEG). HPAT is funded from grants from the cable companies that use public rights of way to provide services to cable TV and cable-based Internet users. Such grants are

negotiated in franchise agreements as per the provisions of the Cable Communications Policy Act of 1984, and the Town of Hadley executed a franchise agreement with Charter Communications Entertainment I, LLC on March 19, 2014. A copy of Hadley's current license may be found here:

http://www.mass.gov/ocabr/government/oca-agencies/dtc-lp/competition-division/cable-tv-division/municipal-info/cable-television-licenses.html

HPAT budget is presented in the Enterprise Fund section (Budget Series 440, 450, and 599) of this book.

### Administrative Charges for HPAT

In addition to the operational and capital costs for HPAT, the enterprise fund supports the indirect costs of personnel not assigned to HPAT, yet whose work contributes to and supports operations (e.g., the Treasurer who processes revenues and prepares payroll), and the indirect costs for the supporting functions that make the enterprise funds possible (e.g. legal and insurance costs). Each enterprise fund contains the direct costs of benefits for enterprise fund personnel. The indirect and direct administrative costs are presented here. (NB: Indirect and direct administrative costs are not shown within the enterprise fund budgets as expenses; the administrative charges are shown as revenues.)

In 2014, Hadley's administrative charges were reviewed by the Department of Revenue and found to be reasonable and allowed by the Department's guidelines for enterprise funds.

# **Budget Series 600: Culture and Recreation**

Α	В		С	D		E		F		G		Н	1		J	K
															(I-F)	(I-F)/F
ACCOUNT	DESCRIPTION		FY 2015 Actual	FY 2016 Voted		FY 2016 Actual		FY 2017 Voted		FY 2018 Request		Admin d/(Delete)	FY 2018 min Rec'd	CI	hange \$	Change %
<u>Series</u>	600 Culture and Re	creat	tion													
610	Library	\$	185,439	\$ 200,684	\$	197,153	\$	204,772	\$	210,315	\$	(12,000)	\$ 198,315	\$	(6,457)	-3.15%
630	Park Commission	\$	14,134	\$ 58,917	\$	52,004	\$	67,588	\$	67,588	\$	(1,300)	\$ 66,288	\$	(1,300)	-1.92%
691	Historical Comm	\$	449	\$ 1,250	\$	198	\$	1,250	\$	1,250	\$	-	\$ 1,250	\$	-	0.00%
Total Culture	and Recreation	\$	200,022	\$ 260,851	Ś	249,355	s	273,610	Ś	279,153	Ś	(13,300)	\$ 265,853	S	(7,757)	-2.84%

### Goodwin Memorial Library (Budget 610)

### Mission Statement

The Goodwin Memorial Library offers residents of all ages the means to meet their recreational reading, viewing, and listening needs; a place to meet and interact with others in their community; support for students enrolled in local schools; the materials and support to know and better understand their personal or community heritage.

## Introduction

The budget presented here conforms to the goals of the Goodwin Memorial Library Long-Range Plan.

Α	В		С		D		E	F	G		Н	1		J	K
														(I-F)	(I-F)/F
ACCOUNT	DESCRIPTION		FY 2015 Actual		FY 2016 Voted		FY 2016 Actual	FY 2017 Voted	FY 2018 Request	Add	Admin d/(Delete)	FY 2018 Imin Rec'd	C	hange \$	Change %
610-5110	Salary Librarian & Staff	\$	121,704	\$	127,946	\$	127,885	\$ 129,881	\$ 132,690	\$	-	\$ 132,690	\$	2,809	2.16%
610-5200	Custodial Services	\$	2,625	\$	4,000	\$	5,089	\$ 5,500	\$ 5,600	\$	(5,600)	\$ -	\$	(5,500)	-100.00%
610-5210	Oil	\$	3,361	\$	4,500	\$	1,604	\$ 4,000	\$ 3,000	\$	-	\$ 3,000	\$	(1,000)	-25.00%
610-5211	Electricity	\$	2,650	\$	5,212	\$	3,496	\$ 4,500	\$ 4,500	\$		\$ 4,500	\$	128	0.00%
610-5230	Water/Sewer Charges	\$	127	\$	410	\$	181	\$ 325	\$ 325	\$	-	\$ 325	\$	-	0.00%
610-5240	Exterio Maint.	\$	2,339	\$	2,600	\$	2,018	\$ 2,600	\$ 3,000	\$	(3,000)	\$ -	\$	(2,600)	-100.00%
610-5241	Interior Maint.	\$	1,443	\$	1,750	\$	1,997	\$ 1,800	\$ 2,200	\$	(2,200)	\$ -	\$	(1,800)	-100.00%
610-5244	Computer Resource Srv.	\$	4,512	\$	6,000	\$	7,013	\$ 8,000	\$ 8,400	\$	-	\$ 8,400	\$	400	5.00%
610-5247	Security System Maint	\$	1,192	\$	1,200	\$	923	\$ 800	\$ 1,200	\$	(1,200)	\$ 	\$	(800)	-100.00%
610-5300	Activites and Programs	\$	1,250	\$	3,000	\$	3,198	\$ 3,000	\$ 3,500	\$	-	\$ 3,500	\$	500	16.67%
610-5320	Tuition & Meetings	\$	23	\$	500	\$	157	\$ 500	\$ 500	\$	-	\$ 500	\$	-	0.00%
610-5341	Telephone	\$	882	\$	1,000	\$	1,270	\$ 1,200	\$ 1,400	\$	-	\$ 1,400	\$	200	16.67%
610-5420	Office/Book Processing	\$	1,540	\$	1,700	\$	1,154	\$ 1,800	\$ 2,000	\$	-	\$ 2,000	\$	200	11.11%
610-5510	Ed.Supplies/Books	\$	39,791	\$	40,866	\$	41,168	\$ 40,866	\$ 42,000	\$	-	\$ 42,000	\$	1,134	2.77%
610-5840	Building Improvements	\$	2,000	\$		\$	-	\$ -	\$	\$		\$ -	\$	0-0	0.00%
Total Public	Library	\$	185,439	\$	200,684	\$	197,153	\$ 204,772	\$ 210,315	\$	(12,000)	\$ 198,315	\$	(6,457)	-3.15%
WAGE	AND SALARY ADJUS	TN	<b>MENT</b>												
	Position	Ac	ljustment	A	mount	A	dditional \$								
	Librarians	ST	EP	\$	137,334	\$	4,644								
	Librarians	1%	COLA	\$	134,017	\$	1,327								

Position	FY 2017 Grade	FY 2017 Step	Union	FTE
Director	Contract	Contract	No	1
Children' s	5	7	No	0.77
Librarian	Э	/	INO	0.77
Library Assistant	5	8	No	0.51
Circulation	4	2	No	0.20
Assistant	4	2	INO	0.28
Circulation	4	1	No	0.28
Assistant	4	1	INO	0.26
Library Page	4	1	No	0.28
Youth Services	4	1	No	0.28
Coordinator	4	1		

The apparent reductions are transferred expenses now supported by the Building Maintenance Budget (Budget 490).

Park and Recreation Commission (Budget 630)

Mission Statement

The Hadley Park and Recreation Department, operating under the direction of the elected board of Park Commissioners, is dedicated to providing leisure activities to enrich people's lives and contribute to the total development of our community. We excel to meet the needs of our customers and residents and the needs of the Town of Hadley through activities that are representative of the best practices of our profession.

The mission of all our youth sports programs is to promote a fun, yet challenging environment in which participants are introduced to and taught the basics of a given sport. The program is strictly recreational in nature and emphasizes equal opportunity for involvement and participation.

Α	В		С		D		E		F	G	Н	ı		J	К
														(I-F)	(I-F)/F
ACCOUNT	DESCRIPTION		Y 2015 Actual		Y 2016 Voted		Y 2016 Actual	122	FY 2017 Voted	FY 2018 Request	Admin i/(Delete)	 Y 2018 min Rec'd	Cl	hange \$	Change %
630-5101	Salary Park Commission	\$	1,050	\$	1,050	\$	1,050	\$	1,050	\$ 1,050	\$	\$ 1,050	\$	_	0.00%
630-5100	Coordinator Salary	\$	4,562	\$	35,724	\$	8,662	\$	42,736	\$ 42,736	\$ -	\$ 42,736	\$		0.00%
630-5106	Part Time Clerical	\$	9=7	\$	11,978	\$	37,406	\$	13,637	\$ 13,637	\$	\$ 13,637	\$	-	0.00%
630-5107	School Use Custodial	\$	2,302	\$	4,500	\$	963	\$	4,500	\$ 4,500	\$ -	\$ 4,500	\$	-	0.00%
630-5300	School Use Expense	\$	3,500	\$	-	\$	663	\$	-	\$ -	\$ -	\$ -	\$	-	0.00%
630-5320	Tuition & Meetings	\$	75	\$	500	\$	185	\$	500	\$ 500	\$ (300)	\$ 200	\$	(300)	-60.00%
630-5420	Office Supplies	\$	1,327	\$	1,440	\$	1,365	\$	1,440	\$ 1,440	\$ 12	\$ 1,440	\$	-	0.00%
630-5710	Mileage	\$	-	\$	225	\$	319	\$	225	\$ 225	\$ -	\$ 225	\$	4	0.00%
630-5850	Equipment Purchase	\$	1,318	\$	3,500	\$	1,391	\$	3,500	\$ 3,500	\$ (1,000)	\$ 2,500	\$	(1,000)	-28.57%
Total Park C	ommission	\$	14,134	\$	58,917	\$	52,004	\$	67,588	\$ 67,588	\$ (1,300)	\$ 66,288	\$	(1,300)	-1.92%
WAGE	E AND SALARY ADJUS	TM	IENT												
	Position	Ad	justment	Ar	mount	A	dditional	5							
	Coordinator	ST	EP	\$	44,232	\$	1,496								
	Coordinator	1%	COLA	\$	43,163	\$	427								
	Clerical	ST	EP	\$	14,114	\$	477								
	Clerical	1%	COLA	\$	13,773	\$	136								

Position	FY 2017 Grade	FY 2017 Step	Union	FTE
Director	GE 2	10	No	0.71
Clerical	3	1	No	0.54

### Historical Commission (Budget 691)

### **Mission Statement**

The Hadley Historical Commission is the municipal body responsible for community-wide historic preservation planning. The HHC maintains an inventory of the town's historic buildings and landscapes, assists the Planning Board with design review, and undertakes projects that promote the appreciation of the town's historic resources. The Commission also helps preserve the town's historic records, though queries concerning these materials should be directed first to the Town Clerk.

Α	В	C	D	E	F	G	Н	1		J	K
										(I-F)	(I-F)/F
ACCOUNT	DESCRIPTION	2015 ctual	Y 2016 Voted	Y 2016 Actual	Y 2017 Voted	Y 2018 lequest	dmin (Delete)	Y 2018 nin Rec'd	c	Change \$	Change %
691-5300	Hist. Studies/Surveys	\$ 300	\$ 800	\$	\$ 800	\$ 800	\$ -	\$ 800	\$		0.00%
691-5302	Programs/Lectures	\$ 124	\$ 350	\$	\$ 350	\$ 350	\$ -	\$ 350	\$	12	0.00%
691-5420	Office Supplies	\$ 25	\$ 100	\$ 198	\$ 100	\$ 100	\$	\$ 100	\$	-	0.00%
Total Histori	cal Commission	\$ 449	\$ 1,250	\$ 198	\$ 1,250	\$ 1,250	\$ -	\$ 1,250	\$	-	0.00%

## **Budget Series 700: Debt**

### Debt (Budgets 710 and 750)

### TOWN CREDIT RATING

The Town of Hadley's credit rating remains strong. From FY 2005 to FY 2010, the Town earned a credit rating of A+ from Standard and Poor's. In FY 2011, the Town was able to upgrade its credit rating to AA from Standard and Poor's. In FY2 014 the Town again increased its bond rating to AA+. The Town has maintained its current credit rating for 3 years, and in the most recent borrowing of October 2014, the Town's credit rating was re-affirmed. A high credit rating allows the Town to borrow at more favorable interest rates.

Fiscal Year	FY06	FY07	FY08	FY09	FY10	FY11	FY12	FY13
Hadley's Credit Rating (Standard and Poor's)	A+	A+	A+	A+	AA	AA	AA	AA
Fiscal Year	FY14	FY15	FY16	FY17				
Hadley's Credit Rating (Standard and Poor's)	AA+	AA+	AA+	AA+				

The Town's debt service continues to decline from a high in FY 2005 of over 14% of net operating revenues to where it now stands at 5.97% of net operating revenues – slightly below the lower end of the Town's recommended debt burden. Long-term debt similarly shows a decline. The Town remains well within its statutory debt limits.

Water debt service holds steady at 14.59% of net operating revenues for the enterprise fund – actually lower than the 20% minimum adopted policy limit. Sewer debt service has risen from zero in FY 2014 to 17.97% in FY 2016. All sewer enterprise fund debt was retired in FY 2012, but more has been added with the Pump Stations 1 and 4 upgrade project. For both water and sewer, the Town is pursuing infrastructure improvements that will require borrowing from enterprise funds.

The Town has authorized no debt from Community Preservation Act revenues, and currently, there is a proposal to fund some of the historic building renovation CPA

Α	В		С	D	E		F	G	н	1		J	K
												(I-F)	(I-F)/F
ACCOUNT	DESCRIPTION	1	FY 2015 Actual	FY 2016 Voted	FY 2016 Actual	1	FY 2017 Voted	FY 2018 Request	Admin Add/(Delete)	FY 2018 Admin Rec'd	(	Change \$	Change %
710-5910	Principal Long Term Debt	\$	705,195	\$ 767,597	\$ 767,595	\$	867,900	\$1,121,380	\$ -	\$ 1,121,380	\$	253,480	29.21%
750-5915	Interest Long Term Debt	\$	116,442	\$ 116,090	\$ 116,057	\$	101,750	\$ 143,695	\$ -	\$ 143,695	\$	41,945	41.229
Total Debt		\$	821,637	\$ 883,687	\$ 883,652	\$	969,650	\$ 1,265,075	\$ -	\$ 1,265,075	\$	295,425	30.47%

# **Budget Series 900: Unclassified**

## **Unclassified (Budget Series 900)**

Unclassified Expenses, formerly titled "Benefits", is comprised of the 900 Series Budget items. The title was changed to the technical name of Unclassified Expenses because the 900 Budget Series contains both benefits (such as health insurance) and transfers to trusts or other funds (e.g., OPEB and Stabilization).

Α	В	С		D		E		F		G	Н		1		J	K
															(I-F)	(I-F)/F
ACCOUNT	DESCRIPTION	FY 2015 Actual	8	FY 2016 Voted	8	FY 2016 Actual		FY 2017 Voted		FY 2018 Request	Admin d/(Delete)		FY 2018 Imin Rec'd	(	Change \$	Change %
911-5177	Retirement	\$ 705,272	\$	917,931	\$	917,931	\$	929,264	\$ :	1,076,228	\$ (19,111)	\$ :	1,057,117	\$	127,853	13.76%
912-5171	Workers Comp.	\$ 100,302	\$	65,594	\$	65,000	\$	72,000	\$	72,000	\$ -	\$	72,000	\$	-	0.00%
913-5173	Unemployment Ins.	\$ -	\$	12,946	\$	6,044	\$	14,000	\$	40,000	\$ -	\$	40,000	\$	26,000	185.71%
914-5175	Health Insurance	\$ 1,018,779	\$	1,190,000	\$	1,081,992	\$ :	1,200,000	\$ :	1,281,000	\$ (*)	\$	1,281,000	\$	81,000	6.75%
915-5174	Life Insurance	\$ 2,360	\$	2,300	\$	2,299	\$	2,500	\$	2,800	\$ -	\$	2,800	\$	300	12.00%
916-5184	Medicare	\$ 94,345	\$	128,605	\$	114,878	\$	136,000	\$	133,000	\$ -	\$	133,000	\$	(3,000)	-2.21%
919-5170	OPEB Contribution	\$ -	\$	164,888	\$	164,888	\$	251,125	\$	257,403	\$ -	\$	257,403	\$	6,278	2.50%
920	Transfer to Stab.	\$ (2)	\$	-	\$	<u>-</u>	\$	-	\$	5,000	\$ -	\$	5,000	\$	5,000	
Total Unclas	sified	\$ 1,921,058	\$ :	2,482,264	\$	2,353,032	\$ :	2,604,889	\$ :	2,867,431	\$ (19,111)	\$	2,843,320	\$	238,431	9.15%

Α	В		С		D		E		F		G	Н		1	J	К
															(I-F)	(I-F)/F
	1	F	Y 2015	F	Y 2016	F	Y 2016	- ()	Y 2017	-	FY 2018	Admin	. 1	FY 2018		
ACCOUNT	DESCRIPTION		Actual		Voted		Actual	_	Voted	F	Request	Add/(Delete)	Ad	lmin Rec'd	Change \$	Change %
945-5740	Police/Fire Volunteer Accident	\$	3,951	\$	5,000	\$	4,964	\$	5,000	\$	5,000	\$ -	\$	5,000	\$ -	0.00%
945-5748	Police Accident	\$	12,000	\$	13,500	\$	12,566	\$	13,500	\$	13,500	\$ -	\$	13,500	\$ -	0.00%
945-5749	Fire Accident	\$	21,640	\$	26,500	\$	25,751	\$	26,500	\$	26,500	\$ -	\$	26,500	\$ -	0.00%
Total Insura	nce Benefit	\$	37,591	\$	45,000	\$	43,281	\$	45,000	\$	45,000	\$ -	\$	45,000	\$ -	0.00%

Employee Benefits consist of the following:

- 1. Retirement Assessment: The amount shown here is the assessment from the Hampshire County Retirement System that the Town is required to pay to finance a portion of retirement benefits of Town and non-teaching school employees. This assessment is pursuant to MGL Chapter 32 and is based on an actuarial valuation of the long-term funding obligations of the Hampshire County retirement System. Employees must contribute toward their retirement up to 11% of their base pay, depending on the date of hire. If the Town can pay the assessment in one lump sum, then a 2% discount is available. I recommend the one payment and securing a discount of \$19,111.
- 2. Health Benefits: The Town must contribute annually to finance (1) the cost of health insurance for active and retired employees; (2) the cost of life insurance for active and retired employees; and (3) the Town's 1.45% share of Medicare tax for all employees hired after 1986.

Health insurance costs are divided between known and unknown costs.

Known Costs: Hadley's health plan year with the Hampshire-Franklin Group Insurance Trust runs from April 1 through March 31. Hadley's fiscal year runs from July 1 through June 30. The first nine months of Hadley's fiscal year is collinear with the health plan year of the Hampshire-Franklin Group Insurance Trust, and therefore the insurance costs for that nine months are known. Budgeting is a simple matter of calculating the rates and number of plans and inserting a number.

<u>Unknown Costs:</u> There are three unknown costs that also need to be budgeted. The first is the remaining three months of the Hadley fiscal year (April through June). The insurance premiums will be set each February by the Hampshire-Franklin Group Insurance Trust. At budget time, the Town will not know the rates for the final three months of the fiscal year and must make an educated guess 12 months in advance.

The second unknown costs stem from open enrollment season (February) when every employee is allowed to make changes with their health plan. Some years the overall impact of open enrollment is minimal; other years it can be significant. The impact of open enrollment must be budgeted.

The third unknown costs arise from changes in employment and life circumstances whereby an employee may change their health insurance plan at any time in the fiscal year. Examples of qualifying events include, new hires, birth of a first child, and a spouse losing benefits in another place of employment. Such life experiences can drive an employee's health insurance costs up. The impact of allowed health plan upgrades must be budgeted.

The Town pays 65% of the health insurance premium for active employees working at least 20 hours per week, and 50% for qualifying retired employees. Part-time elected officials elected after 2010 are ineligible to receive this benefit.

3. Workers' Compensation: The medical costs incurred by employees who are injured on the job, except for most public safety workers (see Police and Fire Accident Insurance below).

- 4. Unemployment Insurance: The Town has opted for a reimbursable status, as opposed to a contributing status, and the Town sees considerable savings (estimated to be well over \$100,000) as a result. The Town formerly paid unemployment claims out of a special article that was replenished by town meeting vote from time to time. Starting in FY 2015, the Town added an unemployment insurance line to its benefits in order to budget more precisely unemployment payments. The existing balance in the unemployment article will be drawn down and not replenished. This new line item will cover costs of unemployment.
- 5. Other Post-Employment Benefits (OPEB): OPEB refers to any post-employment benefit other than pensions. OPEB is a national accounting requirement that affects all municipalities, districts, and state governments. In the case of Hadley, these benefits are limited to present and future retirees, and the benefits consist of health insurance and life insurance. In Hadley, the most recent reported unfunded liability is \$6,990,969.

In FY 2013, the Town of Hadley developed an aggressive six-point strategy to address its OPEB liability and launched it in FY 2014. The main part of the strategy was to add ever-increasing annual amounts to an OPEB irrevocable trust (a special account set up to receive and hold OPEB funds) until the Town achieved a sustainable level of funding that would pay down the unfunded liability. The Town identified \$80,000 as the initial annual contribution, and each year that amount would be increased by an additional \$80,000. In FY 2014, the voters approved \$80,000. In FY 2015, the voters approved \$164,888, and in FY 2016, the voters approved \$245,000. With this most recent contribution, the Town exceeded its actuarial annual pay-as-you-go amount of \$213,000, and this means that (with all other variables remaining steady) the unfunded liability will not grow faster than the pay down rate. Auditors and bond rating agencies will regard the Town's effort very favorably.

Once the annual funding goal exceed the pay-as-you-go contribution, the Town amended its funding plan from an aggressive one to a more measured approach. The Town Treasurer and Town Administrator recommend that the Town increase its annual OPEB contributions by 2.5% annually. The previous strategy of arithmetic funding of \$80,000 annually is discontinued. Under the new plan, the Town is expected to exceed its 30-year pay-down target of \$269,000/year in FY 2020 (assuming a 7% rate of return on investments over the long run), and Hadley will be placed on a sustainable funding schedule for handling this obligation.

At the last town meeting, the voters approved a \$251,125 annual payment to OPEB.

In FY 2020, the Town may assess the investment environment in order to maximize responsible investment of its OPEB monies, as well as evaluate the related issue of pension liability and determine prospects for diverting funds away from an amortized pension liability.

The effect of the new strategy is to relieve pressure from Unclassified Expenses (formerly "Benefits") (Budget Series 900), which have been strained in recent years to support the aggressive OPEB strategy.

The Town's next targets to meet are (1) annual payments of \$269,061 to its unfunded liability, which is identified in the most recent actuarial report as an amount sufficient to pay down the unfunded liability over a 30 year period with a 7% investment return and (2) annual payments of \$340,000, which is estimated by our actuarial as an amount sufficient to pay down the unfunded liability over a 30 year period with a 4% investment return.

The Financial Management Team, in consultation with our chief financial advisor, actuarial advisor, and OPEB investment advisor, recommend amending the Town's present OPEB funding plan to include the following: (1) exploring an investment strategy for the OPEB irrevocable trust that balances the principles of yield, security, and liquidity to achieve a 4% investment return over the long run, and (2) a gradual funding approach to achieving the next targets, so as to lessen the strain on other areas of the budget. Future funding efforts are recommended to grow by 2½% to exceed the first target in 4 years (FY 2020) and to exceed the second target in 14 years (FY 2030). The payment schedule is summarized below:

		TOV	VN	OF HAD	DLEY		
		OPEB	FU	NDING	PLAN		
				200			
	Anı	nual OPEB		2.5%	-	Targ	get Annual
Fiscal Year	Coi	ntribution	In	crease	TOTAL	Co	ntribition
2016	\$	245,000					
2017	\$	245,000	\$	6,125	\$251,125		
2018	\$	251,125	\$	6,278	\$257,403		
2019	\$	257,403	\$	6,435	\$ 263,838		
2020	\$	263,838	\$	6,596	\$270,434	\$	269,061
2021	\$	270,434	\$	6,761	\$277,195		
2022	\$	277,195	\$	6,930	\$284,125		
2023	\$	284,125	\$	7,103	\$291,228		
2024	\$	291,228	\$	7,281	\$ 298,509		
2025	\$	298,509	\$	7,463	\$305,971		
2026	\$	305,971	\$	7,649	\$313,621		
2027	\$	313,621	\$	7,841	\$321,461		
2028	\$	321,461	\$	8,037	\$329,498		
2029	\$	329,498	\$	8,237	\$337,735		
2030	\$	337,735	\$	8,443	\$346,179	\$	340,000

6. Police and Fire Accident Insurance: Police and Fire personnel are exposed to greater risks than many other municipal employees, and they are not covered by Workers' Compensation. Special

insurance is provided to cover claims that might arise from public safety personnel performing their duties.

The Affordable Care Act, better known as "ObamaCare", took effect in Calendar Year 2014, and very likely to be amended or entirely eliminated under the Trump Administration. Most of the provisions either are currently already in effect in Massachusetts communities, as the Commonwealth enacted health insurance reform under the Romney Administration many years ago.

Savings due to employees switching from the town's health insurance plan as administered by the Hampshire Franklin Group Insurance Trust to the open health insurance market are unlikely to materialize. Currently, an employee receiving insurance through the Trust pays a premium, which is excludable from income for Federal income tax purposes. Also that employee's health insurance premium is matched by a contribution from the Town of Hadley. If that employee chooses to purchase health insurance from the marketplace, then the employee loses both the employer contribution, and the health insurance premium is no longer excluded from income for Federal income tax purposes. Combined, these lost perquisites will most likely deter employees from purchasing other health insurance plans.

Costs for maintaining benefits are distributed between the General Fund and the three Enterprise Funds.

A new feature of the FY 2018 is the initial payment into the Stabilization Fund. The modest amount of \$5,000 represents the beginning of a long-term commitment of adding to the Stabilization Account in order to build reserves for fiscal stability and flexibility.

# **SECTION IV**

Education: Budget Series 300

# **SECTION IV**

**Education: Budget Series 300** 

### Education (Budget Series 300)

This section contains information about the FY 2018 Operating Budget and Financing Plan for education. It includes costs for the Hadley Elementary School and Hopkins Academy.

### **Mission Statement**

We are guided by the mission to provide a safe and supportive environment that fosters cooperation, critical thinking, creativity, and integrity; and educating students to contribute to a global society.

### **Budget Overview**

The budget presented here is a preliminary estimate prepared by the School Department for budget discussion purposes. The School Committee has not held their public hearing on the proposed budget and is not expected to do so until March 2017. The Massachusetts Department of Elementary and Secondary Education released information concerning Chapter 70 spending requirements. A preliminary FY 2018 Required Local Contribution (the minimum amount that the Commonwealth requires to be raised at Town Meeting) is \$4,709,428. The Town of Hadley has historically funded education well above the minimum requirement, and the current budget maintains that tradition.

Α	В	С	D	E	F	G	Н	1	J	K
									(I-F)	(I-F)/F
ACCOUNT	DESCRIPTION	FY 2015 Actual	FY 2016 Voted	FY 2016 Actual	FY 2017 Voted	FY 2018 Request	Admin Add/(Delete)	FY 2018 Admin Rec'd	Change \$	Change %
Account	DESCRIPTION			7101001	Toteu	nequest	Addy (Delete)	Adminince d	Change 9	Change /6
300	Education	\$ 5,837,033	\$ 6,467,520	\$ 6,470,940	\$6,747,091	\$ 7,150,530	\$ (216,363)	\$ 6,934,167	\$ 187,076	2.77%
Total School		\$ 5,837,033	\$6,467,520	\$6,470,940	\$6,747,091	\$7,150,530	\$ (216,363)	\$ 6,934,167	\$ 187,076	2.77%

The School Committee is scheduled to adopt a budget on or shortly after their public hearing in March 2017. The requested budget will be posted at <a href="http://www.hadleyschools.org/Pages/index">http://www.hadleyschools.org/Pages/index</a>

The Hadley School District financial policies can be found at:

http://www.hadleyschools.org/pages/hadleyDistrict Webdocs/District/policies

# Section V

Unappropriated Expenses: Budget Series 800

## SECTION V

# UNAPPROPRIATED EXPENSES

### Unappropriated Expenses (Budget Series 800 and 999)

Α	В		C		D		E		F	G	Н		1	j	K
														(I-F)	(I-F)/F
ACCOUNT	DESCRIPTION		FY 2015 Actual		FY 2016 Voted		FY 2016 Actual		FY 2017 Voted	FY 2018 Request	Admin d/(Delete)		FY 2018 Imin Rec'd	Change \$	Change %
820-5630	School Choice Assessment	\$	401,071	\$	385,346	\$	302,977	\$	385,346	\$ 271,073	\$	\$	271,073	\$ (114,273)	-29.65%
820-5631	Charter School Assessment	\$	420,119	\$	556,876	\$	513,063	\$	556,876	\$ 642,533	\$ -	\$	642,533	\$ 85,657	15.38%
820-5634	Motor Vehicle Assessment	\$	2,600	\$	2,920	\$	2,920	\$	2,920	\$ 3,360	\$	\$	3,360	\$ 440	15.07%
820-5640	Air Pollution Assessment	\$	1,869	\$	1,911	\$	1,911	\$	1,911	\$ 1,895	\$ -	\$	1,895	\$ (16)	-0.849
840-5663	PVTA Assessment	\$	197,681	\$	206,504	\$	206,504	\$	206,504	\$ 197,933	\$	\$	197,933	\$ (8,571)	-4.15%
Total State A	Assessments	S	1.023.340	s	1,153,557	Ś	1.027.375	Ś	1.153.557	\$ 1.116,794	\$ -	s	1,116,794	\$ (36,763)	-3.19%

Α	В	С	D	E	F	G		Н	1	J	K
										(I-F)	(I-F)/F
ACCOUNT	DESCRIPTION	FY 2015 Actual	FY 2016 Voted	FY 2016 Actual	FY 2017 Voted	FY 2018 Request	Ad	Admin d/(Delete)	FY 2018 Imin Rec'd	Change \$	Change %
999-5771	School Choice Offset	\$ 386,736	\$ 443,532	\$ 443,532	\$ 589,766	\$ 444,992	\$		\$ 444,992	\$ (144,774)	-24.55%
999-5772	School Lunch Offset	\$ 2,612	\$ 2,694	\$ 2,694	\$ -	\$ -	\$	-	\$ 	\$ -	
999-5773	Library Offset	\$ 4,381	\$ 5,876	\$ 5,876	\$ 6,207	\$ 6,881	\$		\$ 6,881	\$ 674	10.86%
999-5998	Overlay	\$ 78,199	\$ 79,412	\$ 79,412	\$ 72,932	\$ 30,000	\$	-	\$ 30,000	\$ (42,932)	-58.87%
Total Offsets	and Overlay	\$ 471,928	\$ 531,514	\$ 531,514	\$ 668,905	\$ 481,873	\$	-	\$ 481,873	\$ (187,032)	-27.96%

The Commonwealth of Massachusetts assesses all cities and town for general services and special accounts, and these charges are not subject to town meeting appropriation. In addition, the Commonwealth requires municipalities to maintain overlay accounts -- established annually to fund anticipated property tax abatements and exemptions in that year. The overlay reserve is not established by the normal appropriation process, but rather is raised on the tax rate recapitulation sheet.

The overlay account has been reduced to reflect the new accounting rules introduced in the Municipal Modernization Act, whereby all set aside overlay monies can be combined into and aggregate total. Formerly, such funds had to be segregated by fiscal year. The amount presented is more than adequate to meet the Town's needs.

The Commonwealth also provides offset receipts that must be shown as an expense. These offsets include certain education programs and the aid to libraries program which are designated on the Cherry Sheet as offset items. These amounts can be spent without appropriation but must be spent only for these specific programs.

The budget presented here is preliminary, as the Commonwealth has released only preliminary information regarding Local Aid and Local Assessments.

# Section VI

Community Profile

Financial Policies of the Town of Hadley
Glossary of Terms Used

Sources Consulted

# Section VI

# TOWN OF HADLEY COMMUNITY PROFILE

Socioeconomic	
County	HAMPSHIRE
School Structure	K-12
Form of Government	OPEN TOWN MEETING
2013 Population	5,271
2015 Labor Force	3,016
2015 Unemployment Rate	3.40
2012 DOR Income Per Capita	26,895
2009 Housing Units per Sq Mile	83.78
2013 Road Miles	81.49
EQV Per Capita (2014 EQV/2013 Population)	186,007
Number of Registered Vehicles (2012)	5,767
2012 Number of Registered Voters	3,894

Bond Ratings	
Moody's Bond Ratings as of December 2015*	
Standard and Poor's Bond Ratings as of December 2015*	AA+

Fiscal Year 2016 Estimated	Cherry Sheet Aid
Education Aid	1,620,211
General Government	698,984
Total Receipts	2,319,195
Total Assessments	1,153,557
Net State Aid	1,165,638

Fiscal \	ear 2017 Revenue by Source	
Revenue Source	Amount	% of Total
Tax Levy	10,973,539	54.57
State Aid	2,420,662	12.04
Local Receipts	5,552,089	27.61
Other Available	1,162,565	5.78
Total	20,108,856	

Fiscal Year 2017 Proposition	2 1/2 Levy Capacity
New Growth	194,694
Override	
Debt Exclusion	616,446
Levy Limit	10,975,832
Excess Capacity	2,293
Ceiling	23,711,191
Override Capacity	13,553,500

Fiscal Year	2017 Tax Classifica	ation	
Tax Classification	Assessed Values	Tax Levy	Tax Rate
Residential	616,541,300	7,133,383	11.57
Open Space	0	0	0
Commercial	280,030,900	3,239,958	11.57
Industrial	26,602,200	307,787	11.57
Personal Property	25,273,238	292,411	11.57
Total	948,447,638	10,973,539	

0	ther Available Funds	
2017 Free Cash FY2015	Stabilization Fund FY2017	Overlay Reserve
551,143	2,368,766	63,057

### **FINANCIAL POLICIES**

### General Fund

### Operations:

- All current operating expenditures will be paid for with current operating revenues.
- Budgetary procedures that fund current expenditures at the expense of future needs, such as postponing expenditures, accruing future revenues, or rolling over short-term debt, will be avoided.

### Revenues (General):

- All revenue forecasts shall be conservative.
- Regular reports comparing actual to budgeted revenues will be prepared and presented to the Board of Selectmen and Finance Committee.
- Meet quarterly with Assessors to review tax revenue projections.

### Intergovernmental Revenues:

- All potential grants shall be carefully examined for matching requirements. The funds necessary to match intergovernmental grants shall not exceed 5% of net operating revenues.
- Intergovernmental revenues used for operating purposes shall not exceed 25% of net operating revenues.
- Intergovernmental assistance shall be used for capital improvements that are consistent with the capital improvement plan and local governmental priorities, and whose operating and maintenance costs have been included in operating budget forecasts.

### One-Time Revenues:

- One-time revenues will be used only after an examination determines whether they are subsidizing an imbalance between operating revenues and expenditures and then only if a long-term forecast shows that the operating deficit will not continue.
- One-time revenues will be used only for one-time expenditures.
- One-time revenues should be placed in a stabilization fund by town meeting vote, if not used for one-time expenditures.

### Elastic Revenues:

- A balance will be sought in the revenue structure between the proportions of elastic and inelastic revenues. New sources of revenue will be sought to achieve the desired balance.
- Each time a new revenue source or a change in the rate of an existing source is considered, the effect of this change on the balance of elastic and inelastic revenues will be thoroughly examined.
- Meals tax revenue will be placed in a capital stabilization account.

### **Uncollected Taxes:**

- The annual level of uncollected property taxes will not exceed 1.7%.
- An aggressive policy of collecting property tax revenues will be followed.
- A detailed list of outstanding property taxes should be prepared quarterly.

### Debt Service:

- Total debt service for general obligation bonds will not exceed 10 percent of net operating revenues.
- Total debt service for general obligation bonds will not fall below 6 percent of net operating revenues.
- Before bonded long-term debt is issued, the impact of debt service on total annual fixed costs will be analyzed.

### Long Term Debt:

- Proceeds from long-term debt will not be used for current, ongoing operations.
- Long-term borrowing will be confined to capital improvements too large to be financed from current revenues.
- Bonds will be paid back within a period not to exceed the expected useful life of the capital project.
- Where possible, special assessment, revenue, or other self-supporting bonds will be used instead of general obligation bonds.
- Good communication with bond rating agencies will be maintained, and a policy of full disclosure on every financial report and bond prospectus will be followed.
- Long-term debt issuance will have a level debt service with a life no greater than the expected life of the capital improvement being financed and no greater than twenty years.

### Debt Limits:

- Meet annually with Assessors to discuss total property valuations.
- · Meet with Financial Team before incurring new debt.

### Expenditures:

- Reports comparing actual revenues and expenditures to budgeted amounts will be prepared regularly.
- Where possible, performance measures and productivity indicators will be integrated into the budget.

#### Investments:

- I. The Investment of General Funds, Special Revenue Funds, and Capital Projects Funds
- **A. Scope**: This section of the policy applies only to short term operating funds such as general funds, special revenue funds, and capital project funds. Section two will deal with trust funds, bond proceeds, and any other funds with special circumstances such as stabilization funds. Hampshire County Retirement Board is responsible for the investment of the pension funds.
- **B. Objectives:** Massachusetts General Laws, Chapter 44, Section 55B requires the Treasurer to invest all public funds except those required to be kept available for purposes of immediate distribution. Modern banking systems enable the Treasurer to maintain even these funds in interest bearing form until the date a disbursement order clears through the banking system.

The state law further requires that invested funds are to be placed at the highest possible rate of interest reasonably available, taking account of safety, liquidity and yield. Therefore, these guidelines are intended to further the objective of securing the highest return that is consistent with safety of principal while meeting the daily cash requirements for the operation of the entity's business.

Safety of principal is the foremost objective of the investment program. Investments shall be undertaken in a manner that seeks to ensure the preservation of capital through the mitigation of credit risk and interest rate risk. These risks shall be mitigated by the diversification and prudent selection of investment instruments, and choice of depository. Credit risk is the risk of loss due to the failure of the security issuer or backer. Interest rate risk is the risk that the market value of the security will fall due to changes in general interest rates.

Liquidity is the next most important objective. The overall investment portfolio shall remain sufficiently liquid to meet all operating requirements that may be reasonably anticipated. Since all possible cash demands cannot be anticipated, the Treasurer shall carry out investment activities in a manner that provides for meeting unusual cash demands without the liquidation of investments that could result in forfeiture of accrued interest earnings, and loss of principal in some cases.

Yield is the third, and last, objective. Investments shall be undertaken so as to achieve a fair market average rate of return, taking into account safety and liquidity constraints as well as all legal requirements.

**C. Investment Instruments:** Public investments in Massachusetts are not protected through provisions in State law. Therefore, they are largely uncollateralized. Many banking institutions are willing to put up collateral, albeit at a cost to the entity of a lower interest rate. The Treasurer negotiates for the highest rates possible, consistent with safety principles.

The Treasurer may invest in the following instruments:

1. Massachusetts State pooled fund: Unlimited amounts(Pool is liquid)The Massachusetts Municipal Depository Trust(MMDT), an investment pool for state, local, county and other

independent governmental authorities, is under the auspices of the State Treasurer and currently managed by Fidelity Investments. It invests in Bankers Acceptances, Commercial Paper of high quality, Bank Certificates of Deposit (C.D.), Repurchase Agreements (Repos), and U.S. Treasury Obligations. It has Federal Deposit Insurance Corporation (F.D.I.C.) pass-through insurance on the C.D.'s and takes delivery on the Repos and Treasuries. Under Government Accounting Standards Board Regulation (GASB III), it is not considered an uncollateralized product.

- 2. U.S. Treasuries that will be held to maturity: Unlimited amounts (Up to one year maturity from date of purchase)
- 3. U.S. Agency obligations that will be held to maturity: Unlimited amounts (Up to one year maturity from date of purchase)
- 4. Bank accounts or C.D.'s (Up to one year) which are fully collateralized through a third party agreement: Unlimited amounts
- 5. Bank accounts or C.D.'s (Up to one year) fully insured by F.D.I.C. and in some cases also Depository Insurance Fund of Massachusetts (D.I.F.M.): \$100,000 limit **all** bank accounts and C.D.'s in one institution are considered in the aggregate to receive the \$100,000 insurance coverage.
- 6. Unsecured bank deposits of any kind such as other checking, savings, money market, or Certificates of Deposit accounts at Banks that do not fit the above categories. These investments are subject to the following limitations: These investments will be limited to no more than 5% of an institution's assets and no more than 10% of a municipality's cash. Their credit worthiness will be tracked by Veribanc, Sheshunoff, or other bank credit worthiness reporting systems. They will be diversified as much as possible. C.D.'s will be purchased for no more than three months and will be reviewed frequently.
- 7. Repurchase Agreements (Repos). U.S. government securities or securities of U.S. government agencies purchased under an agreement with a trust company, national bank or banking company to repurchase at not less than the original purchase price of the security, not to exceed ninety days.
- **D. Diversification**: Diversification should be interpreted in two ways: in terms of maturity as well as instrument type and issuer. The diversification concept should include prohibition against over concentration of maturities as well as concentration in a specific institution. With the exception of U.S. Treasury obligations or investments fully collateralized by U.S. Treasuries or agencies, and State pools (MMDT), no more than 10% of the Town's investments shall be invested in a single financial institution.
- **E. Authorization**: The Treasurer has authority to invest municipality funds, subject to the statutes of the Commonwealth cited above.
- **F. Ethics:** The Treasurer (and any Assistant Treasurers) shall refrain from any personal activity that may conflict with the proper execution of the investment program or which could impair or appear to impair ability to make impartial investment decisions. Said individual(s) shall disclose to the Select Board any material financial interest in financial institutions that do business with the town. She (He)

shall disclose any large personal financial investment positions or loans that could be related to the performance of the town's investments.

**G.** Relationships with Financial Institutions: Financial institutions should be selected first and foremost with regard to safety. Municipalities should, when feasible, use one or more of the recognized bank rating services, such as Veribanc or Sheshunoff. Brokers should be recognized, reputable dealers.

The Treasurer shall require any brokerage houses and broker/dealers, wishing to do business with the Town, to supply the following information to the Treasurer:

- Audited financial statements
- Proof of National Association of Security Dealers Certification
- A statement that the dealer has read the Town's investment policy and will comply with it
- Proof of credit worthiness(minimum standards: at least five years in operation and a minimum capital of 10 million dollars)
- **H. Reporting Requirements:** On a semi-annual basis, a report containing the following information will be prepared by the Treasurer and distributed to the Select Board and Finance Committee. The semi-annual report will include the following information, as a minimum requirement:
  - A listing of the individual accounts and individual securities held at the end of the reporting period.
  - A listing of the short-term investment portfolio by security type and maturity to ensure compliance with the diversification and maturity guidelines established in the "Diversification" section of this Investment Policy.
  - A summary of the income earned on a monthly basis and year to date basis shall be reported.
  - The Treasurer shall include in the report a brief statement of general market and economic conditions and other factors that may affect the Town's cash position.
  - The report should demonstrate the degree of compliance with the tenets set forth in the Investment Policy.

### II. The Investment of Trust Funds and Bond Proceeds

This section of the policy applies only to funds that could be invested long term, i.e. trust funds, stabilization funds and bond proceeds. For issues subject to arbitrage rebate, an arbitrage tracking system such as those available at banks and MMDT will be used to track expenditures of and interest earned on borrowed funds. Alternative tracking systems should be approved by and used under the advice of Bond Counsel.

**A. Arbitrage Regulations:** Tax free debt may be issued by cities, towns, and districts, which means that they are able to borrow at rates well below market rates. At the same time, the federal government has issued regulations to prevent them from issuing debt with the goal of investing the borrowed funds at a higher rate of interest than that at which money was borrowed, or committing arbitrage. If the federal regulations are not followed, there are fines and penalties, but even worse, the tax free status of the debt could be jeopardized.

Unless debt is issued as a "small issuer," that is, an entity issuing less than \$5 million of tax exempt debt in a calendar year, the proceeds shall be used within certain prescribed time frames, or be subject to fines and penalties as described above.

- **B. Trust Funds:** Trust funds may be co-mingled and invested in any instruments allowed by the Legal List issued by the Banking Commissioner each July. Each trust fund must be accounted for separately.
- **C. Stabilization Funds:** The Stabilization Fund shall not exceed ten per cent of the equalized valuation of the Town, and any interest shall be added to and become a part of the fund. The Treasurer may invest the proceeds in the following:
  - National Banks
  - Savings Banks
  - Cooperative banks or trust companies organized under Massachusetts laws
  - Securities legal for savings banks
  - Federal Savings and Loan Associations situated in the Commonwealth
  - MMDT.

# **Enterprise Funds**

### Water Revenues:

- All revenue forecasts shall be conservative.
- Regular reports comparing actual to budgeted revenues will be prepared and presented to the Board of Selectmen and Finance Committee.

### Water Fund Balances:

- A water reserve will be established to cope with emergencies. This reserve will be maintained at 100% of the enterprise operating fund.
- A contingency reserve fund will be established to provide for nonrecurring unanticipated expenditures, or to meet unexpected small increases in service delivery costs. This reserve will be maintained at 1% of the enterprise operating fund.
- A special stabilization fund will be established to provide for capital improvements and replacements. This special stabilization fund will be maintained at 10% of the enterprise operating fund.

### Water Operations:

- All current operating expenditures will be paid for with current operating revenues.
- Budgetary procedures that fund current expenditures at the expense of future needs, such as postponing expenditures, accruing future revenues, or rolling over short-term debt, will be avoided.
- All fees and charges for each enterprise fund will be set at a level that fully supports the direct and indirect cost of the activity. Indirect costs include annual depreciation.

## Water Debt Service:

- Total debt service for special revenue bonds will not exceed 30% percent of net operating revenues.
- Total debt service for special revenue bonds will not fall below 20% percent of net operating revenues.
- Before bonded long-term debt is issued, the impact of debt service on total annual fixed costs will be analyzed.

### Wastewater Revenues:

- All revenue forecasts shall be conservative.
- Regular reports comparing actual to budgeted revenues will be prepared and presented to the Board of Selectmen and Finance Committee.

#### Wastewater Fund Balances:

- A sewer reserve will be established to cope with emergencies. This reserve will be maintained at 100% of the enterprise operating fund.
- A contingency reserve fund will be established to provide for nonrecurring unanticipated expenditures, or to meet unexpected small increases in service delivery costs. This reserve will be maintained at 1% of the enterprise operating fund.
- A special stabilization fund will be established to provide for capital improvements and replacements. This special stabilization fund will be maintained at 10% of the enterprise operating fund.

### Wastewater Operations:

- All current operating expenditures will be paid for with current operating revenues.
- Budgetary procedures that fund current expenditures at the expense of future needs, such as postponing expenditures, accruing future revenues, or rolling over short-term debt, will be avoided.
- All fees and charges for each enterprise fund will be set at a level that fully supports the direct and indirect cost of the activity. Indirect costs include annual depreciation.

### Wastewater Debt Service:

- Total debt service for special revenue bonds will not exceed 30% percent of net operating revenues.
- Total debt service for special revenue bonds will not fall below 20% percent of net operating revenues.

analyzed.

# **GLOSSARY**

The glossary presented here is intended to cover terms used in this presentation, and therefore it is an abbreviated summary of financial terminology used in municipal finances. A complete financial glossary approved by the Massachusetts Department of Revenue can be found here:

### http://www.mass.gov/dor/docs/dls/publ/misc/dlsmfgl.pdf

Appropriation — An authorization granted by a legislative body to make expenditures and to incur obligations for specific purposes. An appropriation is usually limited in amount and as to the time when it may be expended. Only a town meeting, council, or the school committee can authorize money appropriated for one purpose to be used for another. Any amount which is appropriated may be encumbered (see Encumbrances). Any part of a "general" appropriation not spent or encumbered by June 30 automatically reverts to the undesignated fund balance which may result in Free Cash.

Assessed Valuation – A valuation set upon real estate and other property by a government as a basis for levying taxes. In Massachusetts, assessed valuation is based on "full and fair cash value" the amount that a willing buyer would pay a willing seller on the open market. Assessors must collect, record, and analyze information about the physical characteristics of the property and the market in order to estimate the fair market value of all taxable properties in their communities.

Audit – An examination of the systems, procedures and financial data by a certified accountant, reporting on the fairness of financial statements and compliance with statutes and regulations. (The audit is a valuable management tool for evaluating the fiscal performance of a community.

Audit Report – The product of an audit prepared by an independent auditor. The report often includes: (a) a statement of the scope of the audit; (b) explanatory comments as to application of auditing procedures; (c) findings and opinions; (d) financial statements and schedules; and (e) statistical tables, supplementary comments, and recommendations.

Available Funds – These are funds established through previous appropriations or results of favorable conditions. These may be appropriated to meet emergency or unforeseen expenses, large one-time or capital expenditures.

Bond – A written promise to pay a specified sum of money, called the face value (par value) or principle amount, at a specified date or dates in the future, called maturity date(s), together with periodic interest at a specified rate.

Bonds Authorized and Unissued – Bonds which a government has been authorized to sell but has not yet done so. Issuance at this point is only contingent upon action by the treasurer and select board.

Budget – A plan of financial operation embodying an estimate of proposed revenues and expenditures for a given period and the proposed means of financing them. A budget may be "preliminary" – the financial plan presented to Town Meeting, or "final" – the plan approved by that body. The budget should be separated into basic units, either by department program, or service. The format is important, because by classifying by service or department, the budget is clearly defined and more easily understood by both local officials and Town Meeting.

Capital Budget – An annual appropriation or spending plan for capital expenditures (tangible assets or projects that cost at least \$25,000 and have a useful life of at least five years). This budget should recommend the method of financing for each item recommended and identify those items which are recommended to be deferred due to scarce resources.

Capital Stabilization Fund – A special stabilization fund designated to receive money and disburse funds for capital purposes.

Cash – Currency, coin, checks, postal and express money orders, and bankers' drafts on hand or on deposit with an official or agent designated as custodian of cash and bank deposits.

Cherry Sheet—Named for the cherry-colored paper on which it was originally printed, the Cherry Sheet is the official notification from the Commissioner of Revenue of the next fiscal year's state aid and assessments to communities and regional school districts. State aid to municipalities and regional school districts consists of two major types – distributions and reimbursements. Distributions provide funds based on formulas, while reimbursements provide funds for costs incurred during a prior period for certain programs and services. In addition, communities may receive "offset items" which must be spent on specific programs. Cherry Sheet assessments are advanced estimates of state assessments and charges and county tax assessments. Local assessors are required to use these figures in setting the local tax rate. (Because these figures are estimates, it should be noted that based on filing requirement and/or actual data information, the final aid or assessment may differ.)

Cherry Sheet Offset Items – Local aid accounts which may be spent without appropriation in the budget, but which must be spent for specific municipal and regional school district programs. Current offset items include School Lunch Programs, School Choice, and Public Library Grants.

Consumer Price Index – The statistical measure of changes in the overall price level of consumer goods and services based on prices of goods and services purchased by urban wage earners and clerical workers including families and single persons. The index is often called the "cost-of-living-index". The Town of Hadley consumer price index is based on 1990 dollars.

Debt Burden – The level of debt of an issuer, usually as compared to a measure of value (debt as a percentage of assessed value, debt per capita, etc.). Sometimes debt burden is used in referring to debt service costs as a percentage of the annual budget.

Debt Exclusion – This is a vote by a municipality at an election to exclude debt service payments for a particular capital project from the levy limit. The amount necessary to cover the annual debt service payment is added to the levy limit for the life of the debt only. A debt exclusion may temporarily increase the levy above the levy ceiling.

Debt Limit – The maximum amount of debt which a municipality may have authorized for qualified purposes under state and self-imposed ceilings.

Debt Service – The cost (usually stated in annual terms) of the principal retirements and interest of any particular issue.

Enterprise Funds – An accounting mechanism which allows a community to demonstrate to the public the portion of total costs of a service that is recovered through user charges and the portion which is subsidized by the tax levy. With an enterprise fund, all costs of service delivery -- direct, indirect, and capital costs are identified. This allows the community to recover total service costs through user fees if it so chooses. Enterprise accounting also enables communities to reserve the "surplus" or retained earnings generated by the operation of the enterprise, rather than closing it out at year end. According to MGL Chapter 44, Section 53Fthe services that may be treated as enterprises include, but are not limited to, water, sewer, hospital, and airport services.

Equalized Valuation (EQV) – The determination of the full and fair cash value of all property in the Commonwealth which is subject to local taxation. EQVs have historically been used as variables in distributing certain state aid accounts, and for determining county assessments and certain other costs. The Commissioner of Revenue, in accordance with MGL Chapter 58, Section 10C, is charged with the responsibility of biannually determining the equalized valuation for each town and city in the Commonwealth.

Fiscal Year – The Commonwealth and municipalities (as of 1974) operate on a fiscal year which begins on July 1 and ends on June 30. The number of the fiscal year is that of the calendar year in which the fiscal year ends; e.g., the 2014 fiscal year, July 1, 2013 to June 30, 2014, and can be written as FY14 or FY 2014.

Free Cash – Funds remaining from the operations of the previous fiscal year which are certified by the Department of Revenue's Director of Accounts as available for appropriation. Remaining funds include unexpended free cash from the previous year, receipts in excess of estimates shown on the tax recapitulation sheet, and unspent amounts in budget line items. Unpaid property taxes and certain deficits reduce the amount of remaining funds which can be certified as free cash. The calculation of free cash is made based on the balance sheet, which is submitted by the community's auditor, accountant, or comptroller.

Full Faith and Credit – A legal pledge of the general taxing powers for the payment of governmental obligations. Bonds carrying such pledges are usually referred to as general obligation or full faith and credit bonds.

Fund – an accounting entity with a self-balancing set of accounts which are segregated for the purpose of carrying on specific activities or attaining certain objectives in accordance with specific regulations, restrictions, or limitations.

General Fund – This non-earmarked fund is used to account for most financial resources and activity governed by the normal Town Meeting appropriation process.

General Obligation Bonds – Bonds issued by a municipality which are backed by the full faith and credit of its taxing authority.

Indirect Cost – Costs of a service not reflected in the service's operating budget. A determination of these costs is necessary to analyze the total cost of service delivery. (An example of an indirect cost of providing water service would be the health insurance costs for water employees.)

Interest – Compensation paid or to be paid for the use of money, including interest payable at periodic intervals or as discount at the time a loan is made.

Interest Rate — The interest payable, expressed as a percentage of the principal available for use during a specified period of time. It is always expressed in annual terms.

Levy Ceiling – The maximum tax assessed on real and personal property may not exceed 2.5 percent of the total full and fair cash value of all taxable property (MGL Chapter 59, Section 21C). Property taxes levied may exceed this limit only if the community passes a capital outlay expenditure exclusion, a debt exclusion, or a special exclusion.

Levy Limit – The maximum amount a community can levy in a given year. The limit can grow each year by 2.5 percent of the prior year's levy limit (MGL Chapter 59, Section 21(f,g...k)) plus new growth and any overrides. The levy limit can exceed the levy ceiling only if the community passes a capital outlay expenditure exclusion, a debt exclusion, or a special exclusion.

Local Aid – Revenue allocated by the Commonwealth to towns, cities, and regional school districts. Estimates of local aid are transmitted to towns, cities, and districts annually by the Cherry Sheet. Most of the Cherry Sheet aid programs are considered revenues of the municipality's or the regional school district's general fund and may be spent for any purpose, subject to appropriation. Offset items may only be spent for special purposes for which they are specifically intended.

Local Receipts – Locally generated revenues other than real and personal property taxes and excluding enterprise fund revenues. Examples include motor vehicle excise, investment income, hotel/motel tax, fees, rentals, and charges. Annual estimates are shown on the tax rate recapitulation sheet.

Minimum Required Local Contribution – The minimum that a town must appropriate from property taxes and other local revenues for the support of schools.

M.G.L. - Massachusetts General Law.

New Growth – the taxing capacity added by new construction and other allowable increases in the property tax base. New growth is calculated by multiplying the value associated with new construction by the tax rate of the previous fiscal year. For example in Hadley, FY 2015 new growth is determined by multiplying the value of new construction in fiscal year 2014 (as valued on June 30, 2014) by the FY 2014 tax rate. Originating in FY 1992, all increases in value that are not the result of revaluation or appreciation now qualify for inclusion in new growth figures.

Offset Receipts – includes certain education programs and the aid to libraries program which are designated on the Cherry Sheet as offset items. These amounts can be spent without appropriation but must be spent only for these specific programs.

Operating Budget – The plan of proposed expenditures for personnel, supplies, and other expenses for the coming fiscal year.

Overlay (Overlay Reserve or Reserve for Abatements and Exemptions) – An account established annually to fund anticipated property tax abatements and exemptions in that year. The overlay reserve is not established by the normal appropriation process, but rather is raised on the tax rate recapitulation sheet.

Price Index – A statistical measure of charges in overall prices. There are different indices, but they all compare the change in cost of a certain "bundle" of goods and services over a given period of time.

Principal – The face amount of a bond, exclusive of accrued interest.

Property Tax Levy – The amount a community can raise through the property tax. The levy can be any amount up to the levy limit plus exclusions.

Ratings – Designations used by credit rating services to give relative indications of quality. Moody's ratings range from the highest Aaa down through Aa, A-1, A, Baa-1, Baa, Ba, B, Caa, Ca, and C. Standard and Poor's ratings include AAA, AA, A, BBB, BB, B, CCC, CC, CDDD, DD, and D.

Reserve Fund – An amount set aside annually within the budget of a town (not to exceed 5 percent of the tax levy for the preceding year) or city (not to exceed 3 percent of the tax levy for the preceding

year) to provide a funding source for extraordinary and unforeseen expenditures. In a town, the Finance Committee can authorize transfers from this fund for extraordinary and unforeseen expenditures. Other uses of the fund require budgetary transfers by Town Meeting. In a city, transfers from this fund may be voted by the city council upon recommendation of the mayor

Revolving Fund – Allows a community to raise revenues from a specific service and use those revenues to support the service without appropriation. For departmental revolving funds, MGL Chapter 44

Section 53E (stipulate that each fund must be reauthorized each year at annual town meeting or by city council action, and that a limit on the total amount which may be spent from each fund must be established at that time. The aggregate of all revolving funds may not exceed ten percent of the amount raised by taxation by the town or city in the most recent fiscal year, and no more than one percent of the amount raised by taxation may be administered by a single department or board. No revolving fund expenditures shall be made for the purpose of paying any wages or salaries for full-time employees.

Revolving funds for other programs as provided by statute are still allowed, and a departmental revolving fund may be implemented in addition to or in conjunction with other existing statutory revolving funds, provided that the departmental revolving fund does not conflict with provisions of other revolving funds.

Sewer Impact Fee – A one-time sewer connection assessment enacted by special legislation for the Town of Hadley that is reserved for the purpose of capital improvements to the wastewater treatment plant in order to manage capacity at the plant.

Stabilization Fund – An account from which amounts may be appropriated for any lawful purpose. Prior to FY 92, use of the Stabilization Fund was restricted to purposes for which towns and cities could legally borrow. Revisions to MGL Chapter 40 Section 5B removed this restriction, and amounts from the Stabilization Fund can now be appropriated for any legal purpose. Towns may appropriate into this fund in any year an amount not to exceed ten percent of the prior year's tax levy or a larger amount with the approval of the Emergency Finance Board. The aggregate of the Stabilization Fund hall not exceed ten percent of the town's equalized value, and any interest shall be added to and become part of the fund. A two-thirds majority vote of town meeting or city council is required to appropriate money into and from the Stabilization Fund

Tax Rate Recapitulation Sheet (also Recap Sheet) – A document submitted by a town or city to the Department of Revenue in order to set a property tax rate. The recap sheet shows all estimated revenues and actual appropriations which affect the property tax rate.

Undesignated Fund Balance – Monies in the various government funds as of June 30 that are neither reserves or encumbered and therefore are available for expenditure once certified as part of free cash.

Tax Rate – The amount of tax stated in terms of a unit of the tax base; for example \$10.64 per \$1,000 of assessed valuation of taxable property.

Valuation (100%) – Requirement that the assessed valuation must be the same as the market value for all properties; 100 percent valuation may offer greater equity in the redistribution of state aid to cities and towns based on local real estate values.

Warrant – A list of items to be acted on by Town Meeting. (A treasury warrant and the assessors' warrant authorize the treasurer to pay specific bills and the tax collector to collect taxes in the amount and from the persons listed, respectively.)

Wastewater Contingency Reserve -- A contingency reserve fund established within the wastewater enterprise fund to provide for nonrecurring unanticipated expenditures, or to meet unexpected small increases in service delivery costs. This reserve should be maintained at 1% of the enterprise operating fund.

Wastewater Surplus – Excess money within the wastewater enterprise fund that is undesignated for any purpose. Unlike departmental surplus funds that are returned to the General Fund at the end of the fiscal year, enterprise surpluses remain within the enterprise fund and are carried over to the next fiscal year.

Water Contingency Reserve -- A contingency reserve fund established within the water enterprise fund to provide for nonrecurring unanticipated expenditures, or to meet unexpected small increases in service delivery costs. This reserve should be maintained at 1% of the enterprise operating fund.

Water Surplus -- Excess money within the water enterprise fund that is undesignated for any purpose. Unlike departmental surplus funds that are returned to the General Fund at the end of the fiscal year, enterprise surpluses remain within the enterprise fund and are carried over to the next fiscal year.

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- 2010 Town of Hadley, Massachusetts Audited Financial Statements, June 30, 2009.
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- 2005 Hadley Master Plan.

# Section VII

Capital Plan Summary

# Section VI

### CAPITAL PLAN SUMMARY

A companion document to the FY 2018 budget book is the five-year capital plan. Presented here is a summary of the capital projects for FY 2018 only.

### **RECOMMENDED CAPITAL PROJECTS**

The following capital projects are recommended for funding in FY 2018. The table below lists the projects, the amounts, and the funding sources.

				FY	2018 Rec	ommende	d Capital Budg	get					
Department	Project		Cost		apital oilization	Free Cash FY 2018	Stabilization	Water Reserves	Wastewater Reserves	Sewer Impact Fee	De	ebt	mmunity servation Act
Select Board	Records Archiving	\$	15,000	\$	15,000								
	IT Upgrade	\$	35,948			\$ 35,948							
Police													
	Cruisers	\$	42,000			\$42,000							
Highway													
	International 7600	\$	195,000								\$ 19	95,000	
Wastewater													
	Electrical Impr.	\$	550,000							\$ 50,000	\$ 5	00,000	
	SCADA System	\$	100,000								\$ 1	00,000	
Water													
	Filtration Membrane	\$	26,000					\$ 26,000					
	Hydrant & Valve Replace	\$	30,000					\$ 30,000					
	Bay Road Water Main Repla	\$	175,500								\$ 1	75,000	
Library													
	New Library	\$3	3,500,000								\$3,5	00,000	
Council on Aging													
	Van Replacement	\$	70,000	\$	70,000								
Conservation													
Commission	Land Preservation	\$	100,000										\$ 100,000
TOTALS		ċ.	4,839,448	4	9F 000	\$ 77,948	ė	\$ 56,000	ė	\$ 50,000	¢4.4	70.000	100,000

The recommended capital projects are:

<u>Records Archiving</u>: Town Hall departments need the ability to scan and store large documents electronically. Many department lack adequate storage space, and in particular, the Inspection Services,

Department of Public Works, Conservation Commission, and Planning Board receive many large plans that have overtaxed the Town's ability to store and retrieve the information. The secondary purpose for this request is better records management to comply with the new Public Records Law.

<u>IT Upgrade</u>: This represents the third step in a five-year plan to upgrade computers and information technology systems.

<u>Cruiser</u>: The Police Department requests replacement of a cruisers in FY 2018 to maintain a fleet of road worthy patrol vehicles. The Police Department maintains a schedule where one cruiser is replaced in FY 2018, then two cruisers in FY 2019, then one cruiser in FY 2020 and so on.

<u>International 7600</u>: The Department of Public Works requests replacement of one of the large trucks. This is a scheduled replacement.

<u>Electrical Code Improvements to Sewer Pumping Stations</u>: Sewer Pump Stations 1 and 4 have been upgraded with new electrical systems, pumps, and structures. The remaining 7 pump stations need upgrades, that will improve operations and enhance worker safety. This project is listed as a priority on the wastewater facilities capital plan.

<u>SCADA System (Wastewater)</u>: The wastewater treatment plant currently cannot be operated remotely, and the SCADA system will allow operators to address emergency signals, operational issues, and can monitor the plant from other locations. This project is listed as a priority on the wastewater facilities capital plan.

<u>Water Treatment Plant Filtration Membrane Replacement Project</u>: The water treatment plant contains filtration membranes that have a use-life of ten years, and each year, the Town sets aside money for their eventual replacement. Formerly, the Town has set aside \$10,000 annually, and through this long-term savings plan, the Town was able to replace its filtration system on schedule. Now, the Town will begin anew its savings plan for the next 10-year replacement, and a higher amount, \$26,000, is requested. This is the first year of saving money for this project. The current membranes are in good working order.

<u>Hydrant and Valve Replacement Program</u>: The Water Division of the Department of Public Works is engaged in an annual water hydrant and valve replacement program. Old and inoperable hydrants and water valves are replaced on a schedule. Approximately ten hydrants are replaced annually. This is a scheduled replacement.

Bay Road Water Line Replacement: This is a scheduled replacement of old water lines along Bay Road.

<u>Library</u>: Goodwin Memorial Library requests funds to build a new library, using Massachusetts Board of Library Commissioners Construction Grant, which should fund 50% of the costs. Authorization to apply

for the grant, the preliminary design, and the location at the site of the Hooker School were approved at the May 4, 2016 Annual Town Meeting. Construction is expected to begin January 2019. Council on Aging Van: The Council of Aging requests funds to replace the existing van as scheduled. The proposed replacement will be a 12-passenger van with a wheel chair lift.

<u>Conservation Commission Land Preservation</u>: The Conservation Commission requests support to preserve farmland and environmentally-sensitive land. Funding is provided through the Community Preservation Act Committee.

# Section VIII

Financial Trends for the Town of Hadley

# Financial Trends for the Town of Hadley

### Introduction

The Town of Hadley monitors its long-term financial condition in order to identify and address those areas of the community's overall finances showing weakness, underperformance, or imbalance. In addition, the Town identifies strengths and those areas of the community's financial condition that are robust and performing well. Our goal is to improve the town's financial condition wherever possible, taking the long-term into perspective at all times.

To achieve our goals, the Financial Management Team, Finance Committee, and Select Board conduct many analyses of our finances in order to take multiple perspectives of such indicators as revenues, expenses, fund balances, debt, and the enterprise funds. The Town uses best management practices recommended by the International City/County Management Association (ICMA) to conduct these analyses, and based on the usefulness of the trend monitoring, the Select Board (with advice from the Finance Committee and Financial Management Team) adopts policies to manage better the overall budget.

The New York Comptroller defines financial condition as the ability of a municipality to balance recurring revenues with recurring expenditure, while providing adequate public services. A town in good financial condition generally maintains service levels during times of economic downturns, identified and adjusts to changing economic and demographic conditions, and develops resources to meet future needs. Good financial condition is more than balancing the budget, an act that all Massachusetts cities and towns are required to do. Assessing financial condition means examining the-longer-than-budgetary-cycle rhythms contained within the Town's numbers for indications of weakness or strength that can spell trouble in the future.

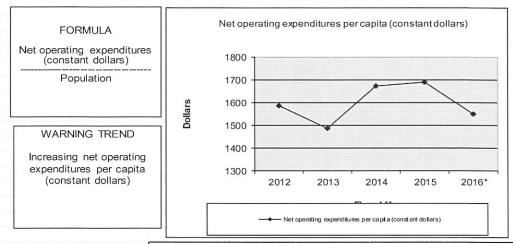
Here is a summary of the financial analyses and status of each. Detailed analyses follow the summary. Where applicable, the adopted financial policies are listed:

	TOWN OF HADLEY	,					
	Financial Condition Sur	nmary					
	1/19/2017						
Expenses		Revenues					
Description	Status	Description	Status				
Expenditure per Capita	Stable/Positive	Tax Revenues (Constant Dollars)	Stable/Positive				
Expenditure by Function: General Government	Stable/Positive	Uncollected Taxes	Stable/Positive				
Expenditure by Function: Public Safety	Stable/Positive	Elastic Revenues	Stable/Positive				
Expenditure by Function: Education	Warning Trend	Intergovernmental Revenues	Stable/Positive				
Expenditure by Function: Public Works	Stable/Positive	One-Time Revenues	Stable/Positive				
Expenditure by Function: Human Services	Stable/Positive	Stabilization Fund	Stable/Positive				
Expenditure by Function: Culture and Recreation	Stable/Positive	=					
Expenditure by Function: Debt	Stable/Positive						
Expenditure by Function: State Assessments	Stable/Positive						
Expenditure by Function: Benefits/Unclassified	Stable/Positive						
Wages Compared to Expenses	Warning Trend						
Benefits Compared to Expenses	Further Review						
Benefits Comparec to Wages	Further Review						
Debt	j	Enterprise Funds					
Description	Status	Description	Status				
General Fund Debt Service	Stable/Positive	Sewer Fund Balance	Stable/Positive				
Sewer Debt Service	Stable/Positive	Sewer Operating Position	Stable/Positive				
Water Debt Service	Stable/Positive	Sewer Expenditure by Function	Warning Trend				
General Fund Long-Term Debt	Stable/Positive	Water Fund Balance	Stable/Positive				
General Fund Debt Limits	Stable/Positive	Water Operating Position	Stable/Positive				
		Water Expenditure by Function	Stable/Positive				

### **Expenses**

The following 13 trend analyses measure financial condition with respect to expenditures. There are 2 analyses that show warning trends, and 2 that require further attention.

# TOWN OF HADLEY EXPENDITURES PER CAPITA 1/10/2017



				F	iscal Year			
	1	2012	2013		2014	2015		2016*
Net operating expenditures	\$1	14,303,150	\$ 14,025,799	\$	14,697,986	\$ 15,229,564	\$:	15,255,765
Consumer Price Index (CPI)	\$	177.7	\$ 181.2	\$	184.8	\$ 185.2	\$	185.2
CPI in decimal	\$	1.777	\$ 1.812	\$	1.848	\$ 1.852	\$	1.852
Net operating expenditures in CPI 1990 dollars	\$	8,049,043	\$ 7,740,507	\$	7,953,456	\$ 8,223,307	\$	8,237,454
Population		5,065	5,198		4,747	4,859		5,316
Net operating expenditures								
per capita (constant dollars)	\$	1,589.15	\$ 1,489.13	\$	1,675.47	\$ 1,692.39	\$	1,549.56

### STATUS

Warning trend observed

Conditions warrant review

√ Indications are stable/positive

### POLICY (ADOPTED 4/9/08)

\*= Unaudited

- Reports comparing actual revenues and expenditures to budgeted amounts will be prepared regularly.
- Where possible, performance measures and productivity indicators will be integrated into the budget.
- When a warning trend is observed, corrective analysis and actions should be brought forward to decision-makers.

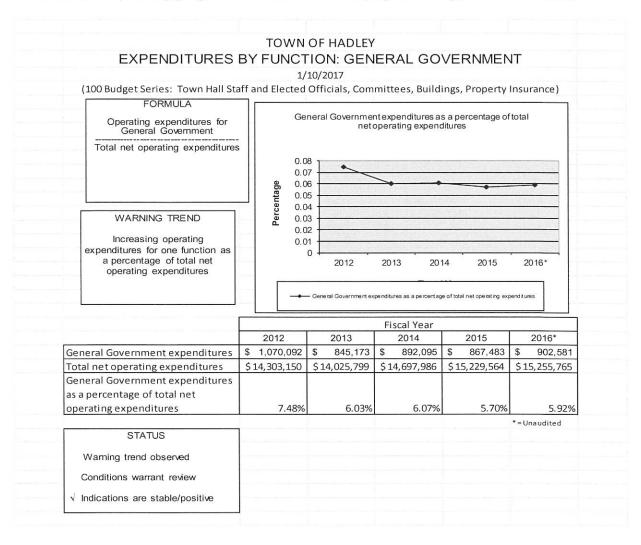
Expenditures by capita is a rough assessment of how much money is spent on delivering services for each person in the community. By itself, this indictor is not very precise, but it can serve as an early warning that something in the Town's expenditures warrants further review. The graph shows some variation, but in general, the Town is spending about \$1,550/person in the long term.

The next 9 trends analyses focus on each functional area of government and compares how well balanced are the spending priorities of the Town relative to the overall budget. In ideal conditions, all functions receive equal treatment, so as the budget goes up and down, so does each function. The tide should lift all boats equally.

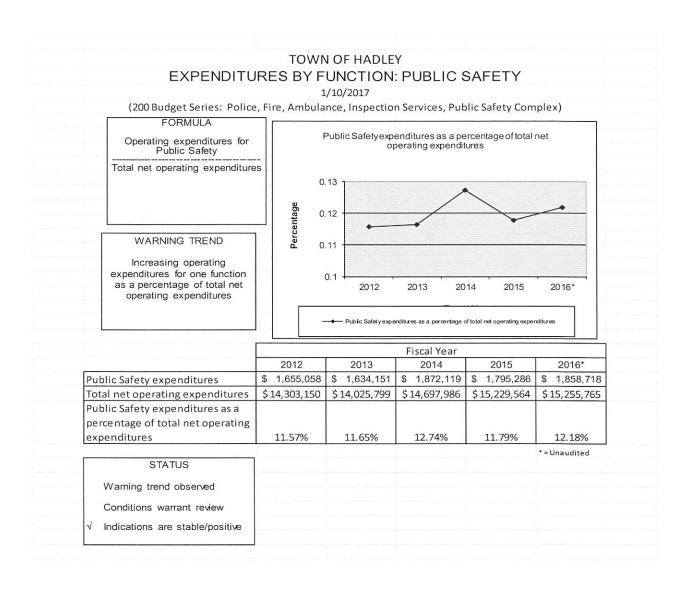
In reality, however, the Town sets different priorities to different functions, and to the degree that funding is directed to that priority function, then that function's trend line will incline. Similarly, if the Town choses to underfund a function, then that trend line should decline.

The rate of funding is shown as percentages of the entire budget, thus automatically adjusting for inflation.

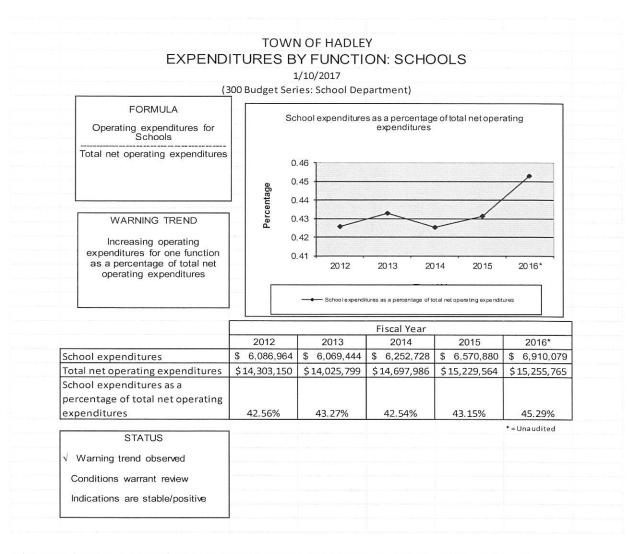
These next 9 analyses help gauge how well the Town is keeping its funding priorities balanced.



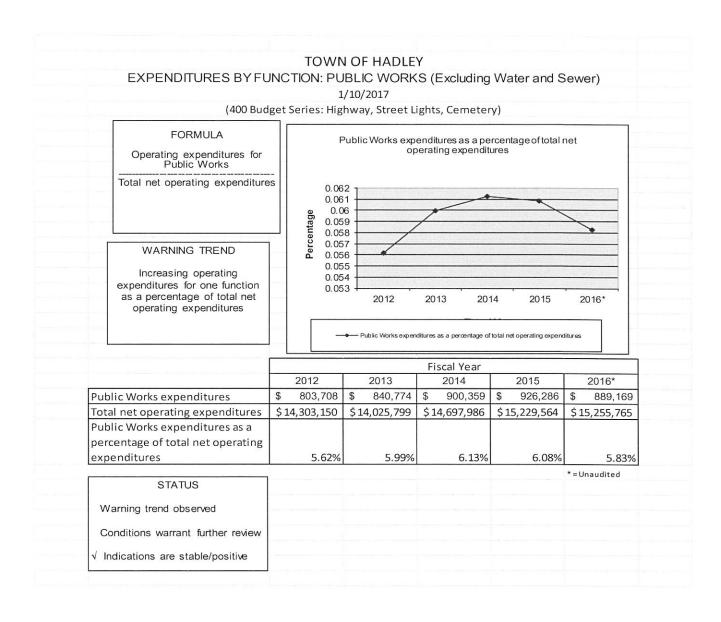
General Government shows stability in expenditures over the long term. Variations in percentages are very modest.



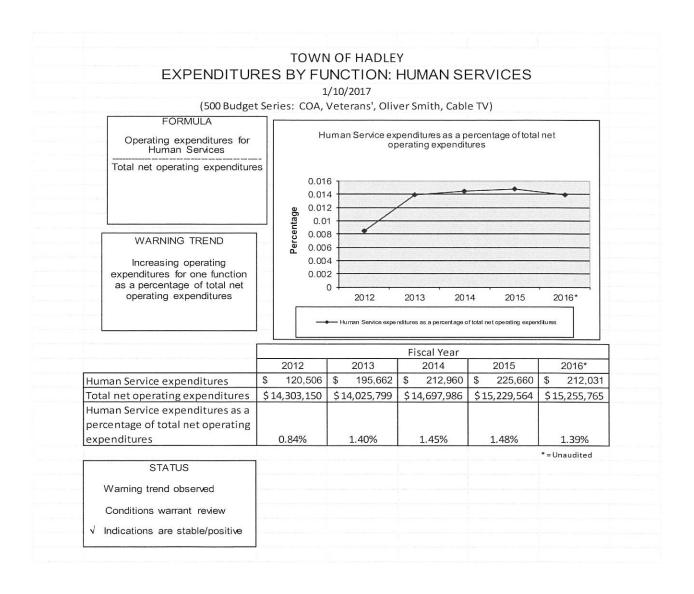
Public Safety shows overall stability. In FY 2017, and FY 2018, the Select Board assigned a higher priority to public safety services, and future trend analyses should show a planned incline in expenditures.



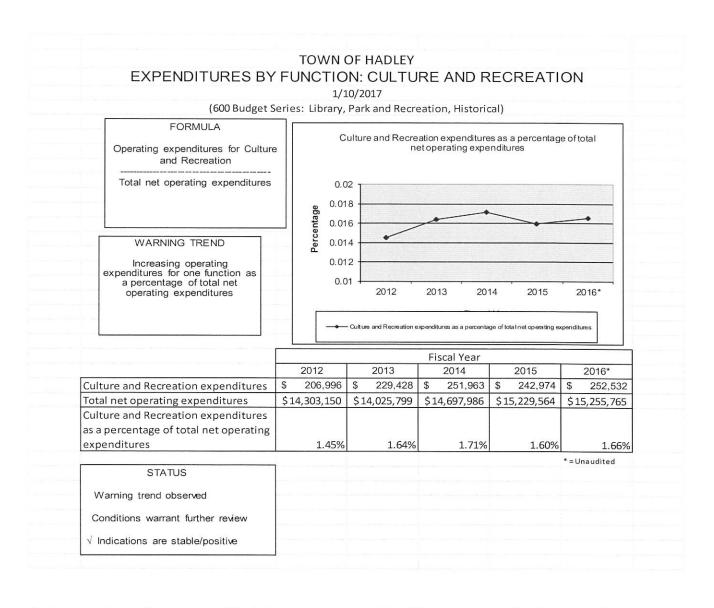
Education has been identified as a priority for the Select Board and School Committee for many years. Significant increases in educational spending were needed since FY 2014, and an incline may be observed from that time. The warning trend calls for greater attention to how to balance the needs of the educational system with the need of funding other functions.



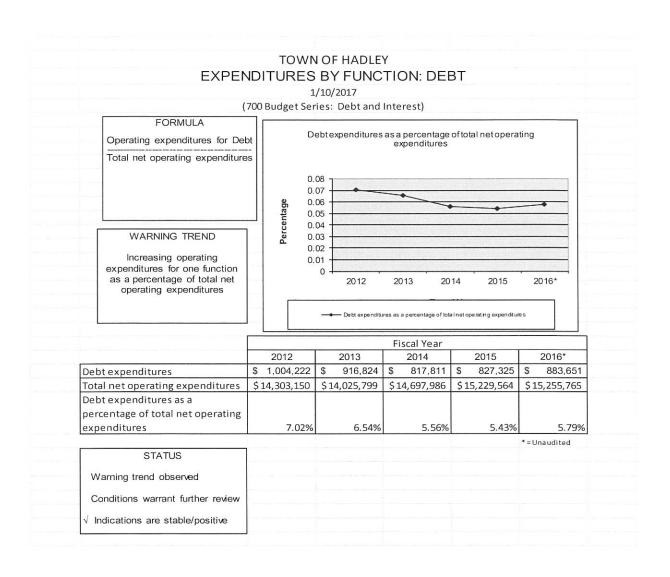
Public Works is influenced by weather, and a hard winter can drive up expenses. The overall pattern in Public Safety funding is stable.



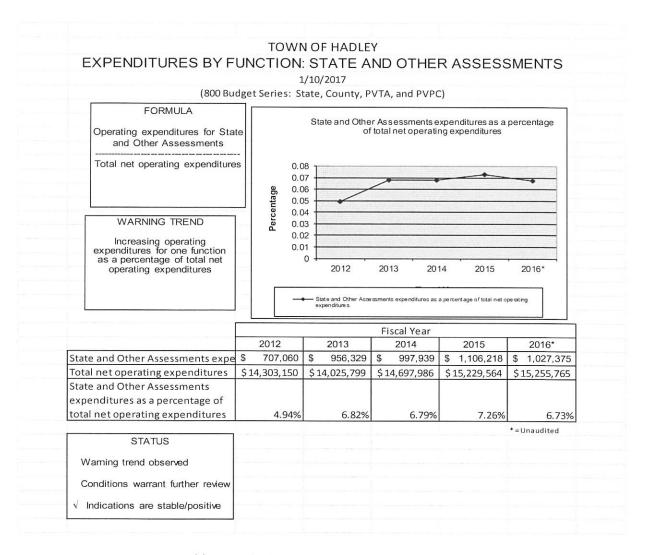
Human Services shows stability in its long-term spending. Future changes to Human Services include removing cable television from the General Fund and setting it up as an enterprise fund, as well as enhancing services to seniors and veterans.



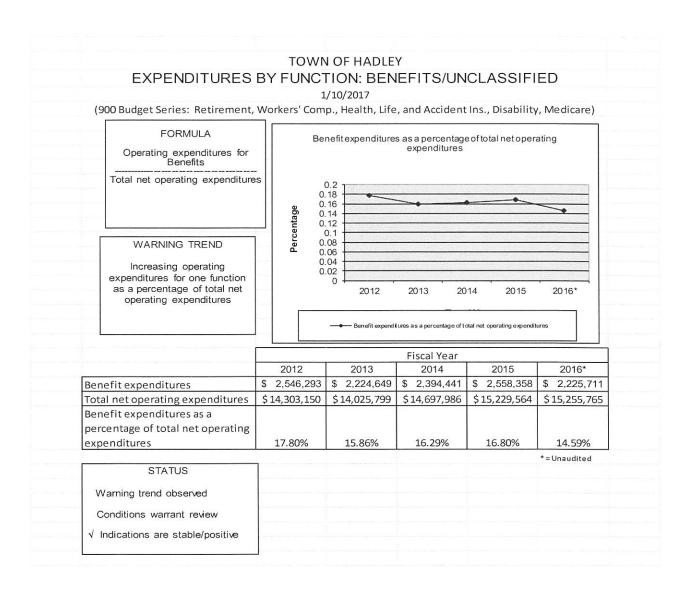
Culture and Recreation show stability in its long-term spending. The annual variation is very modest.



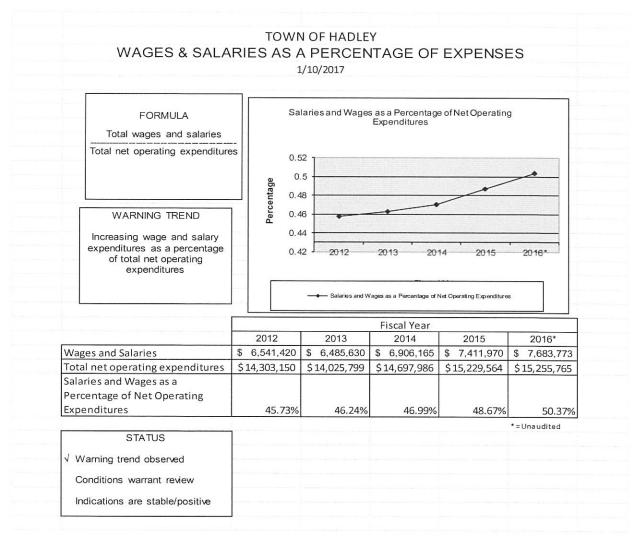
Annual spending on debt shows stability in the long term. Debt service spending declines from 7.02% in FY 2012 to 5.79% in FY 2016. The Town has established a policy to keep General Fund debt service between 10% and 6% of net operating revenues (see Debt Service below). Planned future debt service is expected to be maintained with those optimal limits.



State Assessments remain stable over the long term. State Assessments include School Choice and charter school out-of-district sending charges, the cost of Pioneer Valley Transit Authority transportation, and other expenses. A reduction in assessments would be welcome, but a stable trend is acceptable.



Unclassified Expenses (formerly known as "Benefits") shows stability over the long term.



Total wages and salaries when compared to total net operating expenditures shows an incline, and hence should be seen as a warning trend. Wages and salaries grew from 45.73% of the budget to 50.37% of the budget in five years, so the rate of increase is modest. Further analysis of this trend is ongoing, but may reflect contractual increases among the unionized employees.

When compared to the following two trends, the variables appear to be more complex than simply stating that salaries and wages are going up. Other benefits show a decline relative to other parts of overall spending.

# TOWN OF HADLEY BENEFITS COMPARED TO WAGES

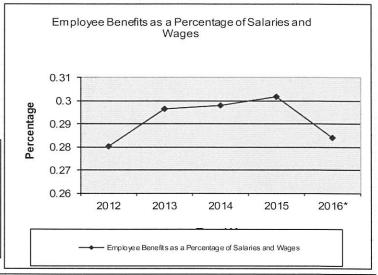
1/10/2017

### **FORMULA**

Employee Benefits
Salaries and Wages

### WARNING TREND

Increasing benefit expenditures as a percentage of total wages and salaries expenditures



		Fiscal Year								
	2012	2013	2014	2015	2016*					
Employee Benefits	\$ 1,832,404	\$ 1,921,643	\$ 2,056,608	\$ 2,237,658	\$ 2,182,429					
Salaries and Wages	\$6,541,420	\$6,485,630	\$6,906,165	\$7,411,970	\$7,683,773					
Employee Benefits as a										
Percentage of Salaries and										
Wages	28.01%	29.63%	29.78%	30.19%	28.40%					

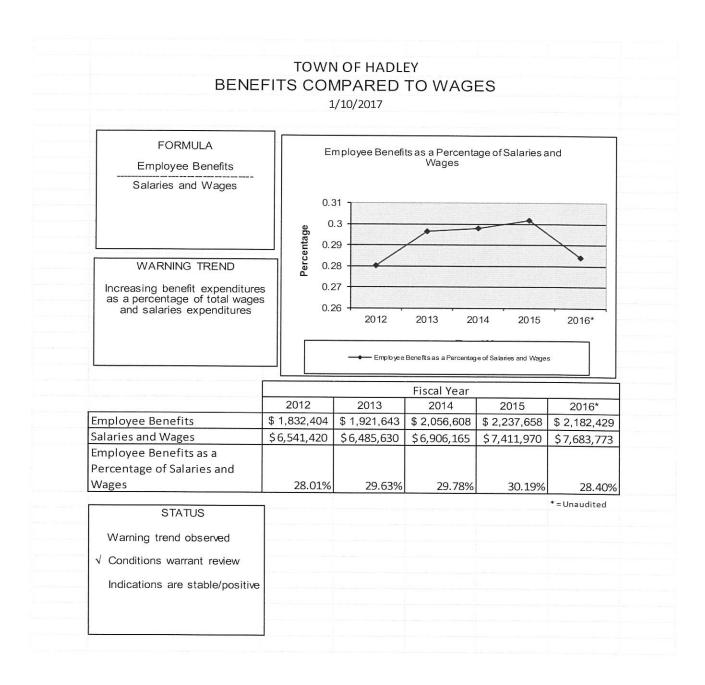
\* = Unaudite

### STATUS

Warning trend observed

 $\checkmark$  Conditions warrant review

Indications are stable/positive



### Revenues

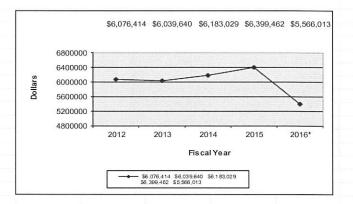
The following 6 trend analyses measure revenues from different perspective. All show stability in the long term.

# TOWN OF HADLEY TAX REVENUES ADJUSTED FOR INFLATION 1/10/2017



WARNING TREND

Decline in tax revenues (constant dollars)



	Fiscal Year								
	2012	2013	2014	2015	2016*				
Tax Revenues	\$10,797,788	\$10,943,827	\$11,426,238	\$11,851,803	\$10,386,180				
Consumer Price Index (CPI) (1990 dollars)	177.7	181.2	184.8	185.2	186.6				
CPI in Decimal	1.777	1.812	1.848	1.852	1.866				
Tax Revenues (Constant Dollars)	\$ 6,076,414	\$ 6,039,640	\$ 6,183,029	\$ 6,399,462	\$ 5,566,013				

#### STATUS

Warning trend observed

Conditions warrant further review

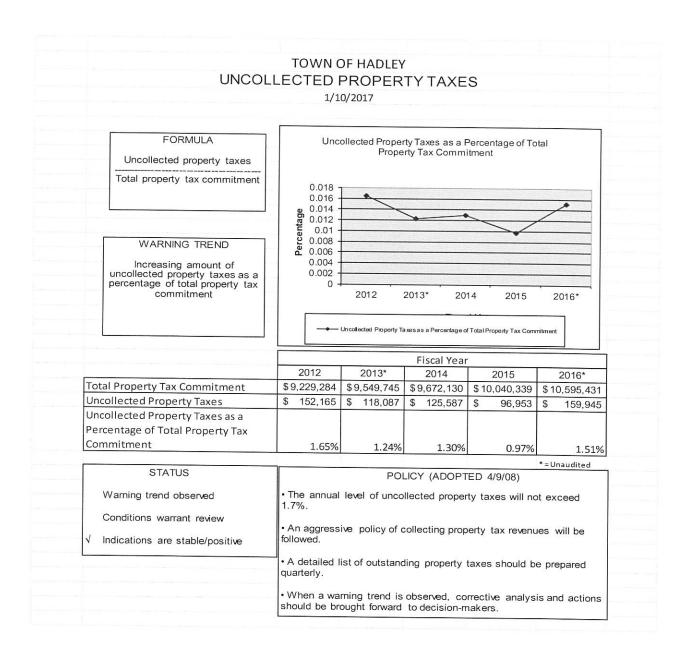
√ Indications are stable/positive

### POLICY (ADOPTED 4/9/08)

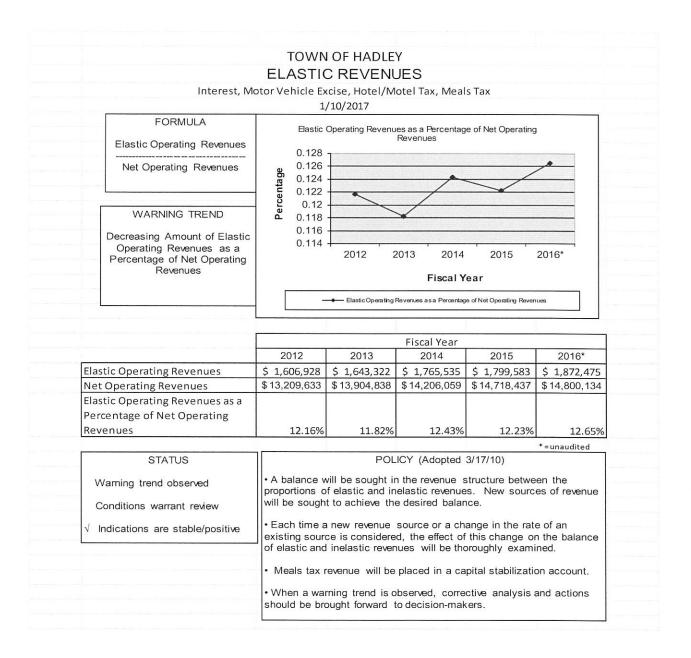
\* = Unaudited

- · Meet quarterly with Assessors to review tax revenue projections.
- When a warning trend is observed, corrective analysis and actions should be brought forward to decision-makers.

Tax revenues adjusted for inflation shows whether the purchasing power of tax dollars is declining over the long term. The overall trend shows stability with the results of FY 2016 should be re-evaluated once the figures are audited. Nonetheless, national inflation has been very modest as the results reflect.



Uncollected Taxes represents a source of potential revenues, so keeping the amount of uncollected taxes low is important to funding other functions of the local government. The Town's policy and practice of collecting back taxes is consistent with (and in fact exceeds) the best management practices established by both the International City/County Management Association (ICMA) and the Massachusetts Association of Town Finance Committees (MATFC). The MATFC's Finance Committee Handbook recommends that tax collection rate be higher than 95%. The ICMA's financial policy guide, Evaluating Financial Position, recommends keeping uncollected property taxes between 5% and 8% in order to avoid ratings firms to consider such uncollected taxes as a negative factor in their credit analyses. ICMA points out that an increase in the rate of delinquency for two consecutive years is also considered a negative factor.

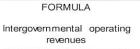


Elastic revenues consist of those revenues that represent income from discretionary spending, and are a good indicator of how well the local economy is performing. In general, people are spending on new vehicles, staying in local hotels, eating at local restaurants. Conditions are stable/positive.

# TOWN OF HADLEY INTERGOVERNMENTAL REVENUES

1/10/2017

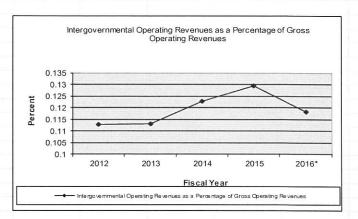
(State Aid, Grants, CPA Funds, Etc.)



Gross operating revenues

### WARNING TREND

Increasing amount of governmental operating revenue as a percentage of gross operating revenues



	Fiscal Year							
	2012	2013	2014	2015	2016*			
Intergovernmental Operating Revenues	\$ 1,491,703	\$ 1,583,710	\$ 1,749,046	\$ 1,919,978	\$ 1,781,989			
Gross Operating Revenues	\$13,226,470	\$14,011,975	\$14,228,551	\$14,826,384	\$15,081,045			
Intergovernmental Operating Revenues								
as a Percentage of Gross Operating								
Revenues	11%	11%	12%	13%	12%			

\* = Unaudited

#### STATUS

Warning trend observed

Conditions warrant review

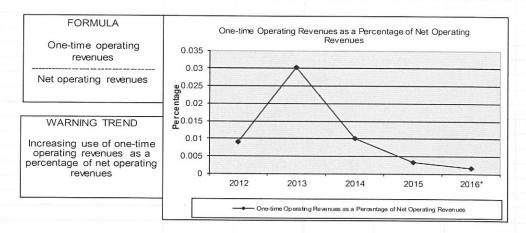
√ Indications are stable/positive

### POLICY (ADOPTED 4/9/08)

- All potential grants shall be carefully examined for matching requirements. The funds necessary to match intergovernmental grants shall not exceed 5% of net operating revenues.
- Intergovernmental revenues used for operating purposes shall not exceed 25% of net operating revenues.
- Intergovernmental assistance shall be used for capital improvements that are consistent with the capital improvement plan and local governmental priorities, and whose operating and maintenance costs have been included in operating budget forecasts.
- When a warning trend is observed, corrective analysis and actions should be brought forward to decision-makers.

Intergovernmental Revenues measure support from state and federal programs to maintain local services and capital projects. These revenues, while important and beneficial, are never guaranteed from year-to-year, and over reliance on such funds can lead to problems if state and federal funding priorities change or if such programs are eliminated. The Town of Hadley maintains such revenues between 11% and 13% of gross operating revenues. A total cap of 25% is set by policy.

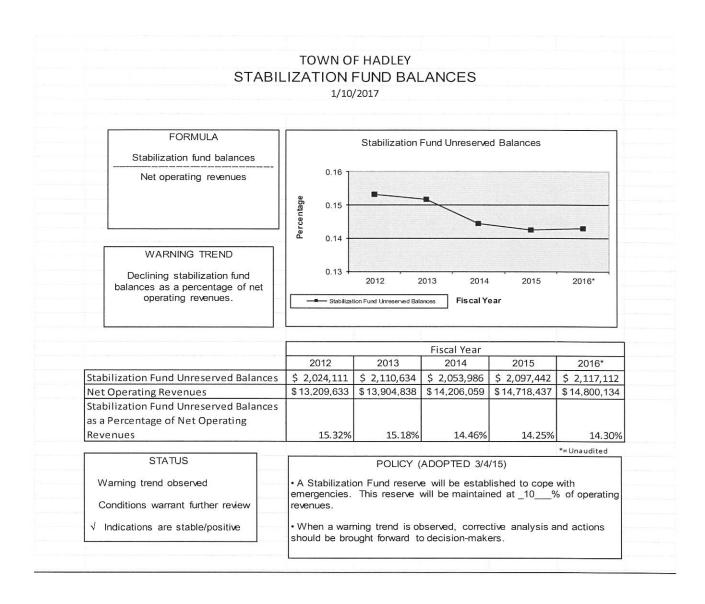
# TOWN OF HADLEY ONE TIME REVENUES 1/10/2017



			_							
		Fiscal Year								
		2012		2013		2014		2015		2016*
One-time Operating Revenues	\$	119,592	\$	421,569	\$	143,445	\$	50,292	\$	25,626
Net Operating Revenues	\$1	3,209,633	\$1	3,904,838	\$1	14,206,059	\$1	4,718,437	\$	14,800,134
One-time Operating Revenues										
as a Percentage of Net										
Operating Revenues		0.91%		3.03%		1.01%		0.34%		0.17%

	*= Unaudited
STATUS	POLICY (ADOPTED 4/9/08)
Warning trend observed	One-time revenues will be used only after an examination determines whether they are subsidizing an imbalance between operating revenues
Conditions warrant review	and expenditures and then only if a long-term forecast shows that the operating deficit will not continue.
√ Indications are stable/positive	pale authorization → Court (and the state) of the state
	One-time revenues will be used only for one-time expenditures.
	One-time revenues should be placed in a stabilization fund by town meeting vote, if not used for one-time expenditures.
	When a warning trend is observed, corrective analysis and actions should be brought forward to decision-makers.

One-Time Revenues are special infusions of funds into the budget and cannot be relied on from year-to-year. The Town of Hadley has been segregating one-time revenues from its operating budget and transferring such funds to capital projects. FY 2016 reliance on one-time revenues is less than 1% of net operating revenues.

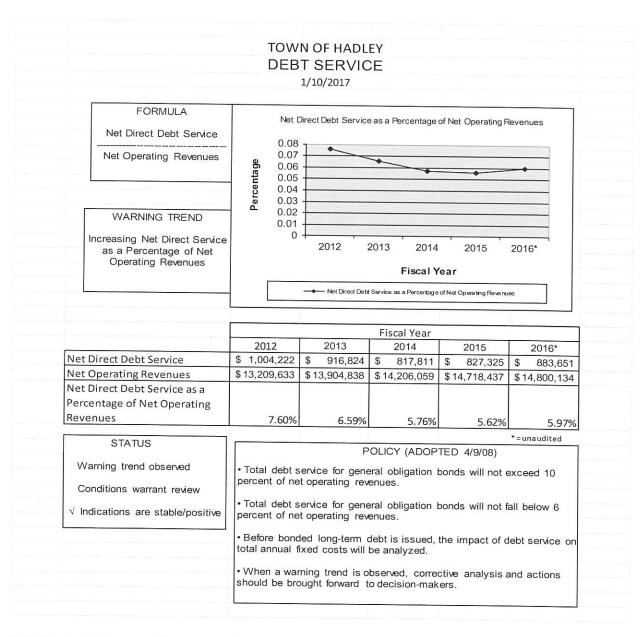


The Stabilization Fund shows stability over the long term. The Massachusetts Department of Revenue recommends stabilization funds at 5% of net operating revenues, and the Town of Hadley has set policy that the stabilization fund balance shall not be lower than 10% of net operating revenues. The Town has been able exceed its policy minimum.

### Debt

The next 5 trend analyses measure debt from several perspectives. All trend analyses show stability over the long term.

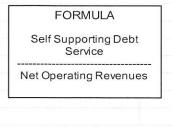
Debt is an important tool for municipalities to maintain its capital plan. Keeping debt at the right levels helps the Town plan effectively for its large capital needs. Too little debt signals that the Town is not keeping pace with its equipment, buildings, and infrastructure. Too much debt becomes a crushing obligation for the tax payers.



Debt Service is the annual payments for principal and interest for borrowing within the General Fund. The optimal annual debt service limits are 6% to 10% of net operating revenues. Planned debt service for FY 2018 is within the recommended range.

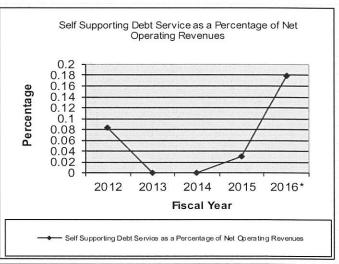
# TOWN OF HADLEY SEWER DEBT SERVICE

1/10/2017



### WARNING TREND

Increasing Self Supporting Debt Service as a Percentage of Net Operating Revenues



		Fiscal Year										
	2012	2013	2014	2015	2016*							
Self Supporting Debt Servi	\$ 67,275	\$ -	\$ 605	\$ 24,537	\$ 143,287							
Sewer Operating Revenues	\$801,351	\$821,498	\$787,701	\$791,057	\$ 796,980							
Self Supporting Debt												
Service as a Percentage of												
Net Operating Revenues	8.40%	0.00%	0.08%	3.10%	17.98%							

### STATUS

Warning trend observed

Conditions warrant review

√ Indications are stable/positive

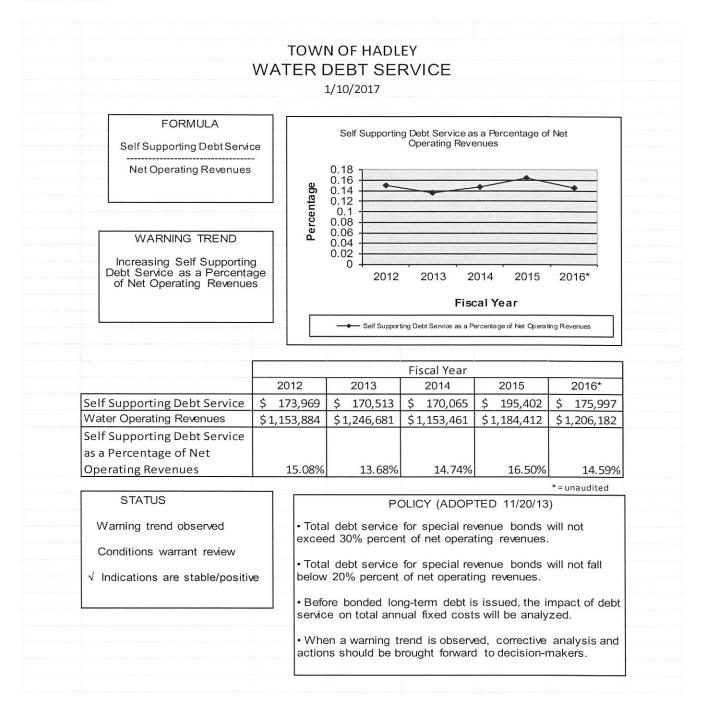
### POLICY (ADOPTED 11/20/13)

\* = unaudited

- Total debt service for special revenue bonds will not exceed 30% percent of net operating revenues.
- Total debt service for special revenue bonds will not fall below 20% percent of net operating revenues.
- Before bonded long-term debt is issued, the impact of debt service on total annual fixed costs will be analyzed.
- When a warning trend is observed, corrective analysis and actions should be brought forward to decisionmakers.

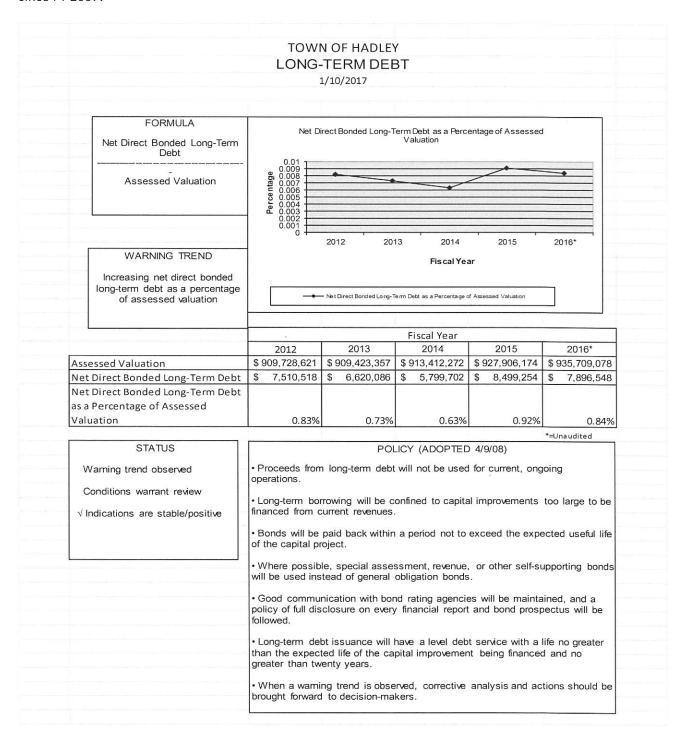
Debt Service within the Sewer Enterprise Funds increased when borrowing occurred for the Sewer Pump Stations Project. Optimal annual debt service within the enterprise funds is between 20% and 30% of enterprise operating revenues. Although the trend line is increasing steeply, the overall sewer debt services is only slightly below the bottom end of the optimal range. Future planned sewer debt will be carefully evaluated to maintain an appropriate balance.

Sewer rates should be examined to ensure service level solvency. The rates have not been adjusted since FY 2008.



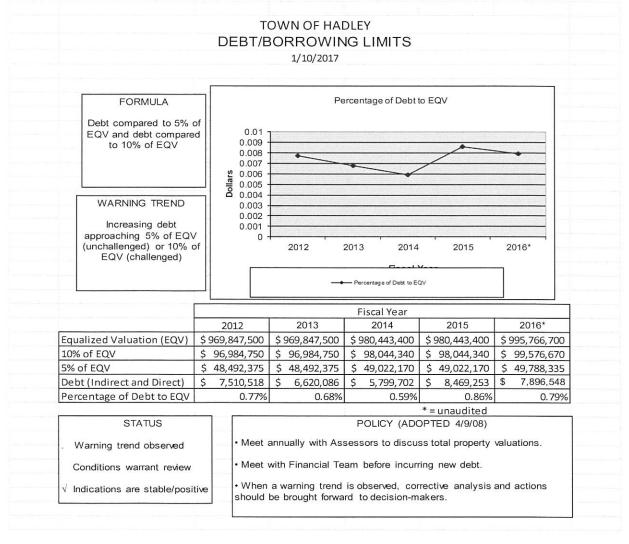
Debt Service within the Water Enterprise Funds have remained stable, due to the long-term payment of the bond for the water treatment plant. Future borrowing for improvements to the water distribution infrastructure will be evaluated to maintain an appropriate balance of debt service. Optimal annual debt service within the enterprise funds is between 20% and 30% of enterprise operating revenues.

Water rates should be examined to ensure service level solvency. The rates have not been adjusted since FY 2007.



Long-Term Debt measures the total amount of debt (not annual debt service) compared to the Town's assessed valuation. In other words, how does debt compare to property values. This indicator measures how well can a community afford the debt it takes on. In Hadley's case, valuations have

grown, whereas long-term debt has remained relatively even, due to careful planning where old debt is retired and new debt takes its place. Total debt obligation remains less than 1% of total valuation.



In Massachusetts, the Department of Revenue set limits on how much a municipality may borrow. Total debt obligation that exceeds 5% of the community's equalized valuation (EQV -- a weighted assessment of taxable property) will be challenged by the Department. An upper limit of 10% of EQV is enforced.

Hadley maintains total debt obligation at less than 1% of its EQV.

### **Enterprise Funds**

The following 6 trend analyses measure performance in two enterprise funds: water and sewer. (The newly-established Hadley Public Access television Enterprise Fund is not show here. Currently, the HPAT Enterprise Fund is undergoing a re-organization. Information about its operations and performance may be found in the budget section of this book.) One trend analysis shows a warning trend; the other 5 are stable/positive.

# TOWN OF HADLEY SEWER ENTERPRISE FUND BALANCES

1/10/2017

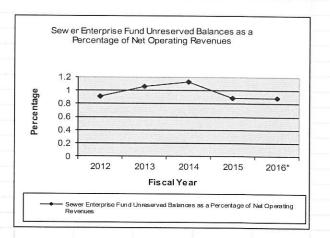
#### **FORMULA**

Unreserved enterprise fund balances

Net operating revenues

#### WARNING TREND

Declining unreserved enterprise fund balances as a percentage of net operating revenues.



	Fiscal Year							
	2012	2013	2014	2015	2016*			
Sewer Enterprise Fund Unreserved Balances	\$724,774	\$865,510	\$886,945	\$695,816	\$708,048			
Net Operating Revenue	\$801,351	\$821,498	\$787,701	\$791,057	\$796,980			
Sewer Enterprise Fund Unreserved Balances								
as a Percentage of Net Operating Revenues	90.44%	105.36%	112.60%	87.96%	88.84%			

### STATUS

Warning trend observed

Conditions warrant review

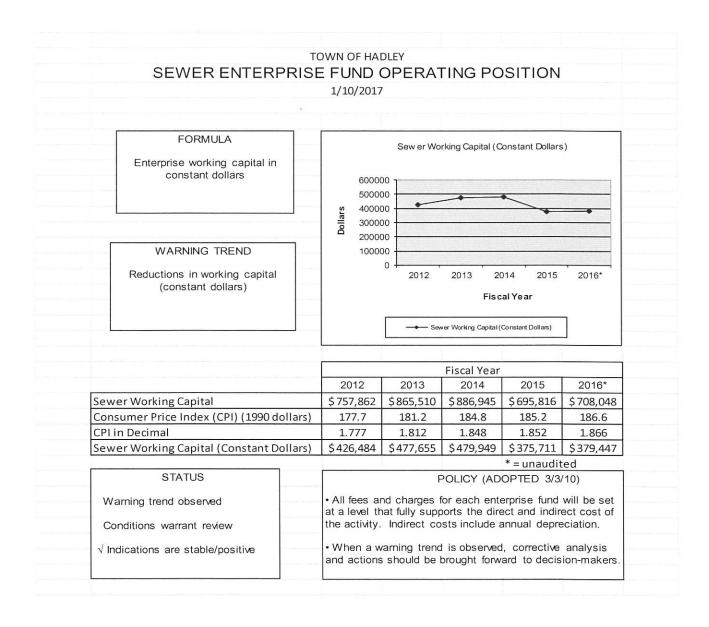
√ Indications are stable/positive

### POLICY (ADOPTED 3/3/10)

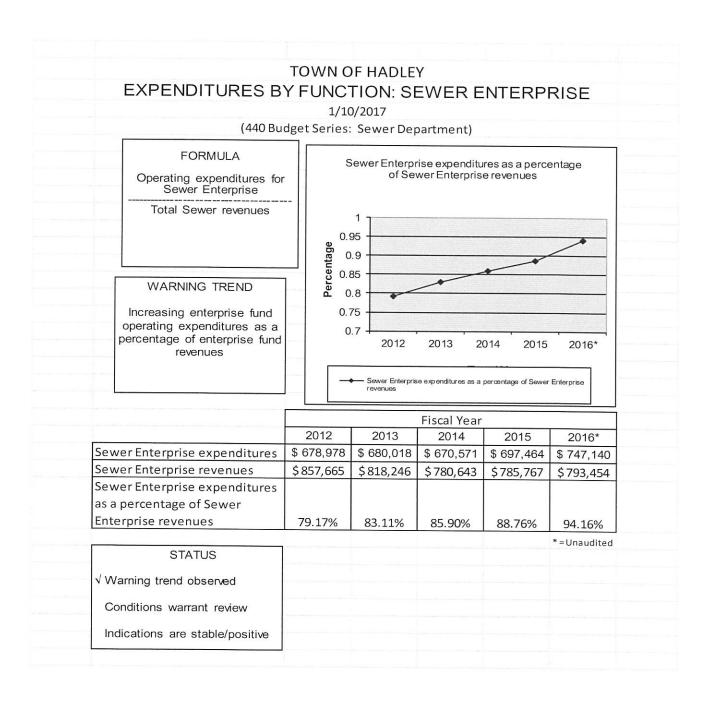
\*= Unaudited

- A sewer reserve will be established to cope with emergencies. This reserve will be maintained at 100% of the enterprise operating fund.
- A contingency reserve fund will be established to provide for nonrecurring unanticipated expenditures, or to meet unexpected small increases in service delivery costs.
   This reserve will be maintained at 1% of the enterprise operating fund.
- A special stabilization fund will be established to provide for capital improvements and replacements. This special stabilization fund will be maintained at 10% of the enterprise operating fund.
- When a warning trend is observed, corrective analysis and actions should be brought forward to decisionmakers.

This trend shows the balances in the Sewer Reserves relative to the enterprise operating budget. The trend shows long-term stability, with the provision that the reserve balance is slightly less than the optimal level of 100%. The current balance exceeds the Massachusetts Department of Revenue's recommended balance of 75%. Identifying additional revenues that build reserves is recommended.



This trend analysis show the effect of inflation on the Sewer Reserves. In a low interest rate environment, there is no erosion of purchasing power.



This trend shows that, while revenues currently exceed expenditures, the gap is closing, and left unaddressed, sewer expenses will exceed revenues. The Select Board is currently reviewing sewer rates and other sewer-related charges to address this problem.

# TOWN OF HADLEY WATER ENTERPRISE FUND BALANCES

1/10/2017

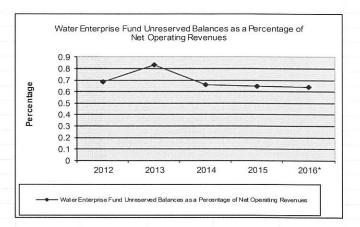
#### **FORMULA**

Unreserved enterprise fund balances

Net operating revenues

#### WARNING TREND

Declining unreserved enterprise fund balances as a percentage of net operating revenues.



	Fiscal Year								
	2012	2013	2014	2015	2016*				
Water Enterprise Fund Unreserved Balances	\$ 789,074	\$1,036,043	\$ 758,938	\$ 768,216	\$ 768,307				
Net Operating Revenue	\$1,153,884	\$1,246,681	\$1,153,461	\$1,184,412	\$1,206,182				
Water Enterprise Fund Unreserved Balances									
as a Percentage of Net Operating Revenues	68.38%	83.10%	65.80%	64.86%	63.70%				

#### STATUS

Warning trend observed

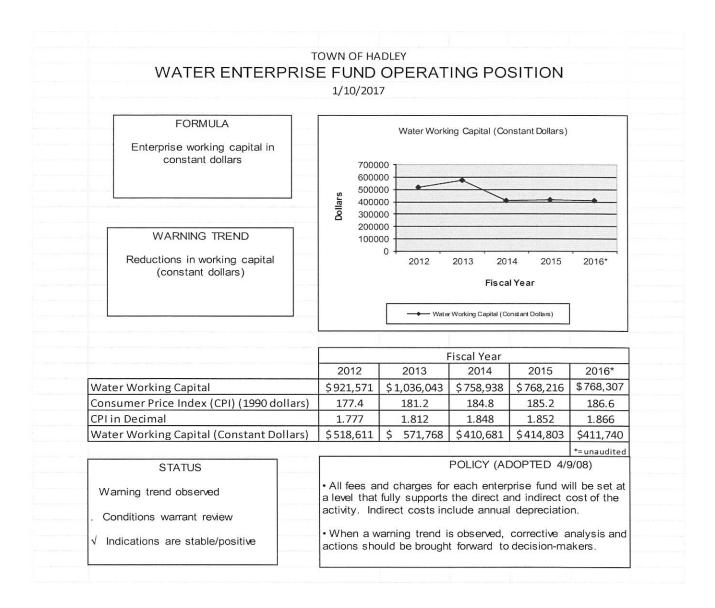
Conditions warrant review

 $\sqrt{\ }$  Indications are stable/positive

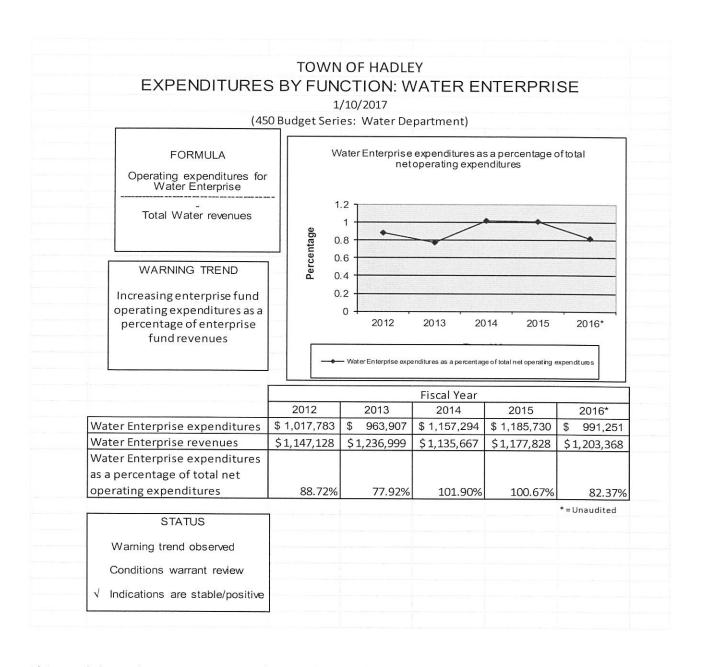
#### POLICY (ADOPTED 4/9/08)

- A water reserve will be established to cope with emergencies. This reserve will be maintained at 100% of the enterprise operating fund.
- A contingency reserve fund will be established to provide for nonrecurring unanticipated expenditures, or to meet unexpected small increases in service delivery costs. This reserve will be maintained at 1% of the enterprise operating fund.
- A special stabilization fund will be established to provide for capital improvements and replacements. This special stabilization fund will be maintained at 10% of the enterprise operating fund.
- When a warning trend is observed, corrective analysis and actions should be brought forward to decision-makers.

This trend shows the balances in the Water Reserves relative to the enterprise operating budget. The trend shows long-term stability, with the provision that the reserve balance is less than the optimal level of 100%, and the current balance does not meet the Massachusetts Department of Revenue's recommended balance of 75%. Identifying additional revenues that build reserves is recommended.



This trend analysis show the effect of inflation on the Water Reserves. In a low interest rate environment, there is no erosion of purchasing power.



This trend shows that revenues currently exceed expenditures. The Select Board is currently reviewing water rates and other water-related charges.

# Section IX

# **Capital Funding Proposal**

The Town of Hadley is committed to addressing capital needs in a systematic and comprehensive manner. One of the major challenges that the Town faces is the lack of reliable and adequate funding to make significant and sustained progress on multiple capital needs fronts.

The Commonwealth devised a funding mechanism through a dedicated override procedure to set up municipal capital stabilization accounts. Normally, funds placed into a stabilization account requires a 2/3 majority vote of town meeting, but through the Stabilization Fund Override process, monies would be placed annually into a special stabilization account automatically. Expenditures from this type of stabilization fund would still require a 2/3 majority vote of town meeting.

A stabilization fund override of sufficient size would go a long way to resolving many of the Town's needs for buildings and infrastructure. A full discussion of all the facts and impacts on the tax rate is recommended before pursuing this opportunity.

Below, please find an excerpt from the Division of Local Services Informational Guideline Release (IGR) No. 04-201, that provides details of the special capital stabilization fund. IGR (04-201) can be found at:

http://www.mass.gov/dor/docs/dls/publ/igr/2004/igr04-201.pdf

### II. STABILIZATION FUND OVERRIDES

## A. Presentation and Approval of Override Referendum

Cities and towns may ask voters to approve a Proposition 2½ levy limit override referendum for the purpose of funding any of the stabilization funds it establishes.

If approved, the additional levy capacity is earmarked for the same stabilization fund in the fiscal year the override is effective and subsequent years. G.L. Ch. 59 §21C(g). Therefore, the amount of any override for a stabilization fund must be clearly identified, preferably by presenting a separate override question for each stabilization fund being funded. For example:

Shall the city/town of	be allowed to assess an additional
\$100,000 in real estate and per	rsonal property taxes for the purpose

of funding the municipal capital s year beginning July 1,?	tabilization fund for the fiscal
	be allowed to assess an additional nal property taxes for the purposes dization fund for the fiscal year
amount allocated to the particular	for multiple purposes, however, the stabilization fund must be stated. For
Shall the city/town of	school operating budgets, the ad (\$100,000) and the school

## B. Appropriation of Override in Future Years

## 1. Annual Appropriation Procedure

In the year the override is effective, the appropriation of the funds generated by the override to the particular fund is made by the usual appropriation procedure, i.e., a two-thirds vote of the legislative body.

Each year thereafter, however, the selectmen, town council or city council, with the mayor's approval if required by law, must decide whether to "appropriate" any of the additional capacity resulting from the override for the same stabilization fund purpose. A two-thirds vote is required to make any "appropriation".

### 2. Appropriation Amount

All or some of the additional levy capacity may be "appropriated." In the

first year after the override is effective, the additional levy capacity that may be appropriated is 102.5 percent of the override amount. In subsequent years, it is 102.5 percent of the amount of additional levy capacity appropriated in the last year it was appropriated. For example, a \$100,000 override is approved for a school capital project stabilization fund for fiscal year 2005 and the legislative body appropriates the same amount from that year's tax levy for that purpose.

In FY2006, \$102,500 is available for "appropriation" by the selectmen, town council or city council, with the mayor's approval if required by law. That entire amount is "appropriated." In FY2007, \$105,062 (1.025 x FY2006 appropriation of \$102,500) is available, but only \$80,000 is "appropriated." The amount available in FY2008 now becomes \$82,000 (1.025 x FY2007 appropriation of \$80,000). No appropriation is made in FY2008, however. The amount available in FY2009 is \$82,000 (1.025 x last appropriation made, i.e., FY2007 appropriation of \$80,000).

### 3. Tax Rate

The assessors must raise the amount "appropriated" in the tax rate. This "appropriation" is reported on page two of the tax rate recapitulation under "Other Amounts to Be Raised" and documented by a certified copy of the "appropriation" vote, as explained in the annual tax rate recapitulation instructions issued by the Bureau of Accounts.

### 4. Levy Limit Calculation

The municipality's levy limit for any year is increased by the amount of additional levy capacity that is appropriated for the stabilization fund purpose. The new limit must still be within overall levy ceiling of  $2\frac{1}{2}$  percent of the full and fair cash value of taxable property.

### C. Change in Override Purpose

## 1. Presenting Referendum

The selectmen, town council or city council, with the mayor's approval if required by law, may ask the voters to approve a change in the purpose of the override. This change can result in the additional levy capacity being allocated to another stabilization fund or to any other municipal purpose. A two-thirds vote is required to place the referendum before the voters.

### 2. Referendum Form

The following question form should be used to present a referendum to change the override purpose:

Shall the city/town	of be allowed to change the purpose of a
Proposition 21/2 over	erride referendum approved at an election held on
	for the (capital stabilization fund) to the following
new purpose(s):	for the fiscal year beginning July 1,
?	

## 3. Referendum Approval

The referendum is approved if a majority of those voting on the question vote "yes."

## 4. Appropriation in Future Years

If the purpose of the override is changed to another stabilization fund, or other purpose, the additional levy capacity would have to be "appropriated" to the new purpose each year or the levy limit would be reduced. See Section II-B above.